

Town of Palm Beach, Florida  
Comprehensive Annual Financial Report  
Fiscal Year Ended September 30, 2018



**COMPREHENSIVE ANNUAL FINANCIAL REPORT**  
**TOWN OF PALM BEACH, FLORIDA**  
**FOR THE FISCAL YEAR ENDED SEPTEMBER 30, 2018**



Prepared by the Finance Department

Jane Le Clainche, CPA  
Finance Director

TOWN OF PALM BEACH, FLORIDA  
COMPREHENSIVE ANNUAL FINANCIAL REPORT  
SEPTEMBER 30, 2018

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# TOWN OF PALM BEACH

Finance Department

March xx, 2019

The Honorable Mayor and Town Council  
Town of Palm Beach  
Palm Beach, Florida

The Comprehensive Annual Financial Report for the Town of Palm Beach's fiscal year ended September 30, 2018, is hereby submitted pursuant to Florida Statute 11.45. This document is the official comprehensive publication of the Town's financial position at September 30, 2018. This report was prepared by the Town's Finance Department. Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, rests with the Town. To the best of our knowledge and belief, the enclosed data are accurate in all material respects. They are reported in a manner designed to present fairly the financial position and results of operations on a government-wide and fund level. All disclosures necessary to enable the reader to gain an understanding of the Town's financial activities have been included.

Nowlen, Holt and Miner, P.A., independent auditors, have issued an unmodified opinion on the Town of Palm Beach's financial statements for the fiscal year ended September 30, 2018. The independent auditors' report is located at the front of the financial section of this report.

The Town's financial statements have been prepared using the reporting model in accordance with Governmental Accounting Standard Board (GASB) Statement no. 34, Basic Financial Statements - and Management's Discussion and Analysis (MD&A). The MD&A immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

## THE TOWN OF PALM BEACH

The Town of Palm Beach, Florida, incorporated in 1911, is located on a barrier island in the eastern part of Palm Beach County. Palm Beach is a unique, internationally famous residential community known for its distinctive architecture and landscaping, gracious homes and apartments, golf courses and clubs, and world famous stores and restaurants. The taxable value of properties within the Town provides appropriate support for the Town's authorized indebtedness.

The Town of Palm Beach services a full-time resident population of 8,291 plus an estimated 15,000 additional seasonal residents (November to May), as well as numerous visitors and other individuals who are employed on the island.

The Town is governed by an elected Mayor and a five-member Council. The Mayor's term is for two years. The five members of the Town Council are elected at large and serve overlapping two-year terms. The

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Town operates under the Council-Manager form of government. The Town Council appoints the Town Manager who serves as the Town's Chief Administrative Officer and is responsible for implementing the policies established by the Town Council. The Town has 370 employees, including 69 sworn police officers and 70 full-time firefighters.

The Town provides a full range of services. These services include police and fire protection, emergency medical services, sanitation services, recreational activities, the construction and maintenance of streets, storm water collection systems, sanitary sewer collection system and other infrastructure.

**Internal Controls:** In developing and evaluating the Town's accounting system, consideration is given to the adequacy of internal accounting controls. Internal accounting controls are designed to provide reasonable but not absolute assurance regarding: (1) the safeguarding of assets against loss from unauthorized use or disposition; and (2) the reliability of financial records for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that the cost of an internal control system should not exceed the benefits likely to be derived, and that the evaluation of cost and benefits requires estimates and judgments by management.

**Budgeting Controls:** In addition, the Town maintains budgetary controls. The objective of these budgetary controls is to ensure compliance with legal provisions implied in the annual budget approved by the Town Council. Activities of the General Fund, Special Revenue Fund, Debt Service Funds, Capital Projects Funds, Internal Service Funds, and Enterprise Fund are included in the annual budget. The level of budgetary control (that is, the level at which expenditures cannot legally exceed the appropriated amount) is established at the Fund level. The Town also maintains an encumbrance accounting system as one technique of accomplishing budgetary control. Unencumbered amounts lapse at year-end. Open encumbrances for outstanding purchase orders are re-appropriated as part of the following year's budget.

## THE REPORTING ENTITY

The financial reporting entity includes all of the funds of the Town of Palm Beach. It includes all governmental organizations and activities for which the Town is considered to be financially accountable in accordance with generally accepted accounting principles.

## ECONOMIC CONDITIONS AND OUTLOOK

The Town of Palm Beach is primarily a residential community. Commercial activities are restricted primarily to Town-serving establishments including banks, retail shops, hotels and restaurants for the Town's permanent population and seasonal residents. There is no industrial development within the Town. Stringent zoning and land use regulations have limited development and over the long term, will preserve the Town's high quality residential character.

An upturn in taxable values began in FY13 when the Town's taxable values began to increase and continued to increase through FY18 with a single year increase of 6.42% for a taxable value total of \$16,911,518,815. The Town reduced the millage rate to 3.2037 resulting in an increase in tax revenue of \$1,976,000. In FY19, taxable value increased by 7.75% to \$18,202,287,698.

Per capita personal income for the Town of Palm Beach is \$155,531, which is well above the state and national average. In preparation for bonds issued in September 2016, Moody's and Standard and Poor's affirmed the Town's "AAA" general obligation ratings and the AAA ratings for the Revenue Bonds. The



Town's conservative financial policies and strong management of its financial resources were recognized. Recently Standard and Poor's changed the Revenue Bond rating to AAA.

## **MAJOR INITIATIVES AND ACCOMPLISHMENTS**

### ***For the Year***

During fiscal year 2018 the following accomplishments occurred:

- § Completed projects in the Accelerated Capital Improvement Program consisting of the Australian Avenue Sanitary Sewer modifications and Bradley Place mast arm replacements.
- § The Town made an additional contribution of \$4,759,016 to the pension plan to lower the unfunded liability.
- § Completed a Comprehensive Review of Town Operations.
- § Are near completion of construction of Phase 1 North and Phase 1 South of the Townwide utility underground project and Phase 2 North has begun.

### ***For the Future***

The Palm Beach County economy continued to improve and property values in Palm Beach increased by 7.75% for FY19. The Town increased property tax revenue by \$2,740,463 and decreased the millage rate decreased 2.14% to 3.1350.

The FY19 budget reflected an increase of 2.46% from the FY18 budget. A portion of the increase was due to an increase in annual pension plan contributions and to fully fund the additional transfer of \$5,420,000 to the Retirement Fund to reduce the actuarial accrued liability. The Town Council adopted a policy to fund an additional \$5,420,000 per year to improve the funded ratio for the Retirement Fund. In addition, funding of \$1,440,000 was included to reduce the amortization of the UAAL from 25 years to 15 years.

The Town will continue the Town-wide utility undergrounding project. Phase 2 North construction has begun and Phase 2 and 3 South and Phase 3 North will begin during the summer of 2019. Design for Phase 4 and 5 is underway.

The construction of a new Recreation Center was started and should be complete by the fall of 2019.

Design and permitting is underway for a rebuild of the Town Docks. Construction for this project is expected to be underway in 2020.

### ***Financial Policies***

The Town has formally adopted other financial policies including reserve policies, contingency policies, budgetary control, debt management, and a revenue shortfall plan. The establishment of specific reserve policies is an important part of prudent financial management. Reserve policies reduce ambiguity and guide the creation, maintenance and use of resources for financial stabilization purposes. The Town maintains a minimum level of unassigned fund balance of 25% of general fund operating expenditures. This provides the Town with 90 days of working capital in the event of an emergency. The ending unassigned fund balance of \$23,063,128 as of September 30, 2018, represents 34.9% of FY19 general fund operating expenditures.

### ***Long Term Financial Planning***

Since FY2004, Town staff has prepared a Long Term Financial Plan. The Town prepares annual updates of the long term financial plan that encompass a 10 year time horizon. Copies of the Long Term Financial Plan can be found on the Town's website.

### **Other Information**

**Independent Audit:** State Statutes require an annual audit by independent certified public accountants. The accounting firm of Nowlen, Holt & Miner, P.A., performed this audit for fiscal year 2018. The auditor's report is included in the financial section of this report.

**Awards:** The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Town of Palm Beach for its Comprehensive Annual Financial Report for the fiscal year ended September 30, 2017. This was the 30th consecutive year the Town has received this prestigious award.

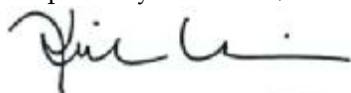
In order to be awarded a Certificate of Achievement, a government unit must publish an easily readable and efficiently organized Comprehensive Annual Financial Report. The contents must conform to program standards. Such reports must satisfy both U.S. generally accepted accounting principles and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. The Town believes the current report continues to conform to the Certificate of Achievement Program requirements, and we are therefore submitting this year's report to the GFOA.

The Town also received the GFOA Award for Distinguished Budget Presentation for the Town's budget for the fiscal year ended September 30, 2018.

**Acknowledgements:** The preparation of the Comprehensive Annual Financial Report was made possible by the efficient and dedicated services of the entire staff of the Finance Department. Each member of the department has our genuine appreciation for the contributions made in the preparation of this report. In addition, we acknowledge the efforts of our independent auditors, Nowlen, Holt & Miner, P.A. for their professional work and assistance in producing this report.

We also are grateful to the Mayor and Town Council for their leadership and to the Citizens of Palm Beach for their support in ensuring the financial operations of the Town are conducted in a sound and conservative manner, thus assuring the Town a high level of financial security.

Respectfully submitted,



Kirk Blouin  
Town Manager



Jane Le Clainche, CPA  
Finance Director



Government Finance Officers Association

**Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting**

Presented to

**Town of Palm Beach  
Florida**

For its Comprehensive Annual  
Financial Report  
for the Fiscal Year Ended

**September 30, 2017**

*Christopher P. Morrell*

Executive Director/CEO



# TOWN OF PALM BEACH ORGANIZATIONAL STRUCTURE

CITIZENS OF PALM BEACH

ELECT



**MAYOR**  
**Gail L. Coniglio**

TOWN COUNCIL



**PRESIDENT**  
**Danielle H. Moore**



**PRESIDENT PRO-TEM**  
**Margaret A. Zeidman**



**Julie Araskog**



**Lew Crampton**



**Bobbie Lindsay**

APPOINTS



**TOWN ATTORNEY**  
**John C. Randolph**



**TOWN MANAGER**  
**Kirk W. Blouin**

**ADVISORY BOARDS  
AND COMMISSIONS**



**DEPUTY TOWN  
MANAGER**  
**Jay Boodheshwar**

**DIRECTOR OF BUSINESS  
DEVELOPMENT AND  
OPERATIONS**  
**Vacant**



**ACTING CHIEF OF  
POLICE**  
**Nicholas Caristo**



**FIRE RESCUE  
CHIEF**  
**Darrell Donato**



**DIRECTOR OF  
HUMAN RESOURCES**  
**Danielle Olson**



**DIRECTOR OF PUBLIC  
WORKS**  
**H. Paul Brazil**



**DIRECTOR OF  
FINANCE**  
**Jane Le Clainche**



**DIRECTOR OF  
PLANNING, ZONING  
AND BUILDING**  
**Joshua Martin**

## INDEPENDENT AUDITOR'S REPORT

The Honorable Mayor and Members of the Town Council  
Town of Palm Beach, Florida

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Palm Beach, Florida as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Town of Palm Beach, Florida's basic financial statements as listed in the table of contents.

### **Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### **Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of the Town of Palm Beach Retirement System, which represents 70 percent, 71 percent, and 53 percent, respectively, of the assets, fund balance/net position, and revenues/additions of the aggregate remaining fund information of the Town of Palm Beach, Florida. Those statements were audited by other auditors whose report has been furnished to us, and our opinion, insofar as it relates to the amounts included for the Town of Palm Beach Retirement System, is based solely on the report of other auditors. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in **Government Auditing Standards**, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## ***Opinions***

In our opinion, based on our audit and the report of other auditors, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Palm Beach, Florida as of September 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Change in Accounting Principle***

As discussed in Note S to the financial statements, the Town implemented Governmental Accounting Standards Board Statement No. 73, ***Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68***, during the fiscal year ended September 30, 2018. The net position of the governmental activities as of October 1, 2017 have been restated. Our opinions are not modified with respect to this matter.

## ***Other Matters***

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 4 through 13, the budgetary comparison data on pages 113 through 117, the pension schedules on pages 118 through 128, and the other postemployment benefits plan schedules on pages 129 through 132 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Palm Beach, Florida's basic financial statements. The introductory section, combining and individual fund financial statements and schedules, debt service requirements, and statistical section are presented for purposes of additional analysis and are not a required part of the basic financial statements. The schedule of expenditures of state financial assistance is presented for purposes of additional analysis as required by Chapter 10.550, Rules of the Auditor General, and is also not a required part of the basic financial statements.

The combining and individual fund financial statements and schedules, debt service requirements, and the schedule of expenditures of state financial assistance are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual fund financial statements and schedules and debt service requirements are fairly stated in all material respects in relation to the basic financial statements as a whole.

The introductory section and statistical section have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on them.

#### **Other Reporting Required by *Government Auditing Standards***

In accordance with ***Government Auditing Standards***, we have also issued our report dated March XX, 2019, on our consideration of the Town of Palm Beach, Florida's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on the effectiveness of the Town of Palm Beach, Florida's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with ***Government Auditing Standards*** in considering the Town of Palm Beach, Florida's internal control over financial reporting and compliance.

West Palm Beach, Florida  
March XX, 2019



## MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the Town of Palm Beach, we offer readers of these financial statements this narrative overview and analysis of the financial activities of the Town of Palm Beach for the fiscal year ended September 30, 2018. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which can be found on pages i-iv of this report.

The information contained within this Management's Discussion and Analysis (MD&A) is only a component of the entire financial statement report. Readers should take time to read and evaluate all sections of the report, including the Notes to Financial Statements and the Required Supplementary Information that is provided in addition to this MD&A.

### Financial Highlights

1. The assets and deferred outflows of resources of the Town exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$205,575,376 (net position).
2. At the close of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$79,454,635, an increase of \$11,660,509 in comparison with the prior year. The increase is due the receipt of prepaid assessments and the receipt of the initial year of assessments for the Townwide Underground Utility Project. The Beach Restoration Project Fund project reserves also increased due to General Fund transfers to increase reserve for future projects. Approximately 26% of the total amount is available for spending at the Town's discretion (unassigned fund balance).
3. At the end of the current fiscal year governmental unassigned fund balance is \$20,548,060.
4. The Town's total government-wide revenue was \$198,233,487, while total expenses were \$100,611,105.
5. Governmental Activities generated \$189,540,203 in revenue with \$99,302,910 in expenses (including transfers out).
6. Business-type Activities generated \$12,510,021 in revenue (including transfers in) with \$5,147,932 in expenses.
7. The Town's long-term debt decreased by \$2,550,000 during the current fiscal year.

### Overview of the Financial Statements

The Town's basic financial statements are comprised of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to financial statements. This report also includes other supplementary information in addition to the basic financial statements.

**Government-wide financial statements.** The government-wide financial statements are designed to provide readers with a broad overview of the Town of Palm Beach's finances, in a manner similar to a private-sector business.

The **statement of net position** presents information on all of the Town of Palm Beach's assets plus deferred outflows of resources and liabilities plus deferred inflows of resources, with the difference between them

reported as **net position**. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating.

The **statement of activities** presents information showing how the Town's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenue and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes and earned but unused vacation leave).

Both of the government-wide financial statements distinguish functions of the Town that are principally supported by taxes and intergovernmental revenue (**governmental activities**) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (**business-type activities**). The governmental activities of the Town include general government, public safety, physical environment, transportation, economic environment, and culture and recreation. The business-type activities include the marina, golf course and recreation programs.

The Town's government-wide financial statements are presented on pages 14-16 of this report.

**Fund Financial Statements.** A **fund** is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The Town of Palm Beach, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the Town of Palm Beach can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

**Governmental funds.** **Governmental funds** are used to account for essentially the same functions reported as **governmental activities** in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for **governmental funds** with similar information presented for **governmental activities** in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the Town's near term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenue, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and **governmental activities**.

The Town of Palm Beach maintains thirteen individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenue, expenditures, and changes in fund balances for the General Fund, Townwide Undergrounding Assessment Fund, and Beach Restoration Project Fund, all of which are considered major funds. Data for the other ten governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these non-major governmental funds is presented in the form of **combining statements** elsewhere in this report.

The governmental fund financial statements can be found on pages 17-20 of this report.

**Proprietary funds.** The Town of Palm Beach maintains two different types of proprietary funds. **Enterprise funds** are used to report the same functions presented as business-type activities in the government-wide financial statements. The Town of Palm Beach uses an enterprise fund to account for its recreation activities including; the Town Docks, the Par 3 Golf Course, Tennis, and Adult and Youth recreational activities. **Internal service funds** are an accounting device used to accumulate and allocate costs internally

among the Town of Palm Beach's various functions. The Town of Palm Beach uses internal service funds to account for its self-insurance health fund, self-insurance risk fund, and equipment replacement fund. Because these services predominately benefit governmental rather than business-type functions, they have been included with governmental activities in the government-wide financial statements.

Proprietary fund statements provide the same type of information as the government-wide financial statements, only in more detail. The proprietary fund financial statements provide separate information for the Recreation Enterprise Fund (enterprise fund) and the internal service funds, which are combined into a single aggregated presentation in the proprietary fund financial statements. Individual fund data for the internal service funds is provided in the combining financial statements elsewhere in this report.

The proprietary fund financial statements can be found on pages 21-25 of this report.

**Fiduciary funds.** Fiduciary funds are used to account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the Town of Palm Beach's own programs. The accounting used for fiduciary funds is much like that used for proprietary funds. Fiduciary fund financial statements consist of a statement of fiduciary net position and a statement of changes in fiduciary net position.

The Town's fiduciary fund financial statements are presented on pages 26-27.

**Notes to financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to financial statements can be found on pages 28-112 of this report.

**Other information.** In addition to the basic financial statements and the accompanying notes, this report also presents certain required supplementary information containing a comparison between the Town's adopted budget and actual financial results for the General Fund and Townwide Undergrounding Assessment Fund, schedules relating to the Town's retirement plan for the three employee groups, schedules relating to the Town's preservation of benefits retirement plan, and schedules relating to the Town's other postemployment benefits plan. The required supplementary information can be found on pages 113-132 of this report.

Combining financial statements referred to earlier in connection with non-major governmental funds, internal service funds and fiduciary funds are presented immediately following the required supplementary information. Combining and individual fund statements and schedules can be found on pages 133-147 of this report.

Debt service requirements are detailed on pages 148-153 of this report.

The statistical section contains information on financial trends, revenue capacity, debt capacity, demographic and economic information and operating information. These schedules can be found on pages 154-176 of this report.

## **Government-wide Financial Analysis**

**Net Position.** On the following page, is a summary of the fiscal year 2018 Statement of Net Position found on page 14 and comparative information for fiscal year 2017.

**Town of Palm Beach, Florida**  
**Net Position**  
**September 30, 2018 and 2017**

	Governmental Activities		Business-type Activities		Total	
	2018	2017 (1)	2018	2017	2018	2017 (1)
<b>Assets</b>						
Current and other assets	\$ 238,605,868	\$ 133,397,075	\$ 18,143,958	\$ 10,427,258	\$ 256,749,826	\$ 143,824,333
Capital assets	185,665,148	186,147,319	16,338,946	15,898,227	202,004,094	202,045,546
Total Assets	424,271,016	319,544,394	34,482,904	26,325,485	458,753,920	345,869,879
 Deferred Outflows of Resources	 24,690,978	 30,257,117	 959,579	 1,062,333	 25,650,557	 31,319,450
 <b>Liabilities</b>						
Current Liabilities	36,120,703	22,644,492	1,598,781	1,051,567	37,719,484	23,696,059
Long-term liabilities	229,008,231	234,320,368	3,678,986	3,629,897	232,687,217	237,950,265
Total Liabilities	265,128,934	256,964,860	5,277,767	4,681,464	270,406,701	261,646,324
 Deferred Inflows of Resources	 8,081,027	 7,321,911	 341,373	 245,100	 8,422,400	 7,567,011
 <b>Net Position</b>						
Net investment in capital assets	78,478,304	79,461,477	15,674,570	15,898,227	94,152,874	95,359,704
Restricted	18,595,941	19,393,986	1,418,272	248,211	20,014,213	19,642,197
Unrestricted	78,677,788	(13,340,723)	12,730,501	6,314,816	91,408,289	(7,025,907)
Total Net Position	\$ 175,752,033	\$ 85,514,740	\$ 29,823,343	\$ 22,461,254	\$ 205,575,376	\$ 107,975,994

(1) Restated for implementation of GASB 73

Net position may serve over time as a useful indicator of a government's financial position. At September 30, 2018, the Town's assets plus deferred outflows exceeded liabilities plus deferred inflows by \$205,575,376. Total net position for the fiscal year increased by \$97,599,382 as a result of a \$90,237,293 increase in governmental activities and an increase of \$7,362,089 in business-type activities. Unrestricted net position, the portion of net position that can be used to finance the day-to-day operations of the Town, totaled \$91,408,289, reflecting an increase in the government activities of \$92,018,511 and an increase in the business type activities of \$6,415,685.

Net position invested in capital assets (e.g., land, buildings, improvements other than buildings, equipment infrastructure and construction in progress) less any related debt used to acquire those assets that is still outstanding and any unspent bond proceeds total \$94,152,874. The Town of Palm Beach uses those capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the Town of Palm Beach's investment in its capital assets is reported net of related debt, it should be noted that resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities.

**Change in Net Position:** The table on the following page is a summary of the changes in net position for the year ended September 30, 2018, as compared to September 30, 2017.

**Town of Palm Beach, Florida**  
**Change in Net Position**  
**For the Fiscal Years Ended September 30, 2018 and 2017**

	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017
Revenue						
Program revenue:						
Charges for services	\$ 105,723,501	\$ 12,864,553	\$ 6,868,410	\$ 6,332,330	\$ 112,591,911	\$ 19,196,883
Operating grants and contributions	964,997	851,758	-	-	964,997	851,758
Capital grants and contributions	13,398,241	3,138,992	1,761,358	132,530	15,159,599	3,271,522
General revenue:						
Property taxes	52,282,253	50,195,981	-	-	52,282,253	50,195,981
Infrastructure sales tax	576,792	350,847	-	-	576,792	350,847
Local option gas tax	347,820	352,281	-	-	347,820	352,281
Franchise fees	2,249,067	2,305,715	-	-	2,249,067	2,305,715
Utility service taxes	5,795,378	5,695,690	-	-	5,795,378	5,695,690
Business tax receipts	771,499	713,710	-	-	771,499	713,710
Intergovernmental	987,807	958,373	-	-	987,807	958,373
Investment earnings	5,383,592	2,062,752	63,516	40,651	5,447,108	2,103,403
Miscellaneous	788,898	376,602	-	-	788,898	376,602
Insurance recoveries	270,358	354,723	-	-	270,358	354,723
Total Revenue	189,540,203	80,221,977	8,693,284	6,505,511	198,233,487	86,727,488
Expenses						
General government	20,374,698	21,186,486	-	-	20,374,698	21,186,486
Public safety	30,733,272	33,354,806	-	-	30,733,272	33,354,806
Physical environment	35,577,802	27,174,801	-	-	35,577,802	27,174,801
Transportation	1,441,311	1,051,542	-	-	1,441,311	1,051,542
Economic environment	287,730	307,619	-	-	287,730	307,619
Culture and recreation	2,188,395	2,127,041	-	-	2,188,395	2,127,041
Interest on long-term debt	4,882,965	4,930,514	-	-	4,882,965	4,930,514
Recreation Enterprise	-	-	5,147,932	4,889,532	5,147,932	4,889,532
Total Expenses	95,486,173	90,132,809	5,147,932	4,889,532	100,634,105	95,022,341
Change in Net Position Before Transfers	94,054,030	(9,910,832)	3,545,352	1,615,979	97,599,382	(8,294,853)
Transfers	(3,816,737)	870,967	3,816,737	(870,967)	-	-
Change in Net Position	90,237,293	(9,039,865)	7,362,089	745,012	97,599,382	(8,294,853)
Net position at beginning of year, as restated	85,514,740	94,554,605	22,461,254	21,716,242	107,975,994	116,270,847
Net position at end of year	\$ 175,752,033	\$ 85,514,740	\$ 29,823,343	\$ 22,461,254	\$ 205,575,376	\$ 107,975,994

The Town's combined net position increased by \$97,599,382 during 2018. This increase can be attributed to governmental activities that increased \$90,237,293 and an increase of \$7,362,089 for the business-type activities. The increase in net position of the governmental activities is attributable to an increase in the first year receipt of the Town-wide underground utility assessments and the recording the receivable for the balance of the assessments.

## Financial Analysis

**Governmental funds.** The fund financial statements for the governmental funds are provided on pages 17-20. The focus of the Town of Palm Beach's **governmental funds** is to provide information on near-term inflows, outflows, and balances of **spendable** resources. Such information is useful in assessing the Town of Palm Beach's financing requirements. In particular, **unassigned fund balance** may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year. At the end of the current fiscal year, the Town of Palm Beach's governmental funds reported combined ending fund balances of \$79,454,635, which increased by \$11,660,509 from September 30, 2017. This increase was primarily due to improvements in the net change in fund balance in the General Fund, Townwide Undergrounding Assessment Fund and the Beach Restoration Fund.

The following schedule presents a summary of all governmental fund revenue for the fiscal year ended September 30, 2018, and the amount and percentage of increases and decreases in relation to prior year revenues:

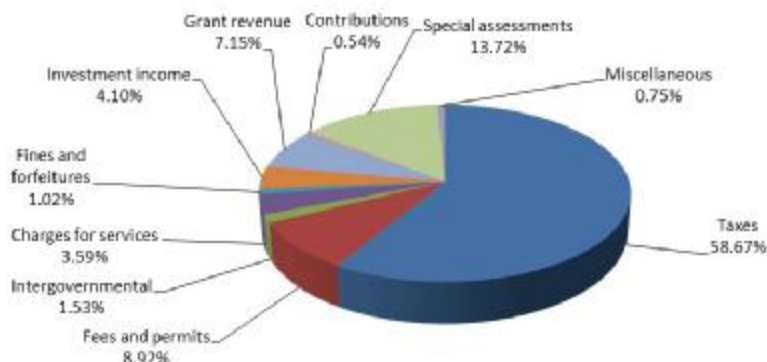
**Town of Palm Beach, Florida**  
**Governmental Revenues**  
**For the Fiscal Years Ended September 30, 2018 and 2017**

Revenue	2018	Percent of Total	Increase (Decrease)	Percent Increase (Decrease)
Taxes	\$ 61,446,017	58.67%	\$ 2,182,640	3.68%
Fees and permits	9,339,708	8.92%	2,315,184	32.96%
Intergovernmental	1,603,835	1.53%	250,844	18.54%
Charges for services	3,763,590	3.59%	81,665	2.22%
Fines and forfeitures	1,068,792	1.02%	269,024	33.64%
Investment income	4,296,845	4.10%	3,557,848	481.44%
Grant revenue	7,491,989	7.15%	7,422,254	10643.51%
Contributions	565,675	0.54%	(2,729,227)	-82.83%
Special assessments	14,368,109	13.72%	13,140,119	1070.05%
Miscellaneous	783,431	0.75%	276,483	54.54%
<b>Total Revenue</b>	<b>\$ 104,727,991</b>	<b>100.00%</b>	<b>\$ 26,766,834</b>	<b>34.33%</b>

The most significant changes in revenue are described below:

- § Property tax revenue increased as a result of higher property values.
- § Fee and permit revenue increased due to an increase in building permit activity.
- § Intergovernmental revenue recorded a slight increase due to improved sales tax collections and revenues received from the new 1-cent sales tax to be used for capital projects.
- § Charges for services increased primarily due to police special detail revenue.
- § Fine and forfeiture income increased due to increased revenue from parking ticket fines and code enforcement fines.
- § Investment income increased due to increased reserve balances and improved returns.
- § Grant revenue increased due to grants received from Palm Beach County for beach projects.
- § Contributions decreased due to donations received for the Bradley Park Project and the Lake Worth Lagoon dredging project in FY17.
- § Special assessment revenue increased due to the initial year of the Townwide underground utility assessment, which included prepaid assessments.
- § Miscellaneous revenue increased due to the receipt of defined contribution forfeiture funds.

**Governmental Activities - Revenues by Source**





The following schedule presents a summary of all governmental funds expenditures for the fiscal year ended September 30, 2018, and the percentage of increases and decreases in relation to prior year amounts:

**Town of Palm Beach, Florida  
Governmental Expenditures  
For the Fiscal Years Ended September 30, 2018 and 2017**

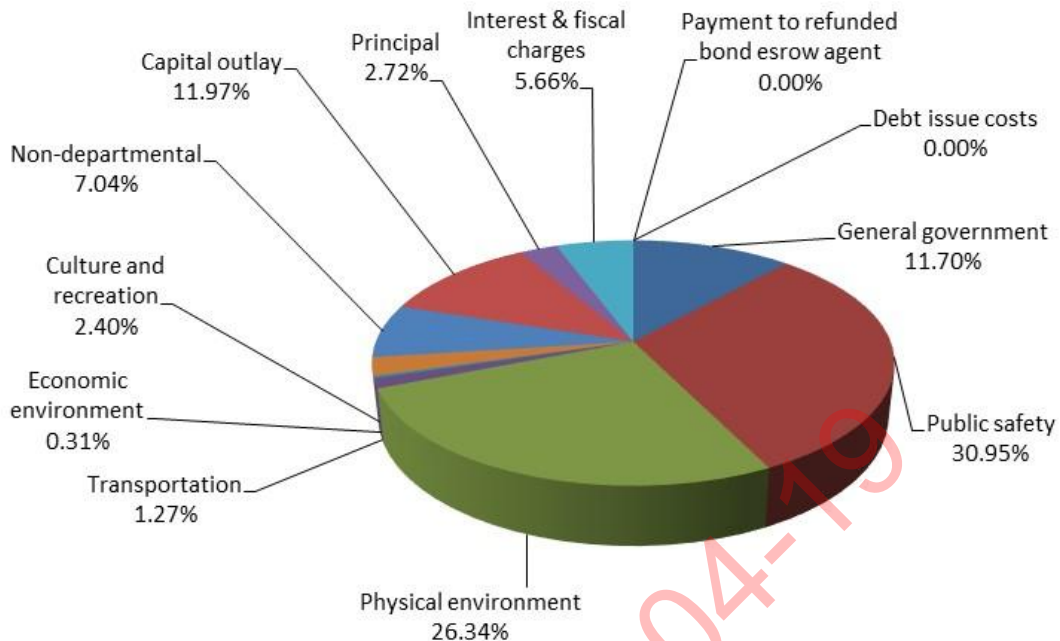
	2018	Percent of Total	Increase (Decrease)	Percent Increase (Decrease)
Expenditures				
Current				
General government	\$ 10,979,679	11.70%	\$ (164,541)	-1.48%
Public safety	29,049,008	30.95%	(119,140)	-0.41%
Physical environment	24,718,387	26.34%	6,676,226	37.00%
Transportation	1,192,357	1.27%	64,029	5.67%
Economic environment	287,730	0.31%	(19,889)	-6.47%
Culture and recreation	2,251,619	2.40%	65,375	2.99%
Non-departmental	6,609,398	7.04%	1,900,907	40.37%
Capital Outlay	10,897,086	11.61%	864,187	8.61%
Debt Service				
Principal	2,550,000	2.72%	105,000	4.29%
Interest & fiscal charges	5,315,481	5.66%	641,337	13.72%
Total Expenditures	<u>\$ 93,850,745</u>	<u>100.00%</u>	<u>\$ 10,013,491</u>	<u>11.94%</u>

The reasons for the major increases and decreases in expenditures are as follows:

- § General government expenditures decreased due to a decrease in information technology contractual expenses and cuts to personnel expenses due to a hiring freeze.
- § Public Safety costs decreased due to reductions in personnel costs due to turnover.
- § Physical environment costs increased due to the design and construction of the townwide undergrounding project.
- § Transportation expenditures increased due to increases in personnel costs.
- § Economic environment expenditures decreased due to decreased maintenance costs in the Worth Avenue Special Assessment District.
- § Culture and recreation expenditures increased due to increases in contractual and personnel costs.
- § Non-departmental expenditures increased due to fully funding the extraordinary contribution to the Retirement Fund to begin to lower the unfunded liability.
- § Capital outlay increased due to an increase in expenditures related to projects completed in FY18 in the accelerated capital improvement program.
- § Debt service payments increased due to the higher debt service payment in FY18.



## Governmental Activities - Expenditures by Function



**General Fund.** The General Fund is the chief operating fund of the Town. At the end of the current fiscal year, unassigned fund balance of the General Fund was \$23,063,128 an increase of \$5,346,709 while the total fund balance was \$28,954,171. The total fund balance of the General Fund increased by \$1,104,772. As a measure of the General Fund's liquidity, it is useful to compare unassigned fund balance to total General Fund expenditures. Unassigned fund balance represents 30% of total General Fund expenditures including transfers out.

The assigned fund balance of the Beach Restoration Fund is \$27,916,610. These funds have been accumulated for coastal protection projects.

The Townwide Undergrounding Assessment Fund has restricted fund balances of \$6,672,736. These funds will be used for project costs.

Other governmental funds, which include debt service, special revenue, and capital projects funds had restricted fund balances totaling \$11,049,633 and assigned fund balances of \$7,376,553.

**Proprietary Funds.** The Town of Palm Beach's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. The enterprise fund of the Town consists of the Recreation Enterprise Fund.

Unrestricted net position of the Recreation Enterprise Fund was \$12,548,249 at September 30, 2018. Net position for this fund increased \$7,326,945. Revenues from the marina and golf operations improved over the prior year. In addition, the Town Council approved transfers from the excess reserves of the Risk Insurance Fund and Health Insurance Fund to fund the Town's portion of the new Recreation Center project. These transfers totaled \$4,600,000.

## General Fund Budgetary Highlights

The annual General Fund budget is adopted after two public hearings and approval of the Town Council. Any amendments that would exceed the original budget at the fund level would require a formal budget

amendment requiring an ordinance and two readings by the Town Council. **The General Fund appropriation was amended by ordinance during the year.** The FY2018 budget was also increased by the amount of commitments (unpaid purchase orders) from the prior year. Funds were transferred from an appropriated General Fund contingency account to program accounts in the budget to provide for unanticipated expenditures in accordance with specific Town Council authorizations.

Actual revenues, excluding transfers, were \$3,272,635 more than the final budget due to higher than anticipated revenues for ad valorem, building permits, utility taxes, franchise fees, and parking meters. Actual expenditures were \$4,368,813 less than the final budget due to personnel vacancies and other cost containment measures.

## Capital Assets and Debt Administration

### Capital Assets

Capital assets are those assets (capital assets and infrastructure) that are used in the performance of the Town's functions. As of September 30, 2018, net capital assets of governmental activities totaled \$185,665,148 and the net capital assets of the business-type activities totaled \$16,338,946 (both net of accumulated depreciation). This investment in capital assets includes land, buildings, improvements other than buildings, equipment, infrastructure and construction in progress.

A summary of the Town of Palm Beach's capital assets (net of depreciation) can be found below. Additional information on the Town's capital assets can be found in Note D to the financial statements.

**Town of Palm Beach, Florida**  
**Capital Assets**  
**September 30, 2018 and 2017**

	Governmental Activities		Business-type Activities		Total	
	2018	2017	2018	2017	2018	2017
Net Capital Assets						
Land	\$ 9,994,073	\$ 9,946,951	\$ 5,623,777	\$ 5,623,777	\$ 15,617,850	\$ 15,570,728
Construction in Progress	13,098,249	14,093,905	1,308,935	-	14,407,184	14,093,905
Buildings	48,545,439	50,153,061	3,798,642	4,277,500	52,344,081	54,430,561
Improvements Other Than Buildings	3,935,450	2,350,597	5,188,854	5,590,404	9,124,304	7,941,001
Equipment	9,880,338	10,696,312	418,738	406,546	10,299,076	11,102,858
Infrastructure	100,211,599	98,884,237	-	-	100,211,599	98,884,237
Intangible Assets	-	22,256	-	-	-	22,256
Total Net Capital Assets	\$ 185,665,148	\$ 186,147,319	\$ 16,338,946	\$ 15,898,227	\$ 202,004,094	\$ 202,045,546

Major capital projects completed during the fiscal year included the following:

- The D-14 Pump Station Rehabilitation project was completed.
- Repairs to the Mid-Town bathrooms and Lifeguard building were completed.
- Phips Ocean Park north restroom improvements were completed.
- The Groin at Mid-Town beach was completed.

### Debt Administration

As of September 30, 2018, the Town had \$109,085,000 par value in revenue bonds outstanding representing a decrease of 2,550,000 due to principal payments during FY18. The Town issued commercial paper totaling \$22,650,000 to begin to finance the Townwide underground utility project. The debt outstanding as of the end of the fiscal year was secured by various revenue sources.

The debt position of the Town is summarized on the next page and more fully explained in Note G to the financial statements found on page 64.

**Town of Palm Beach, Florida  
Outstanding Debt  
September 30, 2018 and 2017**

	<u>2018</u>	<u>2017</u>
Debt		
Revenue Bonds Payable - Par Value	\$ 109,085,000	\$ 111,635,000
Short term debt	22,650,000	-
Total Debt	<u>\$ 131,735,000</u>	<u>\$ 111,635,000</u>

The Town of Palm Beach maintains an AAA issuer's rating by both Moody's and Standard & Poor's and the Revenue Bonds were recently upgraded from AA+ to AAA.

#### **Economic Factors and Next Year's Budgets and Rates**

For FY2019, the Town Council adopted a General Fund budget, including transfers out, of \$82,466,218 representing a 2.46% increase from FY2018. The FY2019 budget includes an increase in property tax revenue of \$2,740,463, utility tax and franchise fee revenue increase of \$157,000 due to improved revenue collections, and an anticipated increase in building permit revenue of \$686,133 due to improved building activity. The Town Council approved a policy in FY18 to reduce the unfunded liability requiring an extraordinary transfer of \$5,420,000 to the Retirement Fund. The Retirement Board recommended and the Town Council approved a change in the amortization period in the Retirement Fund from 25 years to 20 years for assumption/method changes and 15 years for experience gains and losses and plan changes. Personnel costs increased in the FY19 budget by \$198,493 due to a reduction of 14.65 FTEs offset by merit pay increases and an increase in pay ranges. Pension costs increased by \$120,942 due to the lower returns in FY2015 and the reduction in the investment and wage assumptions. The taxable value increased by 7.75% for FY2019 and the Town's millage rate was reduced to 3.1350.

General economic conditions both nationally and in the State of Florida have improved. The Town has annually prepared a Long Term Financial Plan. Copies are available on the Town's website.

#### **Requests for Information**

This financial report is designed to provide our citizens, taxpayers, customers, and investors and creditors with a general overview of the Town's finances and to demonstrate the Town's accountability. Questions concerning information provided in this report or requests for additional financial information should be directed to:

**Finance Department  
Town of Palm Beach  
360 South County Road  
Palm Beach, FL 33480  
561-838-5444  
[www.townofpalmbeach.com](http://www.townofpalmbeach.com)**

## TOWN OF PALM BEACH, FLORIDA

## STATEMENT OF NET POSITION

September 30, 2018

	Governmental Activities	Business-type Activities	Total
<b>ASSETS</b>			
Cash and cash equivalents	\$ 97,446	\$ 2,650	\$ 100,096
Investments	34,514,839		34,514,839
Equity in pooled cash and investments	102,053,603	16,225,095	118,278,698
Accounts receivable, net	2,491,424	14,346	2,505,770
Assessments receivable	77,050,393		77,050,393
Interest receivable	73,520	4,576	78,096
Due from other governments	7,405,904		7,405,904
Internal balances	(182,252)	182,252	
Inventory	387,093		387,093
Prepays	62,017	23,517	85,534
Net OPEB asset	2,128,627	114,158	2,242,785
Investment in joint venture	10,494,600		10,494,600
Equity in pooled cash and investments - restricted	2,028,654	1,577,364	3,606,018
Capital assets			
Land	9,994,073	5,623,777	15,617,850
Construction in progress	13,098,249	1,308,935	14,407,184
Capital assets being depreciated and amortized, net	162,572,826	9,406,234	171,979,060
Total assets	<u>424,271,016</u>	<u>34,482,904</u>	<u>458,753,920</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Unamortized loss on refunding	4,678,628		4,678,628
Pension related items	16,532,963	772,980	17,305,943
OPEB related items	3,479,387	186,599	3,665,986
Total deferred outflows of resources	<u>24,690,978</u>	<u>959,579</u>	<u>25,650,557</u>
<b>LIABILITIES</b>			
Accounts and contracts payable	6,307,220	793,909	7,101,129
Accrued liabilities	2,645,773	19,158	2,664,931
Payable from restricted assets			
Accounts and contracts payable	2,028,654	273,250	2,301,904
Accrued interest payable	1,310,340		1,310,340
Unearned revenue	1,178,716	512,464	1,691,180
Short term debt	22,650,000		22,650,000
Long-term liabilities			
Due within one year	3,451,562	39,847	3,491,409
Due in more than one year	225,556,669	3,639,139	229,195,808
Total liabilities	<u>265,128,934</u>	<u>5,277,767</u>	<u>270,406,701</u>
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Unearned revenue	539,216		539,216
Pension related items	5,400,149	226,516	5,626,665
OPEB related items	2,141,662	114,857	2,256,519
Total deferred inflows of resources	<u>8,081,027</u>	<u>341,373</u>	<u>8,422,400</u>
<b>NET POSITION</b>			
Net investment in capital assets	78,478,304	15,674,570	94,152,874
Restricted for:			
Debt service	468,208		468,208
Public safety	27,916		27,916
Capital projects	7,632,255		7,632,255
Townwide Undergrounding	6,672,736		6,672,736
Recreation Center		1,304,114	1,304,114
Net OPEB asset	2,128,627	114,158	2,242,785
Special projects	1,666,199		1,666,199
Unrestricted	78,677,788	12,730,501	91,408,289
Total net position	<u>\$ 175,752,033</u>	<u>\$ 29,823,343</u>	<u>\$ 205,575,376</u>

See notes to the financial statements

TOWN OF PALM BEACH, FLORIDA

STATEMENT OF ACTIVITIES

Year Ended September 30, 2018

Functions / Programs	Expenses	Program Revenue		
		Charges for Services	Operating Contributions and Grants	Capital Contributions and Grants
<b>Government activities</b>				
General government	\$ 20,374,698	\$ 9,416,642	\$ 201,224	\$ 47,122
Public safety	30,733,272	2,485,185	387,517	18,368
Physical environment	35,577,802	92,365,478	149,604	13,327,684
Transportation	1,441,311	1,456,196	220,304	
Economic environment	287,730			
Culture and recreation	2,188,395		6,348	5,067
Interest on long-term debt	4,882,965			
Total governmental activities	95,486,173	105,723,501	964,997	13,398,241
<b>Business-type activities</b>				
Leisure services	5,147,932	6,868,410		1,761,358
Total	\$ 100,634,105	\$ 112,591,911	\$ 964,997	\$ 15,159,599

**General Revenue**

Property taxes  
Infrastructure sales tax  
Local option gas tax  
Franchise taxes based on gross receipts  
Utility service taxes  
Business tax receipts  
Intergovernmental not restricted to specific programs  
Investment earnings  
Miscellaneous  
Insurance recoveries

**Transfers**

Total general revenue and transfers

Change in net position

**Net position - beginning of year, as restated**

**Net position - end of year**

Net Revenue (Expense) and Changes in Net Position		
Governmental Activities	Business-type Activity	Total
\$ (10,709,710)	\$	\$ (10,709,710)
(27,842,202)		(27,842,202)
70,264,964		70,264,964
235,189		235,189
(287,730)		(287,730)
(2,176,980)		(2,176,980)
(4,882,965)		(4,882,965)
24,600,566		24,600,566
	3,481,836	3,481,836
24,600,566	3,481,836	28,082,402
52,282,253		52,282,253
576,792		576,792
347,820		347,820
2,249,067		2,249,067
5,795,378		5,795,378
771,499		771,499
987,807		987,807
5,383,592	63,516	5,447,108
788,898		788,898
270,358		270,358
(3,816,737)	3,816,737	
65,636,727	3,880,253	69,516,980
90,237,293	7,362,089	97,599,382
85,514,740	22,461,254	107,975,994
<u>\$ 175,752,033</u>	<u>\$ 29,823,343</u>	<u>\$ 205,575,376</u>

See notes to the financial statements

## TOWN OF PALM BEACH, FLORIDA

BALANCE SHEET  
GOVERNMENTAL FUNDS

September 30, 2018

	Major Governmental Funds				
	General Fund	Townwide Undergrounding Assessment Fund	Beach Restoration Project Fund	Nonmajor Governmental Funds	Total Governmental Funds
<b>ASSETS</b>					
Cash and cash equivalents	\$ 3,450	\$	\$	\$	\$ 3,450
Investments	16,322,438	10,056,820		8,135,581	34,514,839
Equity in pooled cash and investments	12,421,355	21,173,440	28,030,452	13,225,317	74,850,564
Accounts receivable, net	2,483,920			1,374	2,485,294
Assessments receivable		77,050,393			77,050,393
Interest receivable	514		27,430	3,289	31,233
Due from other governments	203,352		7,163,488	39,064	7,405,904
Due from other funds	426,406				426,406
Inventory	387,093				387,093
Prepaid items	38,409			1,208	39,617
Equity in pooled cash and investments - restricted	1,863,708			164,946	2,028,654
<b>TOTAL ASSETS</b>	<b>\$ 34,150,645</b>	<b>\$ 108,280,653</b>	<b>\$ 35,221,370</b>	<b>\$ 21,570,779</b>	<b>\$ 199,223,447</b>
<b>LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Accounts and contracts payable	\$ 1,100,592	\$ 1,659,020	\$ 139,730	\$ 2,750,511	\$ 5,649,853
Accrued liabilities	509,097	1,566	1,542		512,205
Accrued interest payable		55,285			55,285
Due to other funds		191,653		234,753	426,406
Advance from other funds				2,509,451	2,509,451
Payable from restricted assets	1,863,708			164,946	2,028,654
Unearned revenue	1,178,716				1,178,716
Short term debt		22,650,000			22,650,000
<b>TOTAL LIABILITIES</b>	<b>4,652,113</b>	<b>24,557,524</b>	<b>141,272</b>	<b>5,659,661</b>	<b>35,010,570</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
Unearned revenue	539,216				539,216
Unavailable revenue	5,145		7,163,488		7,168,633
Special assessments		77,050,393			77,050,393
<b>TOTAL DEFERRED INFLOWS OF RESOURCES</b>	<b>544,361</b>	<b>77,050,393</b>	<b>7,163,488</b>		<b>84,758,242</b>
<b>FUND BALANCES</b>					
Non-spendable:					
Inventory	387,093				387,093
Prepays	38,409				38,409
Restricted for:					
Crime prevention				27,916	27,916
Special projects				1,666,199	1,666,199
Capital projects				7,286,574	7,286,574
Townwide undergrounding		6,672,736			6,672,736
Debt service				1,723,263	1,723,263
Worth avenue				345,681	345,681
Committed to:					
Compensated absences	3,129,714				3,129,714
Assigned to:					
Subsequent year's expenditures	2,335,827				2,335,827
Capital projects				7,376,553	7,376,553
Beach restoration			27,916,610		27,916,610
Unassigned	23,063,128			(2,515,068)	20,548,060
<b>TOTAL FUND BALANCES</b>	<b>28,954,171</b>	<b>6,672,736</b>	<b>27,916,610</b>	<b>15,911,118</b>	<b>79,454,635</b>
<b>TOTAL LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES</b>	<b>\$ 34,150,645</b>	<b>\$ 108,280,653</b>	<b>\$ 35,221,370</b>	<b>\$ 21,570,779</b>	<b>\$ 199,223,447</b>

See notes to the financial statements



TOWN OF PALM BEACH, FLORIDA

RECONCILIATION OF TOTAL GOVERNMENTAL FUND BALANCES  
TO THE NET POSITION OF GOVERNMENTAL ACTIVITIES

September 30, 2018

<b>Total Governmental Fund Balances</b>	<b>\$ 79,454,635</b>
<b><i>Amounts reported for governmental activities in the statement of net position are different because:</i></b>	
Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.	174,719,937
Revenue is recognized when earned in the government-wide statements regardless of when it is collected. Governmental funds recognize revenue when both measurable and available.	
Unavailable revenue	84,219,026
Net OPEB asset created through funding of the employer contribution to the defined benefit OPEB plan is not recognized in the funds.	2,128,627
Deferred inflows of resources related to OPEB are applicable to future periods and, therefore, are not reported in the governmental funds.	
OPEB related deferred outflows	3,479,387
OPEB related deferred inflows	(2,141,662)
Investment in joint venture is not a financial resource and, therefore is not reported in the funds.	10,494,600
Internal service funds are used by management to charge costs of insurance to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position.	37,369,633
The internal service funds have operated with cumulative positive income results over the years, primarily due to excess service charges to governmental funds. The excess charges have reduced the total governmental fund balances reported above. Since internal service funds should operate at a breakeven basis, the cumulative excess charges are added back to the above fund balances.	(182,252)
Long-term liabilities, including accrued interest payable, are not due and payable in the current period and, therefore, are not reported in the funds.	
Revenue bonds payable	(109,085,000)
Bond premiums	(10,320,819)
Bond discounts	8,114
Deferred loss on refunding	4,678,628
Accrued interest payable	(1,255,055)
Compensated absences	(3,129,714)
Net pension liability	(101,898,778)
Preservation of benefits pension liability	(574,759)
Accrued landfill closure and postclosure care costs	(3,263,673)
Deferred outflows and inflows of resources related to pensions are applicable to future periods and, therefore, are not reported in the governmental funds.	
Pension related deferred outflows	16,417,460
Pension related deferred inflows	(5,366,302)
Net Position of Governmental Activities	<u><u>\$ 175,752,033</u></u>

See notes to the financial statements

## TOWN OF PALM BEACH, FLORIDA

STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS

Year Ended September 30, 2018

	Major Governmental Funds				Total Governmental Funds
	General Fund	Townwide Undergrounding Assessment Fund	Beach Restoration Project Fund	Nonmajor Governmental Funds	
<b>REVENUES</b>					
Taxes	\$ 61,446,017	\$	\$	\$	\$ 61,446,017
Fees and permits	9,339,708				9,339,708
Intergovernmental	1,027,043			576,792	1,603,835
Charges for services	3,763,590				3,763,590
Fines and forfeitures	1,068,543			249	1,068,792
Investment earnings	702,261	3,214,928	181,246	198,410	4,296,845
Grant revenue	379,573		7,112,416		7,491,989
Contributions				565,675	565,675
Special assessments		12,922,367		1,445,742	14,368,109
Miscellaneous	384,133	378,298		21,000	783,431
Total revenues	78,110,868	16,515,593	7,293,662	2,807,868	104,727,991
<b>EXPENDITURES</b>					
Current					
General government	10,893,356			86,323	10,979,679
Public safety	28,611,352			437,656	29,049,008
Physical environment	12,405,255	9,567,711	955,755	1,789,666	24,718,387
Transportation	1,188,568			3,789	1,192,357
Economic environment				287,730	287,730
Culture and recreation	2,237,682			13,937	2,251,619
Non-departmental	6,609,398				6,609,398
Capital outlay	134,830		2,007,525	8,754,731	10,897,086
Debt service					
Principal				2,550,000	2,550,000
Interest and fiscal charges		232,528		5,082,953	5,315,481
Total expenditures	62,080,441	9,800,239	2,963,280	19,006,785	93,850,745
Revenue over (under) expenditures	16,030,427	6,715,354	4,330,382	(16,198,917)	10,877,246
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in	585,000	1,130,000	7,410,300	11,654,656	20,779,956
Transfers out	(15,510,655)		(3,486,038)	(1,000,000)	(19,996,693)
Total other financing sources (uses)	(14,925,655)	1,130,000	3,924,262	10,654,656	783,263
Net change in fund balances	1,104,772	7,845,354	8,254,644	(5,544,261)	11,660,509
Fund balances - beginning of year	27,849,399	(1,172,618)	19,661,966	21,455,379	67,794,126
Fund balances - end of year	\$ 28,954,171	\$ 6,672,736	\$ 27,916,610	\$ 15,911,118	\$ 79,454,635

See notes to the financial statements

TOWN OF PALM BEACH, FLORIDA

RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND  
CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES

Year Ended September 30, 2018

**Net change in fund balances - total governmental funds** \$ 11,660,509

***Amounts reported for governmental activities in the statement of  
activities are different because:***

Governmental funds report capital outlays as expenditures, however,  
in the statement of activities, the cost of those assets is depreciated  
over their estimated useful lives

Expenditure for capital assets	10,181,801
Less current year depreciation and amortization	(9,383,939)
Net book value of asset disposals	(1,576,054)

Capital assets donated to the Town	47,122
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Revenue in the statement of activities that does not provide current  
financial resources is not reported as revenue in the governmental funds

Change in investment in joint venture	916,462
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Governmental funds report revenue when earned and available. However,  
the government-wide statements recognize revenue when earned, regardless  
of availability

Grant revenues	6,200,848
Special assessments	77,050,393

The issuance of long-term debt provides current financial resources  
to governmental funds, while the repayment of long-term debt  
consumes the current financial resources of governmental funds.  
Neither transaction, however, has any effect on net assets of  
governmental activities.

Repayment of debt principal	2,550,000
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Some expenses reported in the statement of activities do not require  
the use of current financial resources and therefore are not reported  
as expenditures in governmental funds.

Amortization of loss on refunding	(363,487)
Amortization of bond premiums	783,160
Amortization of bond discounts	(9,702)
Change in accrued interest payable	27,312
Change in compensated absences	80,904
Change in net pension liability and related deferred amounts	(4,725,037)
Change in preservation of benefits pension liability and related deferred amounts	(8,479)
Change in net OPEB asset and related deferred amounts	360,130
Change in accrued landfill closure and postclosure care costs	(597,647)

Internal service funds are used to charge the costs of certain activities  
certain activities to individual governmental and enterprise funds.  
The net income of certain activities of internal service funds are  
reported with governmental activities in the Statement of Activities.

Capital contribution	356,040
Consolidation of operating income (loss) related to governmental funds	712,456
Nonoperating revenue	574,501
Transfers	(4,600,000)

<b>Change in net position of governmental activities</b>	<b>\$ 90,237,293</b>
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See notes to the financial statements

## TOWN OF PALM BEACH, FLORIDA

STATEMENT OF NET POSITION  
PROPRIETARY FUNDS

September 30, 2018

	Business-type Activities - Recreation Enterprise Fund	Governmental Activities - Internal Service Funds
<b>ASSETS</b>		
Current assets		
Cash and cash equivalents	\$ 2,650	\$ 93,996
Equity in pooled cash and investments	16,225,095	27,203,039
Accounts receivable	14,346	6,130
Interest receivable	4,576	42,287
Prepaid expenses	23,517	22,400
Equity in pooled cash and investments - restricted	1,577,364	
Total current assets	17,847,548	27,367,852
Noncurrent assets		
Capital assets		
Land	5,623,777	
Construction in progress	1,308,935	1,064,873
Buildings	5,423,499	
Improvements other than buildings	11,255,958	
Equipment	944,311	21,832,312
	24,556,480	22,897,185
Less accumulated depreciation	(8,217,534)	(11,951,974)
Total capital assets, net of accumulated depreciation	16,338,946	10,945,211
Advance to other funds		2,509,451
Net OPEB asset	114,158	
Total noncurrent assets	16,453,104	13,454,662
Total assets	34,300,652	40,822,514
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
Pension related items	772,980	115,503
OPEB related items	186,599	
Total deferred outflows of resources	959,579	115,503
<b>LIABILITIES</b>		
Current liabilities		
Accounts payable	793,909	657,367
Accrued liabilities	19,158	2,133,568
Capital lease		44,552
Compensated absences payable	39,847	1,352
Payable from restricted - Customer deposits	273,250	
Unearned revenue	512,464	
Total current liabilities	1,638,628	2,836,839
Noncurrent liabilities		
Capital lease		139,940
Compensated absences payable	108,703	30,221
Net pension liability	3,530,436	527,537
Total noncurrent liabilities	3,639,139	697,698
Total liabilities	5,277,767	3,534,537
<b>DEFERRED INFLOWS OF RESOURCES</b>		
Pension related items	226,516	33,847
OPEB related items	114,857	
Total deferred inflows of resources	341,373	33,847
<b>NET POSITION</b>		
Net investment in capital assets	15,674,570	10,754,507
Restricted for:		
Recreation center	1,304,114	
Net OPEB asset	114,158	
Unrestricted	12,548,249	26,615,126
Total net position	\$ 29,641,091	\$ 37,369,633

See notes to the financial statements

TOWN OF PALM BEACH, FLORIDA

RECONCILIATION OF ENTERPRISE FUND NET POSITION  
TO BUSINESS-TYPE ACTIVITIES NET POSITION

September 30, 2018

**Amounts reported for the Recreation Enterprise Fund** \$ 29,641,091

The Town uses internal service funds to charge the costs of risk management, group health insurance, and equipment replacement to individual governmental and enterprise funds. The operating income or loss of certain activities of internal service funds related to the enterprise fund are included with business-type activities in the government-wide statements.

The following reflects the consolidation of internal service fund activities related to the enterprise fund.

Current year adjustment	35,144
Cumulative prior year adjustments	<u>147,108</u>

**Amounts reported for the Business-Type Activities** \$ 29,823,343

TOWN OF PALM BEACH, FLORIDA

STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION  
PROPRIETARY FUNDS

Year Ended September 30, 2018

	Business-type Activities - Recreation Enterprise Fund	Governmental Activities - Internal Service Funds
<b>OPERATING REVENUES</b>		
Golf fees and related revenue	\$ 2,147,237	\$
Marina fees and related revenue	4,083,262	
Charges for services	634,219	9,060,698
Other operating revenue	3,692	2,939
Total operating revenues	<u>6,868,410</u>	<u>9,063,637</u>
<b>OPERATING EXPENSES</b>		
Personal services	2,289,094	338,222
Contractual services	727,637	81,145
Repairs and maintenance	180,399	
Equipment rental	10,387	
Materials and supplies	316,876	
Utilities	583,106	
Insurance		1,818,433
Claims		4,172,331
Claims adjustment		(183,778)
Depreciation	679,641	1,678,666
Other	120,104	411,019
Total operating expenses	<u>4,907,244</u>	<u>8,316,038</u>
Operating income (loss)	1,961,166	747,599
<b>NONOPERATING REVENUES (EXPENSES)</b>		
Investment earnings	63,516	170,285
Insurance recoveries		270,358
Interest and fiscal charges		(4,767)
Gain/(Loss) on disposal of assets	(275,832)	138,625
Total nonoperating revenues (expenses)	<u>(212,316)</u>	<u>574,501</u>
Income (loss) before capital contributions and transfers	1,748,850	1,322,100
Capital contributions	1,761,358	356,041
Transfers in	4,600,000	
Transfers out	<u>(783,263)</u>	<u>(4,600,000)</u>
Change in net position	7,326,945	(2,921,859)
Net position - beginning of year	<u>22,314,146</u>	<u>40,291,492</u>
Net position - end of year	<u>\$ 29,641,091</u>	<u>\$ 37,369,633</u>

See notes to the financial statements

TOWN OF PALM BEACH, FLORIDA

RECONCILIATION OF ENTERPRISE FUND CHANGES IN NET POSITION  
TO BUSINESS-TYPE ACTIVITIES CHANGES IN NET POSITION

Year Ended September 30, 2018

**Amounts reported for the Recreation Enterprise Fund** \$ 7,326,945

The Town uses internal service funds to charge the costs of risk management, group health insurance, and equipment replacement to individual governmental and enterprise funds. The operating income or loss of certain activities of internal service funds related to the enterprise fund are included with business-type activities in the government-wide statements.

The following reflects the consolidation of internal service fund activities related to the enterprise fund.

Current year adjustment 35,144

**Amounts reported for the Business-Type Activities** \$ 7,362,089

See notes to the financial statements



TOWN OF PALM BEACH, FLORIDA

STATEMENT OF CASH FLOWS  
PROPRIETARY FUNDS

Year Ended September 30, 2018

	Business-type Activities - Recreation Enterprise Fund	Governmental Activities - Internal Service Fund
<b>OPERATING ACTIVITIES</b>		
Receipts from customers and users	\$ 6,914,790	\$
Receipts from interfund services provided		8,790,121
Payments to employees	(1,984,443)	(221,420)
Payments to suppliers	(2,071,329)	(6,212,768)
Payments to other funds		(18,497)
Other receipts	3,692	2,939
Net cash provided by operating activities	2,862,710	2,340,375
<b>NONCAPITAL FINANCING ACTIVITIES</b>		
Insurance recoveries		270,358
Transfers to other funds	(783,263)	
Net cash provided (used) by noncapital financing activities	(783,263)	270,358
<b>CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Acquisition of property and equipment	(737,559)	(2,178,633)
Proceeds from sale of assets	5,743	223,765
Capital contributions	1,761,358	
Lease payment paid		(43,545)
Lease interest paid		(4,767)
Transfers from other funds	4,600,000	
Transfers to other funds		(4,600,000)
Net cash provided (used) by capital and related financing activities	5,629,542	(6,603,180)
<b>INVESTING ACTIVITIES</b>		
Investment earnings received	61,548	142,184
Net cash provided (used) by investing activities	61,548	142,184
Net increase in cash and cash equivalents	7,770,537	(3,850,263)
Cash and cash equivalents - beginning of year	10,034,572	31,147,298
Cash and cash equivalents - end of year	\$ 17,805,109	\$ 27,297,035
<b>Reconciliation of operating income to net cash provided by operating activities:</b>		
Operating income (loss)	\$ 1,961,166	\$ 747,599
Adjustments to reconcile operating income to net cash provided by operating activities:		
Depreciation	679,641	1,678,666
Changes in operating assets and liabilities:		
(Increase) decrease in accounts receivable	38,190	
(Increase) decrease in advance to other funds		(270,577)
(Increase) decrease in prepaid expenses	(4,652)	122,586
(Increase) decrease in net OPEB asset	57,411	
(Increase) decrease in deferred outflows - pension	289,353	26,992
(Increase) decrease in deferred outflows - OPEB	(186,599)	
Increase (decrease) in accounts payable	(128,168)	147,574
Increase (decrease) in accrued liabilities	(876)	(183,971)
Increase (decrease) in customer deposits	(16,150)	
Increase (decrease) in unearned revenue	28,032	
Increase (decrease) in net pension liability	77,761	64,416
Increase (decrease) in compensated absences payable	(28,672)	5,867
Increase (decrease) in deferred inflows - pension	(16,707)	1,223
Increase (decrease) in deferred inflows - OPEB	112,980	
Net cash provided by operating activities	\$ 2,862,710	\$ 2,340,375
<b>NONCASH ACTIVITIES</b>		
Donated capital assets	\$	\$ 356,041
Insurance claims adjustment	\$	\$ (183,778)

See notes to the financial statements

TOWN OF PALM BEACH, FLORIDA

STATEMENT OF FIDUCIARY NET POSITION  
FIDUCIARY FUNDS

September 30, 2018

	<u>Trust Funds</u>
<b>ASSETS</b>	
Cash and cash equivalents	\$ 591,761
Equity in pooled cash and investments	444,788
Accounts receivable	449,502
Interest and dividends receivable	139,551
Due from broker for securities sold	752,465
Prepaid expenses and other assets	12,063
Investments, at fair value	
Short term investment fund	5,069,066
Fixed income securities	30,266,316
Common stock	22,112,222
Domestic equity funds	70,727,264
International equity funds	56,656,293
Hedge funds	16,941,065
Private equity funds	21,699,874
Real estate funds	26,324,999
Alternative investments	2,371,295
Total assets	<u>254,558,524</u>
<b>LIABILITIES</b>	
Accounts payable and other accrued liabilities	618,584
Due to Town of Palm Beach	1,513,243
Total liabilities	<u>2,131,827</u>
<b>NET POSITION</b>	
Restricted for pension and retiree health benefits	<u>\$ 252,426,697</u>

See notes to the financial statements

TOWN OF PALM BEACH, FLORIDA

STATEMENT OF CHANGES IN FIDUCIARY NET POSITION  
FIDUCIARY FUNDS

Year Ended September 30, 2018

	Trust Funds
<b>ADDITIONS</b>	
Contributions	
Employer	\$ 15,039,252
Employee	2,649,876
Other	3,250
Total contributions	<u>17,692,378</u>
Investment income (loss)	
Net appreciation in fair value of investments	16,590,904
Interest and dividends	1,623,139
Other	68,491
Total investment income	<u>18,282,534</u>
Less investment expense	<u>(684,461)</u>
Net investment income	17,598,073
Other Income	496,610
Total additions	<u>35,787,061</u>
<b>DEDUCTIONS</b>	
Benefit payments	20,207,713
Share distributions	99,729
DROP distributions	3,483,053
Refunds of participants' contributions	150,883
Administrative expense	516,088
Other	1,345
Total deductions	<u>24,458,811</u>
Net increase	11,328,250
Net position held in trust for pension and retiree health benefits - beginning of year	<u>241,098,447</u>
Net position held in trust for pension and retiree health benefits - end of year	<u><u>\$ 252,426,697</u></u>

See notes to the financial statements

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE A - SIGNIFICANT ACCOUNTING POLICIES

The Financial Reporting Entity: The Town of Palm Beach, Florida, (the "Town") was incorporated as a municipality in 1911. The Town Charter was enacted by the Legislature of the State of Florida by Special Acts 1917, Chapter 7683. Pursuant to authority granted by the Florida Constitution and Florida Statutes Chapter 165, the Town enacted its current charter by Town Ordinance No. 15-78 adopted on December 12, 1978, and approved by referendum held February 6, 1979. The Town is governed by an elected Mayor and Town Council, which appoints a Town Manager. The Town provides the following services: public safety, recreation, sanitation, streets and roads, planning and zoning, and general administrative services.

The basic financial statements of the Town have been prepared in conformity with United States generally accepted accounting principles ("GAAP") as applied to governmental units. The Governmental Accounting Standards Board (the "GASB") is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The following is a summary of the Town's significant accounting policies.

As required by generally accepted accounting principles, these financial statements include the Town (the primary government) and its component units. Component units are legally separate organizations for which the elected officials of the primary government are financially accountable. In addition, component units can be other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the financial reporting entity's financial statements to be misleading or incomplete. The Town is financially accountable for an organization if:

- a) the Town appoints a voting majority of the organization's governing board and (1) the Town is able to impose its will on the organization or (2) there is a potential for the organization to provide specific financial benefits to or impose specific financial burdens on the Town, or
- b) the organization is fiscally dependent on the Town and (1) there is a potential for the organization to provide specific financial benefits to the Town or (2) impose specific financial burdens on the Town.

Based upon the application of these criteria, management has determined that there is one component unit that is required to be included in the Town's financial reporting entity.

**Town of Palm Beach Retirement System**

The Town of Palm Beach Retirement System (the "Plan") was established May 1, 2012 and is governed by a nine member board of trustees. The trustees consist of (a) one employee who is a member of the benefit group general or benefit group lifeguard elected by the members of those benefit groups (b) one employee who is a member of the benefit group firefighter elected by the members of that benefit group (c) one employee who is a member of the benefit group police officers elected by the members of that benefit group (d) five residents of the Town who are not officers or employees of the Town, retirees or beneficiaries of the retirement system, appointed by the Town Council and (e) Finance Director.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE A - SIGNIFICANT ACCOUNTING POLICIES (Continued)

The Financial Reporting Entity (Continued)

All employees working in excess of 1040 hours per year are covered by the Plan. The Town Council is authorized to establish benefit levels and to approve the actuarial assumptions used in the determination of contribution levels. The contributions and benefits are segregated between general employees and lifeguards, police officers, and firefighters.

The Plan is included in the Town's financial reporting entity because the Town appoints a voting majority of the Plan's governing board, the Town is able to impose its will on the organization, and there is the potential for the Plan to provide specific financial benefits to the Town or impose specific financial burdens on the Town. The Plan is presented as three pension trust funds in the Town's fiduciary fund financial statements.

The Town has entered into a joint interlocal agreement for the management and operation of the **East Central Regional Wastewater Treatment Facilities (the "ECR")**. The ECR is reported as a joint venture accounted for using the equity method as discussed in Note E.

Government-wide Financial Statements: The government-wide financial statements consist of the Statement of Net Position and the Statement of Activities and report information on all non-fiduciary activities of the Town. These statements include separate columns for the governmental activities, which are normally supported by taxes and intergovernmental revenue, and business-type activities, which rely primarily on fees and charges for support. As a general rule the effect of interfund activity has been eliminated from the government-wide financial statements. All internal balances in the Statement of Net Position have been eliminated except those representing balances between the governmental activities and business-type activities, which are presented as internal balances and eliminated in the Total Column. In the Statement of Activities, interfund services provided and used are not eliminated in the process of consolidation, because elimination of such charges would distort the direct costs and program revenues reported for the various functions concerned.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or identifiable activities are offset by program revenue. Direct expenses are those that are clearly identifiable with a specific function or identifiable activity. Program revenue includes three categories of transactions: (1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment; (2) operating grants and contributions; and, (3) capital grants and contributions. Taxes and other items not meeting the definition of program revenue are reported as general revenue.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE A - SIGNIFICANT ACCOUNTING POLICIES (Continued)

**Fund Financial Statements:** The underlying accounting system of the Town is organized and operated on the basis of separate funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for with a separate set of self-balancing accounts.

Governmental resources are allocated to and accounted for in individual funds based upon the purposes for which they are to be spent and the means by which spending activities are controlled. The funds used by the Town are classified into three categories: governmental, proprietary and fiduciary. Separate financial statements are provided for **governmental funds**, **proprietary funds** and **fiduciary funds**, even though the latter are excluded from the government-wide financial statements. The Town's major individual governmental funds and enterprise funds are reported as separate columns in the fund financial statements.

**Governmental Fund Financial Statements** - Governmental Fund Financial Statements include a Balance Sheet and a Statement of Revenue, Expenditures and Changes in Fund Balances for all major governmental funds and non-major funds in the aggregate. An accompanying schedule is presented to reconcile and explain the differences in fund balances and changes in fund balances as presented in these statements, to the net position and changes in net position presented in the government-wide financial statements. The Town reports the following major governmental funds:

The **General Fund** is the Town's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

Special Revenue Funds:

The **Townwide Undergrounding Assessment Fund** accounts for the proceeds of assessments that are restricted to expenditures for the Townwide Underground Utility Project.

Capital Projects Funds:

The **Beach Restoration Project Fund** accounts for beach improvements, restoration and renourishment through the placement of sand and possible groin fields and environmental mitigation for beach stabilization in all or a portion of the beaches located within the Town.

TOWN OF PALM BEACH, FLORIDA

NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE A - SIGNIFICANT ACCOUNTING POLICIES (Continued)

Fund Financial Statements (Continued)

**Proprietary Fund Financial Statements** - Proprietary Fund Financial Statements include a Balance Sheet and a Statement of Revenue, Expenses and Changes in Net Position, and a Statement of Cash Flows for the Town's major proprietary fund and internal service funds as follows:

The **Recreation Enterprise Fund** is used to account for the Town's enterprise fund which includes the operations of the Town's Par 3 Golf Course, its 88 slip marina, and all recreation programs and facilities.

The **Property, Liability and Workers' Compensation Insurance Fund** and the **Group Health Insurance Fund** are used to account for the Town's internal service funds which provide risk management services to other departments of the Town. In addition, the **Equipment Replacement Fund** is used to account for the Town's internal service fund which provides for the accumulation of resources for the procurement and maintenance of major equipment and vehicles.

**Fiduciary Fund Financial Statements** - Fiduciary Fund Financial Statements include a Statement of Fiduciary Net Position and a Statement of Changes in Fiduciary Net Position. The Town's Fiduciary Funds are presented in the fund financial statements. Since by definition these assets are being held for the benefit of third parties (pension participants and Town employees) and cannot be used to finance activities or obligations of the government, these funds are not included in the government-wide financial statements. The Fiduciary Funds of the Town are as follows:

The **Town of Palm Beach Retirement Fund** accounts for the General Employees' Pension Trust, the Police Officers' Pension Trust, and the Firefighters' Pension Trust assets held in a trustee capacity for Town employees participating in the Town of Palm Beach Retirement System. The **OPEB Trust Fund** is used to account for assets held in a trustee capacity for retiree healthcare benefits.



TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE A - SIGNIFICANT ACCOUNTING POLICIES (Continued)

Measurement Focus and Basis of Accounting

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary funds and fiduciary funds financial statements. Revenue is recognized when earned and expenses are recognized when incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. All franchise fees are based on gross receipts.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenue is recognized in the period in which it becomes both measurable and available. Revenue is considered to be available when it is collectible within the current period or soon enough thereafter to pay liabilities of the current period. The Town considers revenue to be available if it is collected within 60 days of the end of the current fiscal year. Unearned revenue consists primarily of fees for building permits and other fees collected in advance of the year to which they relate. Expenditures are generally recognized in the accounting period in which the fund liability is incurred, except for principal and interest on general long-term debt, which is recognized when due. Property taxes, intergovernmental revenue, franchise fees (all of which are based on a percentage of gross receipts), charges for services and investment income are all considered susceptible to accrual and so have been recognized as revenue in the current fiscal year. All other revenue items are considered to be measurable and available only when received in cash by the Town.

Proprietary fund and internal service fund financial statements distinguish operating revenue and expenses from non-operating items. Operating revenue and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenue of the Recreation Enterprise Fund are charges to customers for greens fees, dockage and recreation programs. Operating expenses for the enterprise fund includes the cost of operating and maintaining the golf course and marina, the cost of providing recreation programs, administrative expenses and depreciation on capital assets. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

When both restricted and unrestricted resources are available for use, it is the Town's policy to use restricted resources first, then unrestricted resources as they are needed.

Property Tax Calendar: Ad valorem taxes are levied each November 1st based on the assessed property valuations at January 1st as established by the County Property Appraiser. These taxes are payable November 1st, with discounts of one to four percent allowed for payments prior to March 1st of the following calendar year. Ad valorem taxes are due March 31st, and become delinquent and subject to lien on April 1st. Ad valorem taxes are billed and collected by the Palm Beach County Tax Collector and remitted to the Town.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE A - SIGNIFICANT ACCOUNTING POLICIES (Continued)

Property Tax Reform: During 2007, the Florida Legislature passed property tax reform legislation limiting the property tax levies of local governments in the State of Florida. Local governments that adopt a property tax levy in excess of the limit under State law will lose their Half-Cent Sales Tax distribution from the State for the succeeding twelve months. For the fiscal year ending September 30, 2018, the maximum tax levy allowed by a majority vote of the governing body is generally based on a percentage reduction applied to the prior year (2016/2017) property tax revenue.

The State law allows local governments to adopt a higher millage rate based on the following approval of the governing body: 1) a majority vote to adopt a rate equal to the adjusted current year rolled-back millage rate plus an adjustment for growth in per capita Florida personal income; 2) a two-thirds vote to adopt a rate equal to the adjusted current year rolled-back millage rate plus 10%; or 3) any millage rate approved by unanimous vote or referendum. For the fiscal year ending September 30, 2018 the Town adopted a millage rate of 3.2037. This millage rate results in a total tax levy of \$51,470,500 for 2018, representing an increase of 3.99%, from the property tax levy of 2017. Beginning in 2009, property tax growth is limited to the annual growth rate of per capita personal income plus the value of new construction.

Cash and Cash Equivalents: Cash and cash equivalents are defined as deposits with financial institutions, money market accounts and mutual funds and highly liquid investments which are readily convertible to known amounts of cash and have a maturity when purchased of three months or less.

For purposes of the statement of cash flows, cash and cash equivalents also include each respective fund's equity in pooled cash and investments. Each fund is able to withdraw cash at any time without prior notice or penalty and there is sufficient liquidity to meet the daily cash needs of each fund.

Investments: Investments are stated at fair value. Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. Fair value is a market-based measurement, not an entity-specific measurement. For some assets and liabilities, observable market transactions or market information might be available; for others, it might not be available. However, the objective of fair value measurement in both cases is the same, that is, to determine the price at which an orderly transaction to sell the asset or to transfer the liability would take place between market participants at the measurement date under current market conditions. Fair value is an exit price at the measurement date from the perspective of a market participant that controls the asset or is obligated for the liability. The Town categorizes investments reported at fair value in accordance with the fair value hierarchy established by GASB Statement No. 72, ***Fair Value Measurement and Application***.

Accounts Receivable: Accounts receivable consists primarily of amounts due from local businesses for franchise and utility taxes, amounts due from individuals for parking fines and ambulance fees, and amounts due from Town residents for solid waste disposal fees. The Town does not require collateral for accounts receivable. Accounts receivable are reported net of an allowance for doubtful accounts determined based on the age of the individual receivable, with age categories ranging from 30 days past due to several years past due. Generally, the allowance includes accounts over 90 days past due. Accounts receivable are written off on an individual basis in the year the Town deems them to be uncollectible.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE A - SIGNIFICANT ACCOUNTING POLICIES (Continued)

Inventory: Inventory, consisting primarily of expendable materials and supplies, is valued at cost, which approximates fair value, using the first-in, first-out (FIFO) method. The costs of governmental fund type inventories are recorded as expenditures when consumed rather than when purchased.

Prepaid Items: Payments for insurance premiums and other administrative expenditures/expenses extending over more than one accounting period are accounted for as prepaid expenditures/expenses and allocated between accounting periods. In the governmental funds, prepaid items are recorded using the consumption method and are offset by the nonspendable fund balance component which indicates they do not constitute available spendable resources, even though they are a component of current assets.

Internal Balances: Amounts reported in the fund financial statements as interfund receivables and payables are eliminated in the government-wide governmental and business-type activities columns of the statement of net position, except for the residual amount, which is presented as internal balances.

Capital Assets: The Town has reported all capital assets, including infrastructure assets (roads, sidewalks and similar items), in the government-wide statement of net position. Capital assets are defined by the Town as assets with an estimated useful life in excess of one year and the capitalization thresholds presented below. Purchased capital assets are recorded at cost. Donated capital assets, donated works of art and similar items, and capital assets received in a service concession arrangement are reported at acquisition value. All infrastructure assets are reported in the accompanying government-wide financial statements. Expenses, which materially extend the useful life of existing assets, are capitalized. Certain costs for professional services and interest associated with the acquisition and construction of capital assets have been capitalized. The cost of capital assets sold or retired is removed from the appropriate accounts and any resulting gain or loss is included in the increase in net position. Depreciation is computed using the straight-line method over the assets' estimated useful lives for all reported capital assets, except land and construction in progress.

The capitalization thresholds and estimated useful lives of capital assets are as follows:

<u>Classification</u>	<u>Capitalization Threshold</u>	<u>Estimated Useful Life In Years</u>
Buildings	\$50,000	40
Improvements other than buildings	50,000	25
Infrastructure	50,000	6-50
Computer software	25,000	10
Equipment, furniture and machinery	2,500	2-20
Computer equipment	1,500	3-10

Intangible assets consist of the right of use of the City of Lake Worth, Florida's wastewater facilities. These assets are amortized using the straight-line method over 40 years, the term of the underlying agreement.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE A - SIGNIFICANT ACCOUNTING POLICIES (Continued)

Unearned Revenue: Unearned revenue arises when resources are obtained prior to revenue recognition. In subsequent periods, when revenue recognition criteria are met the unearned revenue is removed and revenue is recognized. Unearned revenue consists of license fees and charges for services collected at the end of the fiscal year that relate to and will be earned in the subsequent fiscal year.

Unavailable Revenue: The government reports unavailable revenue on its governmental funds balance sheet for resource inflows that do not qualify for recognition as revenue in a governmental fund because they are not yet considered available.

Deferred Outflows of Resources: A deferred outflow of resources is a consumption of net position that is applicable to a future reporting period.

Deferred Inflows of Resources: A deferred inflow of resources is an acquisition of net position that is applicable to a future reporting period.

Bond Discounts, Bond Premiums, and Issuance Costs: In the governmental funds, bond discounts and bond premiums are reported as "Other Financing Sources (Uses)" in the year of the issue. In the proprietary fund financial statements and the government-wide financial statements, the bond discounts and premiums are amortized over the term of the related debt using the interest method or the straight line method, which approximates the interest method. Issuance costs, except any portion related to prepaid insurance costs, are recognized as an expenditure/expense in the period incurred.

Deferred Losses on Refunding of Debt: In the proprietary fund financial statements and the government-wide financial statements the difference between the re-acquisition price of new debt and the net carrying value of old debt refunded is recorded as a deferred outflow of resources and recognized as a component of interest expense over the shorter of the remaining life of the old debt or the life of the new debt using the interest method or the straight line method, which approximates the interest method.

Net Position: Net position is the residual of all other elements presented in a statement of financial position. It is the difference between (a) assets plus deferred outflows of resources and (b) liabilities and deferred inflows of resources. Net position is displayed in following three components:

***Net investment in capital assets*** - This component of net position consists of capital assets, including restricted capital assets, net of accumulated depreciation and reduced by the outstanding balance of any bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. If there are significant unspent related debt proceeds at year-end, the portion of the debt attributable to the unspent proceeds are not included in the calculation of net investment in capital assets. Rather, that portion of the debt is included in the same net position component as the unspent proceeds.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE A - SIGNIFICANT ACCOUNTING POLICIES (Continued)

Net Position (Continued)

**Restricted** - This component of net position consists of constraints placed on the use of net position by external restrictions imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or constraints imposed by law through constitutional provisions or enabling legislation.

**Unrestricted** - This component of net position consists of net position that does not meet the definition of **Net investment in capital assets or Restricted**.

Fund Balance: Governmental funds report fund balance classifications that comprise a hierarchy based primarily on the extent to which the Town is bound to honor constraints on the specific purposes for which amounts in those funds can be spent. Fund balance is reported under the following classifications:

**Nonspendable fund balance** - This component indicates amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. "Not in spendable form" includes items that are not expected to be converted to cash, for example, inventories and prepaid amounts. It also includes the long-term amount of loans and notes receivable, as well as property acquired for resale. However, if the use of the proceeds from the collection of those receivables or from the sale of those properties is restricted, committed, or assigned, then they should be included in the appropriate fund balance classification (restricted, committed, or assigned), rather than the nonspendable fund balance. The corpus (or principal) of a permanent fund is an example of an amount that is legally or contractually required to be maintained intact.

**Restricted fund balance** - This component indicates amounts that are restricted to specific purposes when constraints placed on the use of resources are either (a) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments, or (b) imposed by law through constitutional provisions or enabling legislation. It is the Town's policy to have no restricted fund balance in the General Fund. Restricted amounts will be budgeted and reported in special revenue funds, capital projects funds, or debt service funds.

TOWN OF PALM BEACH, FLORIDA

NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE A - SIGNIFICANT ACCOUNTING POLICIES (Continued)

Fund Balance (Continued)

**Committed fund balance** – This component includes amounts that can be used only for specific purposes pursuant to constraints imposed by the Town Council by the adoption of an ordinance, the Town's highest level of decision making authority. Those committed amounts cannot be used for any other purpose unless the Town removes or changes the specified use by taking the same type of action (ordinance) it employed to previously commit those amounts. Commitment of fund balance may be made for such purposes including, but not limited to: a) major maintenance and repair projects; b) meeting future obligations resulting from a natural disaster; c) accumulating resources pursuant to stabilization arrangements; d) establishing reserves for disasters; and or e) setting aside amounts for specific projects or purposes.

**Assigned fund balance** – This component includes amounts intended to be used by the Town for specific purposes, but are neither restricted nor committed. Assignment of fund balance may be a) made for a specific purpose that is narrower than the general purposes of the government itself; and/or b) used to reflect the appropriation of a portion of existing unassigned fund balance to eliminate a projected deficit in the subsequent year's budget in an amount no greater than the projected excess of expected expenditures over expected revenues. In accordance with the Town's fund balance policy, assignments can be made by formal action of the Town Council. Assigned fund balance shall reflect management's intended use of resources as set forth in the annual budget (and any amendments thereto). Assigned fund balance may or may not be appropriated for expenditure in the subsequent year depending on the timing of the project/reserve for which it was assigned.

**Unassigned fund balance** – This component includes the residual classification for the general fund. This classification represents fund balance that has not been assigned to other funds and that has not been restricted, committed, or assigned to specific purposes within the general fund. The general fund should be the only fund that reports a positive unassigned fund balance amount. In other governmental funds, it may be necessary to report a negative unassigned fund balance if expenditures incurred for specific purposes exceeded the amounts restricted, committed, or assigned to those purposes. A negative unassigned fund balance may be reported only after any amount reported as assigned fund balance has been eliminated.

The Town will maintain a minimum level of unassigned fund balance of 25% of general fund operating expenditures. If after the annual audit, prior committed or assigned fund balance causes the unassigned fund balance to fall below 25% of general fund operating expenditures, the Town Manager will so advise the Town Council in order for necessary action to be taken to restore unassigned fund balance to 25% of General Fund operating expenditures.



TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE A - SIGNIFICANT ACCOUNTING POLICIES (Continued)

Fund Balance (Continued)

The Town Manager will prepare and submit a plan to the Town Council, that may include expenditure reductions, revenue increases, use of non-recurring revenues, budget surpluses and excess resources in other funds to restore fund balance to the minimum level. The Town shall take action necessary to restore the unassigned fund balance to acceptable levels within two years.

***Unrestricted fund balance*** – The total of committed fund balance, assigned fund balance, and unassigned fund balance

When an expenditure is incurred for purposes for which both restricted and unrestricted (committed, assigned, or unassigned) amounts are available, it is the Town's policy to reduce the restricted amounts first. When an expenditure is incurred for purposes for which amounts in any of the unrestricted fund balance classifications could be used, it is the Town's policy to reduce committed amounts first, followed by assigned amounts, and then unassigned amounts.

Encumbrances: Budgets in governmental funds are encumbered upon issuance of purchase orders, contracts, or other forms of legal commitments. Appropriations expire at year end, even if encumbered, but it is the Town's policy to re-appropriate such amounts at the beginning of the next fiscal year.

Compensated Absences: The Town accrues accumulated vacation and sick leave time for all permanent, full-time employees, subject to certain limitations. The Town's policy provides that employees shall receive 100% of their accrued vacation and 50% of their accrued sick leave over 320 hours for full-time employees and 160 hours for part-time employees, upon termination of service. Upon retirement, an employee will be paid 50% of all accrued and unused sick leave not to exceed 800 hours for full-time employees and 400 hours for part-time employees. The liability for compensated absences attributable to the Town's governmental funds is recorded in the government-wide financial statements. The amount attributable to the business-type activities is charged to expense with a corresponding liability established in the government-wide financial statements as well as the Enterprise Fund. The Town includes all applicable payroll taxes and benefits in the accrual for compensated absences.

Interfund Transactions: Transactions between funds during the year consisted of loans, services provided, reimbursements or transfers. The current portion of interfund loans are reported as Due from Other Funds and Due to Other Funds as appropriate. The non-current portion of interfund loans are reported as Advances to Other Funds and Advances from Other Funds as appropriate. Interfund loans are subject to elimination in the government-wide financial statements. Services, deemed to be reasonably equivalent in value, are treated as revenue and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are presented as transfers. Transfers within the governmental and business-type activities are eliminated in the government-wide financial statements.



TOWN OF PALM BEACH, FLORIDA

NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE A - SIGNIFICANT ACCOUNTING POLICIES (Continued)

Implementation of Governmental Accounting Standards Board Statements: The Town implemented the following Governmental Accounting Standards Board Statements during the fiscal year ended September 30, 2018:

In June 2015, the GASB issued Statement No. 73, **Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68**. This Statement improves the usefulness of information about pensions included in the general purpose external financial reports of state and local governments for making decisions and assessing accountability. The cumulative effect of applying this this Statement is required to be reported as a restatement of beginning net position. See Note S.

In March 2016 the GASB issued Statement No. 81, **Irrevocable Split-Interest Agreement**. This Statement improves accounting and financial reporting for irrevocable split-interest agreements by providing recognition and measurement guidance for situations in which a government is a beneficiary of the agreement. The adoption of this Statement did not affect the Town's financial statements.

In March 2017 the GASB issued Statement No. 85, **Omnibus 2017**. This Statement addresses practice issues that have been identified during implementation and application of certain GASB Statements. This Statement addresses a variety of topics including issues related to blending component units, goodwill, fair value measurement and application, and postemployment benefits (pensions and other postemployment benefits).

In May 2017 the GASB issued Statement No. 86, **Certain Debt Extinguishment Issues**. This Statement improves consistency in accounting and financial reporting for in-substance defeasance of debt by providing guidance for transactions in which cash and other monetary assets acquired with only existing resources – resources other than proceeds of refunding debt – are placed in an irrevocable trust for the sole purpose of extinguishing debt. The adoption of this Statement did not affect the Town's financial statements.

In June 2018 the GASB issued Statement No. 89, **Accounting for Interest Cost Incurred Before the End of a Construction Period**. This Statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset. This Statement is effective for the fiscal year ending September 30, 2021. The adoption of this Statement did not affect the Town's financial statements.

Recently Issued Accounting Pronouncements: A brief description of new accounting pronouncements that might have a significant impact on the Town's financial statements is presented below. Management is currently evaluating the impact of the adoption of these new standards on the Town's financial statements.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE A - SIGNIFICANT ACCOUNTING POLICIES (Continued)

Recently Issued Accounting Pronouncements (Continued)

In November 2016 the GASB issued Statement No. 83, ***Certain Asset Retirement Obligations***. This Statement establishes criteria for determining the timing and pattern of recognition of a liability and a corresponding deferred outflow of resources for an asset retirement obligation. This Statement is effective for the fiscal year ending September 30, 2019.

In January 2017 the GASB issued Statement No. 84, ***Fiduciary Activities***. This Statement will improve guidance regarding the identification of fiduciary activities for accounting and financial reporting purposes and how those activities should be reported. This Statement is effective for the fiscal year ending September 30, 2020.

In May 2017 the GASB issued Statement No. 87, ***Leases***. This Statement will increase the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. It establishes a single model for lease accounting that is based on the foundational principle that leases are financings of the right to use an underlying asset. This Statement is effective for the fiscal year ending September 30, 2021.

In March 2018 the GASB issued Statement No. 88, ***Certain Disclosures Related to Debt, including Direct Borrowings and Direct Placements***. This Statement will improve the information that is disclosed in notes to the government financial statements related to debt, including direct borrowings and direct placements. It will also clarify which liabilities governments should include when disclosing information related to debt. This Statement is effective for the fiscal year ending September 30, 2019.

In August 2018 the GASB issued Statement No. 90, ***Major Equity Interests***. This Statement will improve consistency and comparability of reporting a government's majority equity interest in a legally separate organization and to improve the relevance of financial statement information for certain component units. This Statement is effective for the fiscal year ending September 30, 2020.

Estimates: Management uses estimates and assumptions in preparing financial statements in accordance with U.S. generally accepted accounting principles. Those estimates and assumptions affect the reported amounts of assets and liabilities, the disclosure of contingent assets and liabilities, and the reported revenue and expenditures. Actual results could vary from the estimates that were used.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE B – DEPOSITS AND INVESTMENTS

**Deposits**

Custodial Credit Risk: Deposits are exposed to custodial credit risk if they are not covered by depository insurance and the deposits are uncollateralized. All deposits with financial institutions were entirely covered by a combination of federal depository insurance and a collateral pool pledged to the State Treasurer of Florida by financial institutions which comply with the requirements of Florida Statutes and have been designated as a qualified public depository by the State Treasurer. Qualified public depositories are required to pledge collateral to the State Treasurer with a fair value equal to a percentage of the average daily balance of all government deposits in excess of any federal deposit insurance. In the event of a default by a qualified public depository, all claims for government deposits would be satisfied by the State Treasurer from the proceeds of federal deposit insurance, pledged collateral of the public depository in default and, if necessary, a pro rata assessment to the other qualified public depositories in the collateral pool. The Town's deposits are considered insured for custodial credit risk purposes. At September 30, 2018, the carrying amount of the Town's deposits with financial institutions was \$51,001,464 and the bank balance was \$52,425,803, excluding pension trust funds. Deposits include \$34,514,839 in certificates of deposit that are classified as investments in the financial statements. The Town also had \$5,050 in petty cash.

Equity in Pooled Cash and Investments: The Town maintains a cash and investment pool that is available for use by all funds. Each fund's portion of this pool is displayed as "Equity in pooled cash and investments." Investment earnings are allocated to the participating funds based on each fund's relative percentage of investments.

At September 30, 2018, the Town's pooled cash and investments consisted of the following:

Description	Weighted Average Maturity	Fair Value
Deposits with financial institutions		\$ 16,391,579
Florida Education Investment Trust Fund	44 days	44,214,151
Money market fund	49 days	6,252,415
Municipal bonds	99 days	443,871
Federal Agencies	701 days	1,665,254
Supra-National Agencies	794 days	2,055,812
Corporate notes	825 days	5,062,864
U.S. Treasuries	1150 days	7,157,260
Asset backed securities	1403 days	2,110,712
Florida Municipal Investment Trust		
0-2 Year High Quality Bond Fund	0.70 years	11,643,624
1-3 Year High Quality Bond Fund	1.50 years	25,331,962
Total pooled cash and investments		<u>\$122,329,504</u>

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE B – DEPOSITS AND INVESTMENTS (Continued)

**Investments**

Investment Authorization: Florida Statutes and the Town Council adopted investment policies authorize the Town to invest surplus funds in the Florida Municipal Investment Trust; negotiable direct obligations of or obligations unconditionally guaranteed by the U.S. Government; interest-bearing time deposits, savings accounts, or certificates of deposits in financial institutions located in Florida and organized under federal or Florida laws (provided that any such deposits are secured by the Florida Security for Public Deposits Act); obligations of the Federal Farm Credit Banks, Freddie Mac, the Federal Home Loan Association; corporate notes rated A or higher; commercial paper; and any additional investments authorized by the investment policy. Pursuant to the Town Code and Town Council adopted investment policies, the Town Retirement Board has full power and authority to invest and reinvest funds subject to the general terms, conditions, limitations and restrictions imposed by Florida Statutes on the investments of public employee retirement systems.

Custodial Credit Risk: Custodial credit risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, a government will not be able to recover the value of investment or collateral securities that are in the possession of an outside party. The Town and its pension plans require all securities to be held by a third party custodian in the name of the Town. Securities transactions between a broker-dealer and the custodian involving the purchase or sale of securities must be made on a “delivery versus payment” basis to ensure that the custodian will have the security or money, as appropriate, in hand at the conclusion of the transaction. Investments in open-end mutual funds and external investment pools are not exposed to custodial credit risk because their existence is not evidenced by securities that exist in physical or book entry form. Consequently, the Town’s investments in mutual funds, alternative investments, and the Florida Municipal Investment Trust are not exposed to custodial credit risk.

Credit Risk: Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Town’s investment policy addresses credit risk by limiting investments to the safest types of securities and diversifying the investment portfolio. Rating by a nationally recognized statistical rating organization (“NRSRO”) is an indication of credit risk. The Town requires that all investments in debt securities be rated A or higher by a NRSRO. The Town’s pension plans investment policies address credit risk by limiting investments to bonds or preferred stocks rated investment grade or above, unless specifically approved by the Board. Securities which are unrated may be purchased, if in the judgment of the investment manager, they would carry an investment grade rating. Short-term money market instruments are restricted to those with a rating not less than A-1 or P-1.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE B – DEPOSITS AND INVESTMENTS (Continued)

**Investments (Continued)**

Concentration of Credit Risk: Concentration of credit risk is defined as the risk of loss attributed to the magnitude of a government's investment in a single issuer. The Town does not have any specific policy for concentration of credit risk, although it does provide for diversification to limit the potential losses on individual securities. The Town's pension plans' investment policies provide that no investment manager may purchase equity or fixed income securities of any one issuer that would cause the holding of that one issuer to exceed 5% of the respective portfolio. In addition, not more than 2% of each investment manager's portfolio shall be invested in the commercial paper of a single issuer or in bank certificates of deposit of a single issuer. Investments in broadly-based index funds, mutual funds, alternative investments, and U.S. Government and Agency securities are excluded from this limitation.

Interest Rate Risk: Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. Generally, the longer the time to maturity, the greater the exposure to interest rate risks. The Town's investment policy minimizes interest rate risk by structuring its investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities on the open market prior to maturity. Operating funds are invested primarily in shorter-term securities, money market mutual funds, or similar investment pools. Generally, investments are limited to instruments maturing within five years of purchase.

Foreign Currency Risk: Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. While there was no direct exposure to foreign currency risk in the Town's general operating investments at September 30, 2018, the Town's General Employees' Pension Trust Fund, the Police Officers' Retirement Trust Fund, the Firefighters' Retirement Trust Fund, and OPEB Trust Fund held investments in international equity mutual funds.

The Town's investments in international equity mutual funds as of September 30, 2018 are as follows:

Fund	Fair Value
General Employees' Pension Trust Fund	\$ 19,431,996
Police Officers' Pension Trust Fund	16,292,415
Firefighters' Pension Trust Fund	15,269,180
OPEB Trust Fund	5,662,702
Total international equity mutual funds	<u>\$ 56,656,293</u>

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE B – DEPOSITS AND INVESTMENTS (Continued)

**General Operating Investments**

As a means of limiting its exposure to interest rate risk, the Town diversifies its investments by security type and institution, and limits holdings in any one type of investment with any one issuer with various durations of maturities. Information about the sensitivity of the fair values of the Plan's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the Plan's investments by maturity at September 30, 2018:

Investment	Fair Value	Investment Maturities in Years	
		Less than 1	1 to 5
U.S. Treasuries	\$ 7,157,260	\$	\$ 7,157,260
Federal Agencies	1,665,254	512,554	1,152,700
Supra-national Agencies	2,055,812		2,055,812
Corporate notes	5,062,864	665,367	4,397,497
Municipal bonds	443,871	443,871	
Asset backed securities	2,110,712		2,110,712
Florida Education Investment Trust Fund	44,214,151	44,214,151	
Money market fund	6,252,415	6,252,415	
Certificates of deposit	34,514,839	30,410,868	4,103,971
Florida Municipal Investment Trust			
0-2 Year High Quality Bond Fund	11,643,624	11,643,624	
1-3 Year High Quality Bond Fund	25,331,962		25,331,962
Total general operating investments	<u>\$ 140,452,764</u>	<u>\$ 94,142,850</u>	<u>\$ 46,309,914</u>

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE B – DEPOSITS AND INVESTMENTS (Continued)

**General Operating Investments** (Continued)

The Town's investment policy addresses credit risk by limiting investments to the safest types of securities and diversifying the investment portfolio. Credit rating is also an indication of credit risk. The ratings for the general operating investments at September 30, 2018 are summarized below:

Investment Type	S&P Rating	Moody's Rating	Fair Value
U.S. Treasuries	AA+	Aaa	\$ 7,157,260
Federal Agencies	AA+	Aaa	1,665,254
Supra-National Agencies	AAA	Aaa	2,055,812
Asset backed securities	AAA	Aaa	1,111,529
Asset backed securities	AAA	Not Rated	262,243
Asset backed securities	Not Rated	Aaa	736,940
Corporate notes	AAA	Aaa	118,544
Corporate notes	AA+	Aa1	212,700
Corporate notes	AA+	Aa2	230,007
Corporate notes	AA	Aa2	313,190
Corporate notes	AA-	Aa2	108,861
Corporate notes	AA-	Aa3	306,244
Corporate notes	AA-	A1	396,828
Corporate notes	A+	A1	597,849
Corporate notes	A	A1	675,942
Corporate notes	A	A2	737,464
Corporate notes	A	A3	146,363
Corporate notes	A-	A2	735,664
Corporate notes	A-	A3	346,420
Corporate notes	BBB+	A3	136,788
Municipal bonds	AA	Aa2	443,871
Florida Education Investment Trust Fund	AAAm	Not Rated	44,214,151
Money market fund	AAAm	Aaa-mf	6,252,415
Certificates of deposit	Not Rated	Not Rated	34,514,839
Florida Municipal Investment Trust			
0-2 Year High Quality Bond Fund	(1)	(1)	11,643,624
1-3 Year High Quality Bond Fund	(2)	(2)	25,331,962
Total investments			<u>\$ 140,452,764</u>

- (1) The FMIT 0-2 Year High Quality Bond Fund is not rated by S&P or Moody's, but it is rated AAAf/S1 by Fitch.
- (2) The FMIT 1-3 Year High Quality Bond Fund is not rated by S&P or Moody's, but it is rated AAAf/S2 by Fitch.



TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE B – DEPOSITS AND INVESTMENTS (Continued)

**General Operating Investments** (Continued)

The Florida Municipal Investment Trust (the “FMIT”) is an interlocal governmental entity created in 1993 under the laws of the State of Florida to provide eligible units of local governments with an investment vehicle to pool their surplus funds and to reinvest such funds in one or more investment portfolios under the direction and daily supervision of an investment advisor. The Florida League of Cities serves as the administrator, investment manager, and secretary-treasurer of the FMIT. The FMIT is an Authorized Investment under Section 218.415 Florida Statutes. The FMIT is exempt from registration under the Securities Act of 1933, the Investment Company Act of 1940 and the Florida Securities and Investors Protection Act. The FMIT is a Local Government Investment Pool and is considered an external investment pool for GASB reporting purposes. Purchases and redemptions of shares in the FMIT may only be made on or about the end of each month and the Town must maintain an account balance of at least \$50,000. The Town reports its investment in the FMIT at fair value in accordance with the GASB 72 fair value hierarchy.

The Florida Education Investment Trust Fund (the “FEITF”) is a common law trust organized under the laws of the State of Florida and is designed to meet the cash management and short-term investment needs of school districts, political subdivisions of the State or instrumentalities of political subdivisions of the State. The Florida School Boards Association and the Florida Association of District School Superintendents sponsor the FEITF. The FEITF’s investment objective is to provide investors with the highest possible investment yield, while maintaining liquidity and preserving capital. The FEITF provides daily liquidity and allows unlimited investments and redemptions. The minimum investment is \$10,000. The FEITF is an external investment pool and is not registered with the Securities and Exchange Commission (SEC). The investment in the FEITF is reported at amortized cost in accordance with GASB Statement No. 79, **Accounting and Financial Reporting for Certain Investments and for External Investment Pools** (GASB 79). The investment in the FEITF is not insured by the FDIC or any other governmental agency. As of September 30, 2018, there were no redemption fees or maximum transaction amounts, or any other requirements that serve to limit a participant’s daily access to 100% of their account value. However, the Trustee of the FEITF can suspend the right of withdrawal or postpone the date of payment if the Trustee determines that there is an emergency.

The Goldman Sachs Financial Square Treasury Solutions Trust is a Delaware statutory trust registered under the Investment Company Act of 1940 as an open-end management investment company. The investment valuation policy of the Trust is to use the amortized cost method permitted by Rules 2a-7 under the Act, which approximates market value, for valuing portfolio securities.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE B – DEPOSITS AND INVESTMENTS (Continued)

**General Operating Investments** (Continued)

Fair Value Hierarchy

GASB 72 establishes a three-tier fair value hierarchy. The hierarchy is based on valuation inputs used to measure the fair value as follows:

- Level 1: Inputs are directly observable, quoted prices in active markets for identical assets or liabilities.
- Level 2: Inputs are other than quoted prices included within Level 1 that are for the asset or liability, either directly or indirectly. These inputs are derived from or corroborated by observable market data through correlation or by other means.
- Level 3: Inputs are unobservable inputs used only when relevant Level 1 and Level 2 inputs are unavailable.

The level in which an asset is assigned is not indicative of its quality but an indication of the source of valuation inputs.

The following table presents a summary of the fair value hierarchy for the Town's operating investments as of September 30, 2018:

Investments by Level	Fair Value	Quoted Prices in Active Markets for Identical Assets Level 1	Significant Other Observable Inputs Level 2	Significant Unobservable Inputs Level 3
U.S. Treasuries	\$ 7,157,260	\$	\$ 7,157,260	\$
Federal Agencies	1,665,254		1,665,254	
Supra-National Agencies	2,055,812		2,055,812	
Corporate notes	5,062,864		5,062,864	
Municipal bonds	443,871		443,871	
Asset backed securities	2,110,712		2,110,712	
FMIT 0-2 Year High Quality Bond Fund	11,643,624		11,643,624	
FMIT 1-3 Year High Quality Bond Fund	25,331,962		25,331,962	
	<u>\$ 55,471,359</u>	<u>\$</u>	<u>\$ 55,471,359</u>	<u>\$</u>

Debt securities classified in level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing values securities based on the securities relationship to benchmark quoted prices.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE B – DEPOSITS AND INVESTMENTS (Continued)

**General Operating Investments (Continued)**

Investments Reported at Cost or Amortized Cost

Certain investments are exempt from reporting under the fair value hierarchy. Depending on the nature of the investment, these investments are reported at cost, amortized cost, or net asset value. As of September 30, 2018, the Town held the following investments that are reported at amortized cost:

Investment	Amortized Cost
Florida Education Investment Trust Fund	\$ 44,214,151
Goldman Sachs Financial Square Treasury Solutions Fund	<u>6,252,415</u>
	<u>\$ 50,466,566</u>

As of September 30, 2018, the Town held certificates of deposit in the amount of \$34,514,839 that are reported at cost.

**OPEB Trust Fund Investments**

Investment Authorization: In addition to the Town's investment policy, the OPEB Trust Fund is authorized to invest in domestic and international equity securities, corporate bonds, mutual funds, and investment partnerships and other alternative investments within certain limitations established by the Town Code.

Fair Value Hierarchy: The following table presents a summary of the fair value hierarchy for the Town's OPEB Trust Fund investments as of September 30, 2018:

Investments by Level	Fair Value	Quoted Prices in Active Markets for Identical Assets Level 1	Significant Other Observable Inputs Level 2	Significant Unobservable Inputs Level 3
Mutual funds				
Domestic equity funds	\$ 14,186,880	\$ 14,186,880	\$	\$
International equity funds	5,662,702	5,662,702		
Domestic fixed income funds	<u>6,537,656</u>	<u>6,537,656</u>		
	<u>\$ 26,387,238</u>	<u>\$ 26,387,238</u>	<u>\$</u>	<u>\$</u>

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE B – DEPOSITS AND INVESTMENTS (Continued)

**OPEB Trust Fund Investments** (Continued)

Investments Reported at Net Asset Value: The following table presents a summary of the Town's OPEB Trust Fund investments reported at net asset value as of September 30, 2018:

Investments Measured at Net Asset Value	Net Asset Value
State Street U.S. Government Short Term Investment Fund	\$ 1,014,302
Alternative investments - hedge funds	
Forester Offshore Limited Partnership - hedge funds	2,371,295
Crescent Direct Lending - private equity	444,407
US Real Estate Investment Fund - limited partnership	2,072,148
Total Investments Measured at Net Asset Value	<u>\$ 5,902,152</u>

The State Street Global Advisors U.S. Government Short Term Investment Fund (GSTIF) seeks to provide safety of principal, daily liquidity, and a competitive yield over the long term. The GSTIF is not a "money market fund" registered with the Securities and Exchange Commission, and is not subject to the various rules and limitations that apply to such funds. There can be no assurance that the GSTIF will maintain a stable net asset value. The GSTIF invests in securities issued by the U.S. Government or its agencies or instrumentalities, and in repurchase agreements with respect to such securities. Obligations of certain agencies or instrumentalities of the U.S. Government, such as Ginnie Mae, are backed by the full faith and credit of the U.S. Government; obligations of other agencies or instrumentalities of the U.S. Government may not be. The GSTIF is actively managed, does not use futures or other derivatives, and may invest in other investment funds. The GSTIF is valued at net asset value per share.

At September 30, 2018, approximately 15% of the OPEB Trust Fund investments were invested in alternative investments. These alternative investment funds invest primarily in domestic and foreign private equity partnerships and other alternative investment equity funds. The investments in the underlying funds are generally valued at fair value as determined by the management of the fund by reference to the value of the underlying fund's net assets, if available, or by the valuations of a fund's underlying net assets as provided by the general partner or investment manager, if the assets are not publicly traded. The funds may also hold certain investments which may be valued by a single market maker. While the fund managers use their best judgment in estimating the fair values of underlying funds, there are inherent limitations in any estimation technique. Accordingly, the fair values of alternative investment funds have been estimated by the Town's management and investment advisors in the absence of readily ascertainable market values. Therefore, the values of such funds are not necessarily indicative of the amount that could be realized in a current transaction. The fair values may differ significantly from the values that would have been used had a ready market for the underlying funds existed, and the differences could be material. Future confirming events will also affect the estimates of fair value, and the effect of such events on the estimates of fair value could be material.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE B – DEPOSITS AND INVESTMENTS (Continued)

**OPEB Trust Fund Investments** (Continued)

Forester Offshore Ltd. (Forester) is an exempted company incorporated under the laws of the Cayman Islands. Forester commenced operations January 1, 2004. An investment in Forester may be deemed speculative and is not intended as a complete investment program. It is designed only for experienced and sophisticated persons who are able to bear the risk of the substantial impairment or loss of their investment. Forester seeks to provide investors with the maximum appreciation of capital while incurring reasonable risk by investing primarily in a diversified group of fund managers. Over the medium to long term Forester aims to achieve risk-adjusted returns that are superior to the broad market averages such as the S&P 500 Index. Forester generally invests with fund managers that employ a classic hedge fund approach by taking short positions as well as long positions typically in equity securities and may use leverage to magnify the effects of stock selection. Forester is valued at net asset value per share. Shares may be redeemed annually. Redemptions must be requested by written notice 95 days prior to the redemption date.

Crescent Direct Lending is a leading provider of first lien and unitranche senior financing to private equity-backed U.S. lower middle market companies with \$5 million to \$35 million of EBITDA. Since inception in 2005, Crescent Direct Lending has issued over \$4 billion of aggregate loan commitments to more than 130 companies and over 100 unique private equity sponsors. During 2018, Crescent Direct Lending issued over \$1.5 billion of senior loan commitments to its private equity clients across 25 new portfolio companies and more than 75 add-on transactions. Crescent Direct Lending targets senior financing opportunities of \$20 million to \$200+ million with hold sizes up to \$100+ million.

U.S. Real Estate Investment Fund is an open-ended commingled investment vehicle with a multi-disciplinary investment strategy. Diversified nationally, the foundation of the portfolio is to acquire yield-driven assets consisting of all property types. Shares may be redeemed quarterly.

In addition to interest rate risk, credit risk, custodial credit risk, and concentration of credit risk, the alternative investment funds expose the fiduciary funds to certain other risks, including liquidity risks, counterparty risks, foreign political, economic, and governmental risks, and market risk. In addition, these investments may have restrictions for liquidating positions in these funds. The value, liquidity, and related income of certain securities with contractual cash flows, such as asset backed securities collateralized by mortgage obligations, commercial mortgage backed securities, and mutual funds investing in these securities or entities, are particularly sensitive to changes in economic conditions, including real estate value, delinquencies or defaults, or both, and may be adversely affected by shifts in the market's perception of the issuers and changes in interest rates.

Due to the various risks associated with certain investments, it is at least reasonably possible that changes in the values of investments will occur in the near term and that such changes could materially affect the amounts reported in the accompanying financial statements.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE B – DEPOSITS AND INVESTMENTS (Continued)

**OPEB Trust Fund Investments (Continued)**

As a means of limiting its exposure to interest rate risk, the OPEB Trust Fund diversifies its investments by security type and institution, and limits holdings in any one type of investment with any one issuer with various durations of maturities. Information about the sensitivity of the fair values of the Trust Fund's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the investments by maturity at September 30, 2018:

	Investment Maturities in Years			
	Fair Value	Less Than 1	1 to 5	6 to 10
Domestic fixed income funds	\$ 6,537,656	\$	\$	\$ 6,537,656
State Street U.S. Government STIF	1,014,302	1,014,302		
Total fixed income investments	\$ 7,551,958	\$ 1,014,302	\$	\$ 6,537,656

As of September 30, 2018, the OPEB Trust Fund investments have not been rated by a nationally recognized statistical rating organization.

**Town of Palm Beach Retirement System Investments**

Type of Investments: Florida statutes and the Plan investment policy authorize the Trustees to invest funds in various investments. The current target allocation of these investments at market as of September 30, 2018 is as follows:

<u>Authorized Investments</u>	
Domestic equity funds	35.0%
Developed equity funds	15.0%
Emerging markets equity funds	5.0%
Fixed income securities	17.5%
Alternative assets	10.0%
Real estate funds	10.0%
Private equity funds	7.5%

Interest Rate Risk: Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment the greater the sensitivity of its fair value to changes in the market interest rates. As a means to limiting its exposure to interest rate risk, the Plan diversifies its investments by security type and institution, and limits holding in any one type of investment with any one issuer with various durations of maturities.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE B – DEPOSITS AND INVESTMENTS (Continued)

**Town of Palm Beach Retirement Investments (Continued)**

Information about the sensitivity of the fair values of the Plan's investments to market interest rate fluctuations is provided by the following tables that show the distribution of the Plan's fixed income securities by maturity at September 30, 2018:

Investment Type	Fair Value	Remaining Maturity			
		Les than 1 Year	1 - 5 Years	6 - 10 Years	Greater than 10 Years
U.S. Treasuries	\$ 8,909,699	\$	\$ 3,139,531	\$ 3,002,698	\$ 2,767,470
U.S. Government agency obligations	2,199,100	1,000,000	1,199,100		
Corporate bonds	7,561,499		7,561,499		
Bond fund	5,058,362			5,058,362	
	<u>\$ 23,728,660</u>	<u>\$ 1,000,000</u>	<u>\$ 11,900,130</u>	<u>\$ 8,061,060</u>	<u>\$ 2,767,470</u>

**Credit Risk:** Credit risk is the risk that a security or a portfolio will lose some or all of its value due to a real or perceived change in the ability of the issuer to repay its debt. This risk is generally measured by the assignment of a rating by a nationally recognized statistical rating organization. The Plan's investment policy utilizes portfolio diversification in order to control this risk.

The following table discloses credit ratings of the fixed income securities, at September 30 2018, as applicable:

Credit Rating by Standard & Poor's	Fair Value
AA+	\$ 2,806,918
A+	1,813,036
AAA	222,568
AA	187,159
A	571,595
AA-	607,220
A-	3,428,997
BBB+	1,104,429
BBB	870,038
Not rated	<u>12,116,700</u>
Total fixed income securities	<u>\$ 24,207,768</u>

**Concentration of Credit Risk:** The investment policy of the Plan contains limitations on the amount that can be invested in any one issuer as well as maximum portfolio allocation percentages. There were no individual investments that represent 5% or more of portfolio allocation at September 30, 2018.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE B – DEPOSITS AND INVESTMENTS (Continued)

**Town of Palm Beach Retirement Investments (Continued)**

Custodial Credit Risk: Deposits are exposed to custodial risk if they are uninsured and uncollateralized. Custodial risk for deposits is the risk that, in the event of the failure of a depository financial institution, the Plan will not be able to recover its deposits or will not be able to recover collateral securities that are in the possession of an outside party. All deposits with financial institutions were entirely covered by a combination of federal depository insurance and a collateral pool pledged to the State Treasurer of Florida by financial institutions which comply with the requirements of Florida Statutes and have been designated as a qualified public depository by the State Treasurer. Qualified public depositories are required to pledge collateral to the State Treasurer with a fair value equal to a percentage of the average daily balance of all government deposits in excess of any federal deposit insurance. In the event of a default by a qualified public depository, all claims for government deposits would be satisfied by the State Treasurer from the proceeds of federal deposit insurance, pledged collateral of the public depository in default and, if necessary, a pro rata assessment to the other qualified public depositories in the collateral pool. The Plan's deposits are considered insured for custodial credit risk purposes.

Custodial risk for investments is the risk that, in the event of the failure of the counterparty to a transaction, the Plan will not be able to recover the value of its investment or collateral securities that are in the possession of an outside party. Investment securities are exposed to custodial risk if the securities are uninsured, are not registered in the name of the Plan, and are held either by the counterparty or the counterparty's trust department or agent but not in the Plan's name.

Consistent with the Plan's investment policy, the investments are held by Plan's custodial banks and registered in the Plan's name. All of the Plan's deposits are insured and or collateralized by a financial institution separate from the Plan's depository financial institution.

Risk and Uncertainties: The Plan invests in various investment securities. Investment securities are exposed to various risks such as interest rate, market, and credit risks. Due to the level of risk associated with certain investment securities, it is at least reasonably possible that changes in the values of investment securities will occur in the near term and that such change could materially affect the amounts reported in the statement of fiduciary net position. The Plan, through its investment advisor, monitors the Plan's investment and the risks associated therewith on a regular basis, which the Plan believes minimizes these risks.



TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE B – DEPOSITS AND INVESTMENTS (Continued)

**Town of Palm Beach Retirement Investments (Continued)**

Rate of Return: For the year ended September 30, 2018, the annual money-weighted rate of return on Pension Plan investments, net of pension plan investment expenses was 7.25%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested. Inputs to the dollar-weighted rate of return valuation are determined on a monthly basis.

Fair Value Hierarchy: The Plan categorizes its investments in accordance with the fair value hierarchy established by generally accepted accounting principles. The following is a description of the fair value techniques for the for the Plan's investments:

Level 1 and Level 2 prices are obtained from various pricing sources by the Plan's custodian bank. Short term investments, which consist of money market funds, are reported at amortized cost. Equity securities traded on national or international exchanges are valued at the last reported sales price or current exchange rates (Level 1). This includes common stock. Debt securities classified in level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing values securities based on the securities relationship to benchmark quoted prices.

The Plan has investments in alternative asset classes including funds of hedge funds, private equity funds, and real estate funds which hold a variety of investment vehicles that do not have readily available market quotations. These investments are measured at net asset value based on their proportionate share of the value of the investments as determined by the fund managers and are valued according to methodologies which include pricing models, discounted cash flow models, and similar techniques.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE B – DEPOSITS AND INVESTMENTS (Continued)

**Town of Palm Beach Retirement Investments (Continued)**

Fair Value Hierarchy (Continued)

A summary of the Plan's investments as of September 30, 2018 is as follows:

Investments by Level	Balance	Quoted Prices in Active Markets for Identical Assets (Level 1)	Significant Other Observable Inputs (Level 2)	Significant Unobservable Inputs (Level 3)
Equity securities				
Common stock	\$ 22,112,222	\$ 22,112,222	\$	\$
Total equity securities	22,112,222	\$ 22,112,222	\$	\$
Debt securities				
U.S. Treasury	8,909,699		8,909,699	
U.S. Agencies	2,199,100		2,199,100	
Corporate bonds	7,561,499		7,561,499	
Total Debt securities	18,670,298	\$	\$ 18,670,298	\$
Mutual funds				
International	18,530,409	18,530,409		
Fixed income	5,058,362	5,058,362		
Multi-asset income	3,048,112	3,048,112		
Total mutual funds	26,636,883	\$ 26,636,883	\$	\$
Investments Measured at Net Asset Value (NAV)				
Commingled domestic equity fund	56,540,384			
Commingled funds - emerging markets	12,144,157			
Commingled funds - real estate	11,207,588			
Private equity - international equity	20,319,025			
Private equity - secondary markets	3,113,094			
Private equity - real estate	17,493,587			
Hedge funds				
Multi-strategy	13,892,953			
Venture capital	5,001,052			
Hybrid	8,692,997			
Total Investments Measured at NAV	148,404,837			
Money market funds (exempt)	4,054,764			
Total investments	\$ 219,879,004			

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE B – DEPOSITS AND INVESTMENTS (Continued)

**Town of Palm Beach Retirement Investments (Continued)**

Fair Value Hierarchy (Continued)

The following table summarizes investments for which fair value is measured using the net asset value per share practical expedient, including their related unfunded commitments and redemption restrictions.

Investments Measured at Net Asset Value	Fair Value	Unfunded Commitments	Redemption Frequency If Currently Eligible	Redemption Notice Period in Days
Commingled domestic equity fund	\$ 56,540,384	\$	Daily	1-30
Commingled funds - emerging markets	12,144,157		N/A	N/A
Commingled funds - real estate	11,207,588		Quarterly	45
Private equity - international equity	20,319,025		Monthly	30
Private equity - secondary markets	3,113,094	5,354,027	N/A	N/A
Private equity - real estate	17,493,587	2,674,639	N/A	N/A
Hedge funds				
Multi-strategy funds	13,892,953		Quarterly	65
Venture capital	5,001,052	979,069	N/A	N/A
Hybrid	8,692,997	1,861,250	N/A	N/A
Total investments measured at NAV	<u>\$ 148,404,837</u>			

**Commingled funds** - Consists of a domestic equity fund established to approximate performance of the S&P 500 Index over the long term, an emerging market fund, and a strategic property fund which are considered commingled in nature. The funds are valued at net asset value of the units held at the end of the period based on the fair value of the underlying investments.

**Fixed income collective trust** - This fund is invested in a core plus fixed income collective trust strategy. The fund is valued at the net asset value.

**Private equity – international equity** - The objective of this fund is to provide investors with long-term capital appreciation by selecting and investing primarily in equity securities of non-U.S. issuers. The investment is valued at net asset value, redeemable on a monthly basis with 30 days prior notice required for all redemptions.

**Private equity – secondary markets** - This group consists of three funds invested in private equity investments through secondary markets. One of these funds focuses on acquiring high quality, mature assets with near term liquidity. These investments are valued at net asset value.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE B – DEPOSITS AND INVESTMENTS (Continued)

**Town of Palm Beach Retirement Investments** (Continued)

Fair Value Hierarchy (Continued)

**Private equity – real estate** – This category consists of four funds. Two of the funds are closed end funds targeting high growth markets in urban, modern, green properties by acquiring undercapitalized properties and adding value through enhancements. These funds have very limited redemption rights. Another fund pursues distressed and opportunistic real estate investment opportunities. The final real estate fund focuses on acquiring assets well located but with operationally impaired assets with distressed capital structures. These funds are valued at net asset value.

**Multi-strategy funds** – The fund in this group aims to diversify risk and reduce volatility by combining other strategies. These strategies include hedged equity, event driven, and relative value. The fund is valued at net asset value per share and is eligible for redemptions quarterly with 65 days’ notice.

**Venture capital** – This category consists of one fund which focuses primarily on early stage investments in start-up companies and later stage investments. A majority of the companies in the fund focus on information technology, software, media, and life sciences. Redemptions in this fund are not permitted.

**Hybrid** – This category consists of three closed end investment vehicles. One fund focuses on partnership investments in U.S. based buyout, recapitalization, and turnaround; one fund consists of global partnership investments in mezzanine debt, distressed debt, and venture debt; and the third fund consists predominantly of partnership investments in U.S. based venture capital and growth equity.

NOTE C – RECEIVABLES

Accounts receivable at September 30, 2018, are comprised of the following:

	General Fund	Nonmajor Governmental Funds	Recreation Enterprise Fund
Accounts receivable	\$ 2,299,810	\$ 1,374	\$ 14,346
Taxes receivable	776,063		
Total	3,075,873	1,374	14,346
Less Allowance for doubtful accounts	(591,953)	-	-
Net receivables	\$ 2,483,920	\$ 1,374	\$ 14,346

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE D - CAPITAL ASSETS

The capital assets activity for the Governmental Activities for the year ended September 30, 2018 was as follows:

	Balance at Beginning of Year	Increases	Decreases	Balance at End of Year
Capital assets not being depreciated				
Land	\$ 9,946,951	\$ 47,122	\$	\$ 9,994,073
Construction in progress	14,093,905	11,246,674	(12,242,330)	13,098,249
Total capital assets not being depreciated	24,040,856	11,293,796	(12,242,330)	23,092,322
Capital assets being depreciated				
Buildings	64,523,241	112,852		64,636,093
Improvements other than buildings	4,914,981	1,962,610		6,877,591
Equipment	22,269,210	953,962	(1,390,860)	21,832,312
Infrastructure	149,349,643	8,661,726	(1,590,412)	156,420,957
Intangible assets – facilities rights of use	1,186,607			1,186,607
Total capital assets being depreciated	242,243,682	11,691,150	(2,981,272)	250,953,560
Less accumulated depreciation and				
Buildings	(14,370,180)	(1,720,474)		(16,090,654)
Improvements other than buildings	(2,564,384)	(377,757)		(2,942,141)
Equipment	(11,572,898)	(1,678,666)	1,299,590	(11,951,974)
Infrastructure	(50,465,406)	(7,263,452)	1,519,500	(56,209,358)
Intangible assets – facilities rights of use	(1,164,351)	(22,256)		(1,186,607)
Total accumulated depreciation	(80,137,219)	(11,062,605)	2,819,090	(88,380,734)
Total capital assets being depreciated, net	162,106,463	628,545	(162,182)	162,572,826
Governmental activities capital assets, net	<u>\$186,147,319</u>	<u>\$ 11,922,341</u>	<u>\$(12,404,512)</u>	<u>\$185,665,148</u>

For the fiscal year ended September 30, 2018, depreciation and amortization expense was charged to functions of the Governmental Activities as follows:

<u>Governmental Activities</u>	
General government	\$ 392,730
Public safety	832,252
Physical environment	9,422,100
Transportation	<u>415,523</u>
Total depreciation and amortization	
Expense – governmental activities	<u>\$11,062,605</u>

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE D - CAPITAL ASSETS (Continued)

The capital assets activity for the Business-type Activities for the year ended September 30, 2018 was as follows:

	Balance at Beginning of Year	Increases	Decreases	Balance at End of Year
Capital assets not being depreciated				
Land	\$ 5,623,777	\$	\$	\$ 5,623,777
Construction in progress		1,308,935		1,308,935
Total capital assets not being depreciated	5,623,777	1,308,935		6,932,712
Capital assets being depreciated				
Buildings	6,221,038		(797,539)	5,423,499
Improvements other than buildings	11,255,958			11,255,958
Equipment	971,404	93,000	(120,093)	944,311
Total capital assets being depreciated	18,448,400	93,000	(917,632)	17,623,768
Less accumulated depreciation				
Buildings	(1,943,538)	(207,484)	526,165	(1,624,857)
Improvements other than buildings	(5,665,554)	(401,550)		(6,067,104)
Equipment	(564,858)	(70,607)	109,892	(525,573)
Total accumulated depreciation	(8,173,950)	(679,641)	636,057	(8,217,534)
Total capital assets being depreciated, net	10,274,450	(586,641)	(281,575)	9,406,234
Business-type activities capital assets, net	\$ 15,898,227	\$ 722,294	\$ (281,575)	\$ 16,338,946

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE E - INVESTMENT IN JOINT VENTURE

In September 1992, the Town entered into a joint interlocal agreement (the "Agreement") with Palm Beach County and three municipalities (West Palm Beach, Riviera Beach and Lake Worth) whereby prior separate agreements were consolidated into a single unified agreement to establish rules and procedures for the operation and management of the existing East Central Regional Wastewater Treatment Facilities (the "ECR") in which each participating entity had a financial interest. The ECR was created to receive, treat, and dispose of sewage generated within each municipality and the County. The initial term of the Agreement is for thirty years with a renewable term of thirty years. In the event the ECR is sold or disposed of, proceeds of the sale or disposition shall be prorated among the entities, based on their reserve capacity as of the date of disposition. As of September 30, 2017, the Town had an 8.57140% interest in the ECR. Under generally accepted accounting principles, the Town is required to account for this joint venture using the equity method. Accordingly, the Town recorded its initial investment at cost and is required to record its proportionate share of the ECR's income or loss as well as additional contributions made or distributions received. At September 30, 2018, the Town's 8.57140% equity interest in the ECR totaled \$10,494,600. This investment is reported in the Governmental Activities Statement of Net Position as Investment in Joint Venture. The Town's investment in ECR was estimated using audited ECR financial information for the fiscal year ended September 30, 2017. The Town's management believes the investment in ECR, as reported, is fairly stated.

The Agreement provides for the establishment of a Governing Board (the "Board"), comprised of one representative from each entity participating in the Agreement, to administer ECR. Under the Agreement, the Board has the power to enter into contracts, employ personnel and enter into debt in accordance with Section 163.01(7) of Florida Statutes. In accordance with the Agreement, the City of West Palm Beach operates and manages ECR on behalf of the Board.

All costs of operating the ECR, excluding depreciation, are shared by each of the entities based on actual flows of wastewater. Costs associated with capital projects, renewal and replacement, and debt service are shared among the participating governments based on their pro-rata share of reserve capacity. The ECR Board is updating an engineering report on processing and disposal of biosolids at the facility, including the possibility of generating electricity on site. The initial study was prompted by changes in regulations regarding biosolids disposal. A substantial capital investment will be necessary to update the facilities. However, anticipated savings in the operation and maintenance costs as a result of the improvements should significantly reduce the impact of the increased debt service.

Based on a "Participatory Agreement" signed by all participants in April 1993, the ECR constructed improvements amounting to approximately \$22,377,000, which was financed by the State of Florida, Department of Environmental Protection Revolving Loan Fund. Pledged revenue consisting of all fees and payments received by ECR will be used to repay the debt. As of September 30, 2011, the outstanding balance due to the State Loan Fund was \$6,507,923 and the Town's share of this debt was \$540,924 which was reflected as a liability in the Governmental Activities Statement of Net Position. On September 14, 2012, the ECR, utilizing part of the proceeds of a \$14,000,000 bank loan, advance refunded the outstanding balance of the State Revolving Loan thereby extinguishing the Town's portion of the related debt.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE E - INVESTMENT IN JOINT VENTURE (Continued)

The above referenced bank loan is a debt of the ECR and its debt service will be included in ECR operations and maintenance costs (and billed to the Town as such).

The ECR issues separate financial statements which are audited by other accountants. The latest available audited financial statements for the ECR are for the fiscal year ending September 30, 2017. Other accountants issued an unqualified opinion on those financial statements, which may be obtained from the City of West Palm Beach, Finance Department, 401 Clematis Street, West Palm Beach, Florida 33401.

Summarized financial information relating to the ECR as of and for the year ended September 30, 2017 is as follows:

<b>Net Position</b>	
<b>September 30, 2017</b>	
Current and other assets	\$ 82,341,860
Capital assets, net	193,035,716
Total assets	<u>275,377,576</u>
Current liabilities	16,519,657
Non-current liabilities	130,496,870
Total liabilities	<u>147,016,527</u>
Net position	<u><u>\$ 128,361,049</u></u>
<b>Change in Net Position</b>	
<b>Year Ended September 30, 2017</b>	
Charges for services	\$ 24,402,457
Other operating revenue	2,518,680
Total operating revenue	<u>26,921,137</u>
Operating expenses	21,550,757
Operating income	<u>5,370,380</u>
Non-operating revenue (expense), net	(206,674)
Income before capital contributions	<u>5,163,706</u>
Capital contributions	5,118,074
Change in net position	<u>10,281,780</u>
Net position - beginning of year	<u>118,079,269</u>
Net position - end of year	<u><u>\$ 128,361,049</u></u>



TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE E - INVESTMENT IN JOINT VENTURE (Continued)

At September 30, 2017, the ECR participants and their respective interest in the ECR were as follows:

<u>Participant</u>	<u>Reserve Capacity Percentages</u>
City of West Palm Beach	29.28570%
Palm Beach County	34.28570%
City of Lake Worth	16.42860%
City of Riviera Beach	11.42860%
Town of Palm Beach	<u>8.57140%</u>
Total	<u>100.00000%</u>

NOTE F - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

Transactions between funds during the year consisted of loans, services provided, reimbursements or transfers. Loans are reported as receivables and payables as appropriate, are subject to elimination in the government-wide financial statements and are referred to as either Due from Other Funds and Due to Other Funds (i.e., the current portion of interfund loans) or Advances to Other Funds and Advances from Other Funds. Services, deemed to be reasonably equivalent in value, are treated as revenue and expenditures/expenses. Reimbursements occur when one fund incurs a cost, charges the appropriate benefiting fund and reduces its related cost as a reimbursement. All other interfund transactions are presented as transfers. Transfers primarily consist of moving money from one fund to another to be used for a specific purpose within the receiving fund. Transfers from the General Fund to the Beach Restoration Project Fund were used to fund various capital projects. Transfers from the General Fund, Beach Restoration Project Fund, and the Recreation Enterprise Fund to the nonmajor funds were used to fund debt service. Transfers from the General Fund and Nonmajor Funds to the Townwide Undergrounding Assessment fund were used to fund the Townwide Undergrounding Project. Transfers from the Recreation Enterprise Fund to the General Fund were used to pay for services supporting various culture and recreation projects. Transfers from the Internal Service Funds to the Recreation Enterprise Fund were used to fund the Recreation Center Project. Transfers within the governmental and business-type activities are eliminated in the government-wide financial statements.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE F - INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS (Continued)

Interfund receivables and payables and interfund transfers at September 30, 2018 are summarized as follows:

**Due to/from Other Funds:**

Receivable Fund	Payable Fund	Amount
General Fund	Townwide Undergrounding Assessment Fund	\$ 191,653
	Nonmajor Funds	234,753
		<u>\$ 426,406</u>

**Advance to/from Other Funds:**

Receivable Fund	Payable Fund	Amount
Equipment Replacement Fund	Special Assessment Fund	\$ 2,361,124
	Special Assessment Maintenance Fund	148,327
		<u>\$ 2,509,451</u>

**Interfund Transfers:**

Transfers Out Reported In	Transfers In - Reported In					Total
	General Fund	Townwide Undergrounding Assessment Fund	Beach Restoration Project Fund	Nonmajor Funds	Recreation Enterprise Fund	
General Fund	\$	\$ 130,000	\$ 7,410,300	\$ 7,970,355	\$	\$ 15,510,655
Beach Restoration Project Fund				3,486,038		3,486,038
Recreation Enterprise Fund	585,000			198,263		783,263
Nonmajor Funds		1,000,000				1,000,000
Internal Service Funds					4,600,000	4,600,000
	<u>\$ 585,000</u>	<u>\$ 1,130,000</u>	<u>\$ 7,410,300</u>	<u>\$ 11,654,656</u>	<u>\$ 4,600,000</u>	<u>\$ 25,379,956</u>

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE G - LONG-TERM LIABILITIES

Changes in the Town's long-term liabilities for the year ended September 30, 2018 are summarized as follows:

	Balance at Beginning of Year	Additions	Retirements	Balance at End of Year	Amounts Due Within One Year
<b><u>Governmental Activities</u></b>					
Revenue bonds payable	\$ 111,635,000	\$	\$ (2,550,000)	\$ 109,085,000	\$ 2,670,000
Unamortized bond premiums	11,103,979		(783,160)	10,320,819	
Unamortized bond discounts	(17,816)		9,702	(8,114)	
Total bonds payable	122,721,163		(3,323,458)	119,397,705	2,670,000
Compensated absences	3,236,324	734,055	(809,092)	3,161,287	737,010
Net pension liability	104,902,538		(2,476,223)	102,426,315	
Preservation of benefits liability (1)	566,280	8,479		574,759	
Landfill closure and postclosure	2,666,026	597,647		3,263,673	
Capital lease	228,037		(43,545)	184,492	44,552
Total long-term liabilities	<u>\$ 234,320,368</u>	<u>\$ 1,340,181</u>	<u>\$ (6,652,318)</u>	<u>\$ 229,008,231</u>	<u>\$ 3,451,562</u>
<b><u>Business-type Activities</u></b>					
Net pension liability	\$ 3,452,675	\$ 77,761	\$	\$ 3,530,436	\$
Compensated absences	177,222	39,152	(67,824)	148,550	39,847
Total long-term liabilities	<u>\$ 3,629,897</u>	<u>\$ 116,913</u>	<u>\$ (67,824)</u>	<u>\$ 3,678,986</u>	<u>\$ 39,847</u>

(1) Restated due to implementation of GASB 73.

The compensated absences, net pension liability, preservation of benefits liability, and landfill closure and postclosure liabilities of the governmental activities are liquidated primarily by the Town's General Fund.

**Interest Expense:** Total interest costs incurred and paid on all Town debt for the year ended September 30, 2018 totaled \$4,637,562 and \$5,074,845, respectively. No interest was capitalized in the enterprise fund for the year ended September 30, 2018.

**Defeased Debt:** The Town has defeased the Revenue Bonds, Series 2003B, a portion of the Public Improvement Revenue and Refunding Bonds, Series 2010A, and a portion of the Public Improvement Revenue Bonds, Series 2010B by placing the proceeds of new bonds in an irrevocable trust to provide for all future debt service payments on the old bonds. Accordingly, the trust account assets and the liabilities for the defeased bonds are not included in the Town's financial statements. At September 30, 2018, the following amounts of bonds are outstanding and considered defeased:

Revenue Bonds, Series 2003B	\$ 4,035,000
Public Improvement Revenue and Refunding Bonds, Series 2010A	\$41,350,000
Public Improvement Revenue Bonds, Series 2010B	\$10,290,000

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE G - LONG-TERM LIABILITIES (Continued)

Pledged Revenues: The Town has pledged future non-ad valorem revenues to pay principal and interest on the Series 2010A, Series 2010B, Series 2013, Series 2016A, and Series 2016B Bonds. A summary of the pledged non-ad valorem revenues is presented on page 160 in the Statistical Section. A discussion of the general purpose for each series of bonds secured by the pledged revenues is presented below. At September 30, 2018, principal and interest to maturity on March 30, 2043 to be paid from pledged future revenues totaled \$178,007,161. Principal and interest paid for the current fiscal year on these Bonds totaled \$7,624,845 and pledged non-ad valorem revenue totaled \$25,101,164 for the year. It is estimated that based on the total fiscal year 2018 pledged non-ad valorem revenue, that annual principal and interest payments will require approximately 30% of pledged revenues.

Town of Palm Beach, Florida, Public Improvement Revenue and Refunding Bonds, Series 2010A

On February 25, 2010, the Town issued \$57,035,000 of the Public Improvement Revenue and Refunding Bonds, Series 2010A (Capital Improvement Program) to (i) finance or refinance (a) replacements and improvements to portions of the Town's sanitary sewer, storm water, street lighting and traffic signal infrastructure (the "Town Infrastructure Project"); (b) renovation of the Town's par 3 golf course (the "Golf Course Project"); (ii) refund the Town's Revenue Refunding Bonds, Series 2003B (Capital Improvement Project) and prepay the Town's Public Improvement Revenue Note, Series 2008; (iv) pay capitalized interest on the Bonds through July 2010; and (v) pay the costs of issuing the Bonds. The Series 2010A Bonds were issued at a net original issue premium of \$2,990,255 and bear interest at rates ranging from 2.0% to 5.0%. Principal payments are due on January 1, and interest payments are due on January 1 and July 1 until maturity on January 1, 2040. The Series 2010A bonds are payable solely from and secured by a pledge of non-ad valorem revenue. On September 28, 2016, \$43,350,000 of the Series 2010A Bonds were refunded.

The debt service requirement for the Series 2010A Bonds are as follows:

Year Ending September 30	Principal	Interest	Total
2019	\$ 1,255,000	\$ 316,894	\$ 1,571,894
2020	1,310,000	259,044	1,569,044
2021	140,000	222,794	362,794
2022	145,000	215,669	360,669
2023	150,000	208,293	358,293
2024-2028	885,000	917,198	1,802,198
2029-2033	1,125,000	674,375	1,799,375
2034-2039	1,435,000	356,125	1,791,125
2039-2040	680,000	34,500	714,500
	<u>\$ 7,125,000</u>	<u>\$ 3,204,892</u>	<u>\$ 10,329,892</u>

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE G - LONG-TERM LIABILITIES (Continued)

Town of Palm Beach, Florida, Public Improvement Revenue Bonds, Series 2010B

On February 25, 2010, the Town issued \$14,770,000 of the Public Improvement Revenue Bonds, Series 2010B (Worth Avenue Commercial District Project) to (i) finance or refinance public capital improvement in the Worth Avenue Commercial District (the "Worth Avenue Project"); (ii) prepay amounts drawn on the Town's Public Improvement Revenue Note, Series 2009; (iii) pay capitalized interest on the Bonds through July 2010; and (iv) pay the costs of issuing the Bonds. The Series 2010B Bonds were issued at a net original issue discount of \$410,712 and bear interest at rates ranging from 2.0% to 4.25%. Principal payments are due on January 1, and interest payments are due on January 1 and July 1 until maturity on January 1, 2040. The Series 2010B bonds are payable from and secured by a pledge of non-ad valorem revenue and non-ad valorem capital special assessments that the Town levies on real property located in the Worth Avenue Commercial District.

The final cost of the Worth Avenue Project was \$1,485,944 less than anticipated. In accordance with the Bond Resolution and Bond Purchase Agreement, the Town used to excess funds for a pro rata extraordinary mandatory redemption of \$1,485,000 of the Bonds on January 1, 2012. On September 28, 2016, \$10,290,000 of the Series 2010B Bonds were refunded.

The debt service requirement for the Series 2010B Bonds are as follows:

<u>Year Ending September 30</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2019	\$ 320,000	\$ 15,525	\$ 335,525
2020	330,000	5,363	335,363
	<u>\$ 650,000</u>	<u>\$ 20,888</u>	<u>\$ 670,888</u>

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE G - LONG-TERM LIABILITIES (Continued)

Town of Palm Beach, Florida, Public Improvement Revenue Bonds, Series 2013

On December 19, 2013, the Town issued \$55,590,000 of the Public Improvement Revenue Bonds, Series 2013 (Capital Improvement and Coastal Management Program) to (i) finance all or a portion of the cost of acquiring, constructing, renovating and equipping components of the Town's capital improvement plan, including, but not limited to, drainage, sanitary sewer, water system, street lighting, street, traffic signal, curb, gutter sidewalk, park, Town Hall Square and Town Par 3 golf course improvements and related capital improvements, and the Town's coastal management program, including, but not limited to, sea wall replacements, groin rehabilitation and related capital improvements; and (ii) pay the costs of issuing the Bonds. The Series 2013 Bonds were issued at a net original issue premium of \$2,904,720 and bear interest at rates ranging from 4.125% to 5.0%. The principal of and interest on the Series 2013 Bonds are payable from and secured solely by a pledge of non-ad valorem revenues. Principal and interest payments are due on January 1, and interest payments are due on January 1 and July 1 until maturity on January 1, 2043.

The debt service requirements for the Series 2013 Bonds are as follows:

Year Ending September 30	Principal	Interest	Total
2019	\$ 1,095,000	\$ 2,493,038	\$ 3,588,038
2020	1,145,000	2,437,038	3,582,038
2021	1,200,000	2,378,413	3,578,413
2022	1,265,000	2,316,788	3,581,788
2023	1,335,000	2,251,788	3,586,788
2024-2028	7,755,000	10,161,687	17,916,687
2029-2033	9,735,000	8,180,419	17,915,419
2034-2038	12,350,000	5,568,750	17,918,750
2039-2042	15,855,000	2,061,125	17,916,125
	<u>\$ 51,735,000</u>	<u>\$ 37,849,046</u>	<u>\$ 89,584,046</u>

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE G - LONG-TERM LIABILITIES (Continued)

Town of Palm Beach, Florida, Public Improvement Revenue Refunding Bonds, Series 2016A

On September 28, 2016, the Town issued \$39,320,000 of the Public Improvement Revenue Refunding Bonds, Series 2016A (Capital Improvement Program) to (i) refund a portion of the Town's Public Improvement Revenue and Refunding Bonds, Series 2010A (Capital Improvement Program) maturing after January 1, 2020, and (ii) pay a portion of the costs of issuing the Bonds. The Series 2016A Bonds were issued at an original premium of \$7,639,128 and bear interest at rates ranging from 4.0% to 5.0%. Principal and interest payments are due on January 1, and interest payments are due on January 1 and July 1 until maturity on January 1, 2040. The Bonds are payable solely from and secured by a pledge of non-ad valorem revenue.

Debt service requirements for the Series 2016A Bonds are as follows:

Year Ending September 30	Principal	Interest	Total
2019	\$	\$ 1,764,250	\$ 1,764,250
2020		1,764,250	1,764,250
2021	1,195,000	1,734,375	2,929,375
2022	1,255,000	1,673,125	2,928,125
2023	1,320,000	1,608,750	2,928,750
2024-2028	7,680,000	6,956,750	14,636,750
2029-2033	9,875,000	4,785,275	14,660,275
2034-2038	12,320,000	2,407,200	14,727,200
2039-2040	5,675,000	229,300	5,904,300
	<u>\$ 39,320,000</u>	<u>\$ 22,923,275</u>	<u>\$ 62,243,275</u>

Town of Palm Beach, Florida, Public Improvement Revenue Refunding Bonds, Series 2016B

On September 28, 2016, the Town issued \$10,255,000 of the Public Improvement Revenue Refunding Bonds, Series 2016B (Worth Avenue Commercial District Project) to (i) refund all the Town's Public Improvement Revenue and Refunding Bonds, Series 2010B (Worth Avenue Commercial District Project) maturing after January 1, 2020, and (ii) pay a portion of the costs of issuing the Bonds. The Series 2016B Bonds were issued at an original premium of \$1,217,936 and bear interest at rates ranging from 2.625% to 5.0%. Principal and interest payments are due on January 1, and interest payments are due on January 1 and July 1 until maturity on January 1, 2040. The Bonds are payable solely from and secured by a pledge of non-ad valorem revenue.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE G - LONG-TERM LIABILITIES (Continued)

Town of Palm Beach, Florida, Public Improvement Revenue Refunding Bonds, Series 2016B (Continued)

Debt service requirements for the Series 2016B Bonds are as follows:

Year Ending September 30	Principal	Interest	Total
2019	\$	\$ 373,238	\$ 373,238
2020		373,238	373,238
2021	355,000	367,913	722,913
2022	365,000	357,113	722,113
2023	375,000	346,012	721,012
2024-2028	2,065,000	1,533,913	3,598,913
2029-2033	2,585,000	1,002,439	3,587,439
2034-2038	3,105,000	518,243	3,623,243
2039-2040	1,405,000	51,951	1,456,951
	<u>\$ 10,255,000</u>	<u>\$ 4,924,060</u>	<u>\$ 15,179,060</u>

Obligation Under Capital Lease

In August 2017, the Town entered into a capital lease agreement for certain parking kiosk equipment. Under the terms of the agreement the Town will become the owner of the related equipment at the completion of the lease term. Amortization of the leased equipment under the capital lease is included with depreciation expense. The equipment and related accumulated depreciation under the capital lease are as follows:

Equipment	\$ 228,037
Less: Accumulated depreciation	<u>(50,125)</u>
Net	<u><u>\$ 177,912</u></u>



TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE G - LONG-TERM LIABILITIES (Continued)

Capital Lease (Continued)

The future minimum lease payments as of September 30, 2018 are as follows:

<u>Year Ending September 30</u>	<u>Payment</u>
2019	\$ 48,312
2020	48,312
2021	48,312
2022	<u>48,312</u>
Minimum lease payments	193,248
Less: Interest	<u>(8,756)</u>
Present value of minimum lease payments	<u>\$ 184,492</u>

NOTE H - SHORT-TERM DEBT

On July 12, 2017, the Town adopted Resolution No. 119-2017 authorizing the Town of Palm Beach, Florida Public Improvement Commercial Paper Revenue Notes, Series 2017 (the "Notes") in the principal amount not to exceed \$22,350,000, for the purpose of providing funds to (i) finance a portion of the cost of burying overhead utility lines located within the Town, including without limitation, electric, telephone and cable service, together with costs incidental thereto (the "Project"), including reimbursement to the Town for prior expenditures made with respect to the Project, (ii) reimburse the Bank for any drawing under the Letter of Credit (as defined below), and (iii) finance a portion of the costs of issuance of the Notes.

Pursuant to the terms of the Letter of Credit Reimbursement Agreement, dated as of August 1, 2017, by and between the Town and Citibank, N.A. (the "Bank"), the Bank will issue its irrevocable transferable direct pay letter of credit (the "Letter of Credit") to secure the payment of the Notes. U.S. Bank National Association, as issuing and paying agent, will make draws under the Letter of Credit to pay the principal and interest on the Notes at maturity. The Letter of Credit expires on July 31, 2020, unless extended or terminated sooner in accordance with its terms.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE H – SHORT-TERM DEBT (Continued)

The Notes will be issued in denominations of \$100,000 or integral multiples of \$1,000 in excess thereof, and will be payable on such dates as Citigroup Global Markets Inc. (the “Dealer”) determines at the time of sale of such Notes. The Notes will mature in not less than 7 days and not more than 270 days after their respective dates of issuance, but in no event later than 5 days prior to the expiration of the Letter of Credit. The Notes will be sold at a price of not less than 100% of the principal amount thereof and may bear interest at rates not in excess of 12% per annum, payable at maturity, calculated on the basis of a 365/366-day year and actual days elapsed. The Notes will bear interest from the date of their issuance. The Notes are not subject to redemption prior to maturity.

The Notes are special obligations of the Town payable solely from and secured by (i) draws under the Letter of Credit, (ii) proceeds of the Notes deposited by the Town, (iii) moneys budgeted and appropriated and set aside to pay the Notes by the Town from its non-ad valorem revenues pursuant to the Town’s covenant to budget and appropriate in its annual budget in each fiscal year, (iv) moneys held in the funds and accounts established under the Resolution and investment earnings thereon and (v) any other moneys received by the Issuing and Paying Agent in connection with repayment of the Notes (items (ii) through (v) collectively, the “Pledged Revenues”).

The Town issued \$9,000,000 of the Series 2017 Notes in December 2017 that were retired in January 2018. The Town issued \$12,511,000 of the Series 2017 Notes in January 2018 that were retired in April 2018. The Town issued \$22,650,000 of the Series 2017 Notes in April 2018 that were retired in August 2018. The Town issued \$22,650,000 of the Series 2017 Notes in August 2018 that were retired in October 2018. In October 2018 the Town issued and retired another \$22,650,000 of the Notes. Series 2017 Notes issued during the fiscal year ended September 30, 2018 bear interest rates ranging from 1.30% to 1.80%.

The following is a summary of changes in short-term debt for the year ended September 30, 2018.

	Beginning Balance	Additions	Deletions	Ending Balance
Short-term debt	\$	\$ 66,811,000	\$ (44,161,000)	\$ 22,650,000

Interest Expense: Total interest costs incurred and paid on short-term debt for the year ended September 30, 2018 totaled \$232,528 and \$177,243, respectively.

NOTE I – OBLIGATION UNDER UTILITY AGREEMENT AND INTANGIBLE ASSETS

On July 10, 1978, the Town entered into a utility agreement with the City of Lake Worth (the “City”). Under the terms of the agreement, the City will supply the Town certain wastewater facilities for a period of 40 years. At the option of the Town, the agreement may be extended for three additional periods of ten years after the otherwise normal termination of the agreement.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE I – OBLIGATION UNDER UTILITY AGREEMENT AND INTANGIBLE ASSETS (Continued)

The City obtained Florida State Bond Loan, Series E for the purpose of constructing and improving existing water and sewer facilities. Town was obligated to pay the City a percentage of its pro rata share, based on sewer reserved capacity, of the debt service of this loan until October 1, 2006 when the loan was paid in full.

The Series E Loan was originally issued by the City on October 1, 1976, at a face value of \$7,585,000. The loan matured in varying amounts through June 30, 2006. The Town's pro rata share of the loan was 11.7625%. The present value, discounted at the same rate as the Series E Loan, of the Town obligation to the City was \$1,186,607 at issuance. Intangible wastewater usage rights were recorded at the same amount and are being amortized over the 40-year contract period that the Town is entitled to use the City's wastewater facilities. At September 30, 2018, the intangible assets were fully amortized and are recorded with the capital assets of the governmental activities.

Under the terms of the agreement, the Town makes annual payments to the City for flow charges, operations and maintenance costs based on the Town's actual usage, and a pro rata share of the renewal and replacement costs. For the year ended September 30, 2018, the Town made payments of \$4,306 to the City pursuant to the agreement.

NOTE J – TOWN OF PALM BEACH RETIREMENT SYSTEM

**General Information**

The Town of Palm Beach Retirement System (the Town) is the administrator of a single-employer Public Employee Retirement System hybrid defined benefit and defined contribution pension plan established to provide pension benefits for its employees. The Town's retirement system was established on July 1, 1947, by an ordinance of the Town of Palm Beach. The Plan is considered part of the Town's financial reporting entity and is included in the Town's financial statements as a pension trust fund. The plan was amended by ordinance 4-2012, effective April 1, 2012 which required that the retirement system be administered by a single board of trustees and ordinance No. 6-2012, effective May 1, 2012 which amended participant benefits.

Prior to April 1, 2012 separate pension plans were maintained for the general and lifeguard employees, police officers, and firefighters. Effective April 1, 2012, the general employees and lifeguard employees board of trustees, police officer board of trustees, and firefighter board of trustees were eliminated and a new consolidated board of trustees was created. The existing contracts, investment holdings, assets and liabilities of the general employees' and lifeguard employees', police officers', and firefighters' retirement plans were transferred and became contracts, investment holdings, assets and liabilities of the new board. In conjunction with the new board consolidation, effective May 1, 2012, a new consolidated plan was established, covering all employees of the Town. The new plan is known as the Town of Palm Beach Retirement System (the "Plan"). A portion of the assets of the Plan are legally restricted for the payment of benefits of one of the three membership classes.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**General Information** (Continued)

The Plan is administered by the Town of Palm Beach Retirement System Board of Trustees. There are nine members on the board of trustees. The trustees consist of (a) one employee who is a member of the benefit group general or benefit group lifeguard elected by the members of those benefit groups (b) one employee who is a member of the benefit group firefighter elected by the members of that benefit group (c) one employee who is a member of the benefit group police officers elected by the members of that benefit group (d) five residents of the Town who are not officers or employees of the Town, retirees or beneficiaries of the retirement system, appointed by the Town Council and (e) Finance Director.

All employees working in excess of 1040 hours per year are covered by the Plan. The Town Council is authorized to establish benefit levels. The contributions and benefits are segregated between general employees and lifeguards, police officers, and firefighters.

Prior to March 14, 2012, the police officers' and firefighters' portions of the Plan also received payments from the State of Florida pursuant to Chapters 185 and 175 of the Florida Statutes for the benefit of police officers and firefighters, respectively. Monies received pursuant to Chapters 185 and 175 can only be used to finance the benefits of participants who are police officers or firefighters, respectively. Effective March 14, 2012, the Town of Palm Beach withdrew from participation under Chapters 175 and 185.

The Plan issues a stand-alone financial report that includes financial statements and required supplementary information. The financial report may be obtained by writing to the Town of Palm Beach, Post Office Box 2029, Palm Beach, Florida 33480 or by calling (561) 838-5444.

At September 30, 2017, the plan membership consisted of the following:

Classification	General	Police Officers	Firefighters	Total
Inactive plan members and beneficiaries currently receiving benefits	214	100	104	418
Inactive plan members entitled to but not yet receiving benefits	31	24	35	90
Active plan members	178	54	58	290
	<u>423</u>	<u>178</u>	<u>197</u>	<u>798</u>

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J – TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**Significant Accounting Policies**

The financial statements of the Plan are prepared using the accrual basis of accounting. Member contributions are recognized in the period in which the contributions are due. Town contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the Plan. For purposes of measuring the net pension liability, the Plan's fiduciary net position has been determined on the same basis as that used by the Plan.

**Plan Description**

The following brief description of the general employees and lifeguards, police officers, and firefighters portions of the Plan is provided for general information purposes only. Participants should refer to the Plan agreement for more detailed information.

In accordance with Section 82-52 of the Town of Palm Beach, Florida Code of Ordinances, vesting or vested status means the attainment of 10 or more years of credited service. Notwithstanding the preceding sentence, all members of the retirement system who did not attain normal retirement eligibility based on credited service as of May 1, 2012, excluding credited service purchased pursuant to Section 82-54, and who were employed by the Town and not participating in the DROP on that date shall be 100 percent vested in their frozen accrued benefit as of May 1, 2012, regardless of length of credited service.

**General Employees and Lifeguards**

Prior to May 1, 2012

General employees were eligible for retirement after 30 years of service, or age 55 with 10 or more years of service. Lifeguards were eligible for retirement at age 50 with 10 or more years of service or members with at least 10 years of credited service who retire after 2/9/93 are eligible when the individual's age plus credited service totals 65 years or more. General employees could elect early retirement if the member is at least 50 years old with 10 or more years of service. The retirement benefit was calculated as a normal retirement benefit, but it is reduced 6/10 of 1% for each month early retirement precedes the member's normal retirement date. If the member had 20 years or more of service, the retirement benefit is reduced 3/10 of 1% for each month early retirement precedes the normal retirement date.

General employees' retirement benefits were determined by multiplying the Average Final Compensation (highest two consecutive years out of the last five), times the sum of (a) 2.75% per year for service earned after September 30, 1990, to a maximum of 82.5%, plus 2.35% for service earned on or before September 30, 1990, for the first 30 years of service, plus (b) 1% for service in excess of 30 years.

Lifeguards retirement benefits were determined by multiplying the Average Final Compensation (highest two consecutive years out of the last five), times the sum of (a) 2.85% per year for the first 25 years of service to a maximum of 71.25%, plus (b) 1% for service in excess of 25 years.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**General Employees and Lifeguards** (Continued)

Prior to May 1, 2012 (Continued)

A member of the General Employees' Retirement System could elect to enter the Deferred Retirement Option Program ("DROP") within 7 years of the date the member first reaches normal retirement eligibility. The member receives 100% of their accrued benefit at the date of their election to participate in DROP.

For members of the General Employees' Retirement System hired on or after January 1, 1980, the sum of the employer financed portion of the pension benefit and social security benefit could not exceed 100% of average final compensation. Members who retired after September 30, 1968, and prior to October 1, 1990, received an annual 1% increase in their retirement benefit computed on the base benefit. Members who retired after September 30, 1990, received a 2% annual cost of living adjustment subsequent to an initial 3-year deferral period.

The General Employees' Retirement System also provided certain disability, death, and other benefits, which are considered to be retirement benefits for funding and actuarial purposes. Eligible employees become fully vested after 10 years of credited service.

All employees working in excess of 1,040 hours per year were required to participate.

Effective May 1, 2012

**Normal Retirement**

General employees who attained normal retirement eligibility based on credited service as of May 1, 2012 and who are employed by the Town and not participating in the DROP on that date, shall be eligible for normal retirement after 30 years of service, or age 55 with 10 years of service. Such general employees retirement benefits are determined by multiplying the Average Final Compensation (highest two consecutive years out of the last five), times the sum of (a) 2.75% per year for service earned after September 30, 1990, to a maximum of 82.5%, plus 2.35% for service earned on or before September 30, 1990, for the first 30 years of service, plus (b) 1% for service in excess of 30 years.

Lifeguards who attained normal retirement eligibility based on credited service as of May 1, 2012 and who are employed by the Town and not participating in the DROP on that date, shall be eligible for normal retirement upon attaining age 50 with 10 or more years of credited service or when the individual's age plus credited service total 65 or more years and the individual has at least 10 years of service. Such lifeguards retirement benefits are determined by multiplying Average Final Compensation (highest two consecutive years out of the last five), times the sum of (a) 2.85% per year for the first 25 years of service to a maximum of 71.25%, plus (b) 1% for service in excess of 25 years.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**General Employees and Lifeguards (Continued)**

Effective May 1, 2012 (Continued)

***Normal Retirement (Continued)***

General employees who did not attain normal retirement eligibility based on credited service as of May 1, 2012, excluding credited service purchased, and who were employed by the Town and not participating in the DROP on that date, shall be eligible for normal retirement upon attaining age 55, or 30 or more years of credited service without regard to age, and upon such retirement shall be eligible to receive the frozen accrued benefit based on credited service and Average Final Compensation on April 30, 2012 and the above formulas. Such members shall be eligible to receive the accrued benefit based on credited service on or after May 1, 2012 upon attaining age 62 with 10 or more years of credited service. For credited service between May 1, 2012 and April 30, 2017, the benefit formula shall be Average Final Compensation multiplied by 1.25% per year of credited service. For credited service on or after May 1, 2017, the benefit formula shall be Average Final Compensation multiplied by 1.7% per year of credited service. Average Final Compensation after April 30, 2012 will be over a period increasing up to the final 5 years of credited service.

Lifeguards who did not attain normal retirement eligibility based on credited service as of May 1, 2012, excluding credited service purchased, and who were employed by the Town and not participating in the DROP on that date, shall be eligible for normal retirement upon termination of Town employment and attaining age 50, or when the member's age to last completed month plus credited service totals 65 years or more. Upon such retirement, the member shall be eligible to receive the frozen accrued benefit based on credited service and Average Final Compensation on April 30, 2012. Such members shall be eligible to receive the accrued benefit based on credited service on or after May 1, 2012 upon attaining age 62 with 10 or more years of credited service. For credited service between May 1, 2012 and April 30, 2017, the benefit formula shall be Average Final Compensation multiplied by 1.25% per year of credited service. For credited service on or after May 1, 2017, the benefit formula shall be Average Final Compensation multiplied by 1.7% per year of credited service. Average Final Compensation after April 30, 2012 will be over a period increasing up to the final 5 years of credited service.

***Early Retirement***

**General Employees 20-Year Early Retirement Option:** General employees who did not attain normal retirement eligibility based on credited service as of May 1, 2012, excluding credited service purchased, and who were employed by the Town and not participating in the DROP on that date, may elect to retire, subject to an early retirement reduction, upon attaining age 50 or older with 20 or more years of credited service.

**General Employees 10-Year Early Retirement Option:** General employees who did not attain normal retirement eligibility based on credited service as of May 1, 2012, excluding credited service purchased, and who were employed by the Town and not participating in the DROP on that date, may elect to retire, subject to an early retirement reduction, upon attaining age 50 or older with 10 or more years of credited service.



TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**General Employees and Lifeguards** (Continued)

Effective May 1, 2012 (Continued)

**General Employees Age 60 Early Retirement Option:** General employees who did not attain normal retirement eligibility based on credited service as of May 1, 2012, excluding credited service purchased, and who were employed by the Town and not participating in the DROP on that date, may elect to retire at age 60, subject to an early retirement reduction.

**Lifeguards Age 60 Early Retirement Option:** Lifeguards who did not attain normal retirement eligibility based on credited service as of May 1, 2012, excluding credited service purchased, and who were employed by the Town and not participating in the DROP on that date, and members hired on or after May 1, 2012, may elect to retire at age 60, subject to an early retirement reduction.

***DROP Retirement***

General employees and lifeguards may elect to enter the Deferred Retirement Option Program ("DROP") within 7 years of the date the member first reaches normal retirement eligibility. The member receives 100% of their accrued benefit at the date of their election to participate in DROP, unless the member was eligible for retirement prior to May 1, 2012, in which case the DROP benefit is grandfathered at 98%.

***Deferred Retirement (Vested Termination Benefit)***

General employees and lifeguards with 10 or more years of service are eligible for a deferred retirement benefit. The pension begins upon meeting the requirements for normal retirement. Contributions must be left on deposit in the Plan. Failure to do so results in forfeiture of the vested benefit. The pension amount is computed as for normal retirement, based upon service and final average compensation at time of termination.

***Duty Disability Retirement***

There are no age or service requirements for duty disability for general employees or lifeguards. The pension amount to the earliest normal retirement eligibility date is computed as a regular retirement with additional serviced credit granted from the date of disability to the earliest normal retirement eligibility date. The minimum benefit is 60% of average final compensation. The pension amount at the earliest normal retirement eligibility date is computed as a regular retirement. The minimum shall be applicable for 5 years if the member attains such age for retirement less than 5 years after duty disability benefits commence.

***Non-Duty Disability Before Retirement***

General employees and lifeguards are eligible for non-duty disability benefits before retirement after 10 years or more of credited service. The pension amount is computed as for normal retirement.



TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**General Employees and Lifeguards** (Continued)

Effective May 1, 2012 (Continued)

***Duty Death Before Retirement***

There are no age or service requirements for duty death benefits before retirement for general employees or lifeguards. The pension amount to each surviving child is 25% of the member's Average Final Compensation not to exceed 50% or equal share of 75% of the member's Average Final Compensation when there are 4 or more surviving children being paid. The widow shall receive a pension benefit of the difference, if any, between 75% of the member's Average Final Compensation and the aggregate amount paid to the children.

***Non-Duty Death Before Retirement***

General employees and lifeguards are eligible for non-duty death benefits before retirement after 10 years or more of credited service. The pension amount is computed as 75% of normal retirement benefit to a surviving spouse or equal shares of 75% of the normal retirement benefit to surviving unmarried children under age 18. Dependent payment continues not to exceed age 25 when no surviving spouse.

***Automatic Death After Retirement Pension***

If the member chooses the standard option, general employees and lifeguards who had attained normal retirement eligibility based on credited service as of May 1, 2012 are eligible for an automatic after death retirement pension. The benefit to surviving children shall be 25% of the retiree's pension payable to age 18, not to exceed an equal share of 75% of the retiree's pension. Payments to surviving children may be paid to age 25 if no spouse benefits are payable. The benefit to the surviving spouse shall be the difference, if any, between 75% of the retiree's pension and the aggregate amount paid to any surviving children.

General employees and lifeguards who had not attained retirement eligibility as of May 1, 2012 shall have frozen accrued benefits as described in the preceding paragraph. New plan benefits accrue after April 30, 2012. Reduced optional forms of payment are available.

***Post-Retirement Cost-of-Living Adjustment***

General employees and lifeguards that retired after September 30, 1968 and prior to October 1, 1990 receive an annual 1.0% increase computed on base benefit. Other adjustments have been made periodically. General employees and lifeguards that retired after September 30, 1990 and before May 1, 2012 receive an annual 2.0% increase based on the total pension payable subsequent to an initial 3-year deferral period.

General employees and lifeguards who had attained normal retirement eligibility based on credited service as of May 1, 2012 will receive an annual 2.0% increase based on pension benefits accrued, subject to an initial 3-year deferral period.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**General Employees and Lifeguards** (Continued)

Effective May 1, 2012 (Continued)

***Post-Retirement Cost-of-Living Adjustment*** (Continued)

General employees and lifeguards who had not attained retirement eligibility as of May 1, 2012 do not receive any cost-of-living adjustment for benefits derived from service accrued on or after May 1, 2012. General employees and lifeguards who have accrued service as of April 30, 2012 will receive a 2.0% cost of living adjustment for benefits derived for service accrued to that date.

**Police Officers**

Prior to May 1, 2012

Police officers were eligible for retirement after 20 or more years of service, regardless of age; or age 50 with 10 or more years of service; or, members with at least 10 years of credited service who retire after 9/30/90 are eligible when the individual's age plus credited service totals 65 years or more.

Police officers' retirement benefits were determined by multiplying the Average Final Compensation (highest two consecutive years out of the last five), times the greater of 3.5% per year of credited service to a maximum of 25 years, or 2.0% per year of credited service to a maximum of 50 years.

A member of the Police Officers' Retirement System could elect to enter the Deferred Retirement Option Program ("DROP") within 7 years of the date the member first reaches normal retirement eligibility. The member receives 100% of their accrued benefit at the date of their election to participate in DROP.

Members who retired after September 30, 1968, and prior to October 1, 1990, received an annual 1% increase in their retirement benefit computed on the base benefit. Members who retired after September 30, 1990, received a 2% annual cost of living adjustment subsequent to an initial 3-year deferral period.

The Police Officers' Retirement System also provided certain disability, death, and other benefits, which are considered to be retirement benefits for funding and actuarial purposes. Eligible employees become fully vested after 10 years of credited service.

All employees working in excess of 1,040 hours per year were required to participate.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**Police Officers** (Continued)

Effective May 1, 2012

***Normal Retirement***

Police officers shall be eligible for normal retirement after 20 or more years of service, regardless of age; or age 50 with 10 or more years of service; or, members with at least 10 years of credited service who retire after 9/30/90 are eligible when the individual's age plus credited service totals 65 years or more. Such police officers' retirement benefits are determined by multiplying the Average Final Compensation (highest two consecutive years out of the last five), times the greater of 3.5% per year of credited service to a maximum of 25 years, or 2.0% per year of credited service to a maximum of 50 years.

Police officers shall be eligible for normal retirement upon attaining age 50, or 20 or more years of credited service without regard to age, and upon such retirement shall be eligible to receive the frozen accrued benefit based on credited service and Average Final Compensation on April 30, 2012 and the above formulas. Such members shall be eligible to receive the accrued benefit based on credited service on or after May 1, 2012 upon attaining age 56 with 10 or more years of credited service. For credited service between May 1, 2012 and September 30, 2016, the benefit formula shall be the Average Final Compensation multiplied by 1.25% per year of credited service. For service on or after October 1, 2016 the benefit formula shall be the Average Final Compensation multiplied by 2.75% per year of credited service. Average Final Compensation after April 30, 2012 will be over a period increasing up to the final 5 years of credited service.

***DROP Retirement***

Police officers may elect to enter the Deferred Retirement Option Program ("DROP") within 7 years of the date the member first reaches normal retirement eligibility. The member receives 100% of their accrued benefit at the date of their election to participate in DROP.

***Deferred Retirement (Vested Termination Benefit)***

Police officers with 10 or more years of service are eligible for a deferred retirement benefit. The pension begins upon meeting the requirements for normal retirement. Contributions must be left on deposit in the Plan. Failure to do so results in forfeiture of the vested benefit. Frozen accrued benefits as of April 30, 2012 are vested immediately. The pension amount is computed as for normal retirement, based upon service and final average compensation at time of termination.

***Duty Disability Retirement***

There are no age or service requirements for duty disability for police officers. The pension amount is computed as a regular retirement with additional service credit granted from date of disability to earliest normal retirement eligibility date. The minimum benefit is 60% of average final compensation.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**Police Officers** (Continued)

Effective May 1, 2012 (Continued)

***Non-Duty Disability Before Retirement***

Police officers are eligible for non-duty disability benefits before retirement after 10 or more years of credited service. The pension amount is computed as for normal retirement. The minimum benefit is 30% of average final compensation.

***Duty Death Before Retirement***

There are no age or service requirements for duty death benefits before retirement for police officers. The pension amount to each surviving child is 25% of the member's Average Final Compensation not to exceed 50% or equal share of 75% of the member's Average Final Compensation when there are 4 or more surviving children being paid. The widow shall receive a pension benefit of the difference, if any, between 75% of the member's Average Final Compensation and the aggregate amount paid to the children.

***Non-Duty Death Before Retirement***

Police officers are eligible for non-duty death benefits before retirement after 10 or more years of credited service. The pension amount is computed as 75% of normal retirement benefit to a surviving spouse or equal shares of 75% of the normal retirement benefit to surviving unmarried children under age 18. Dependent payment continues not to exceed age 25 when no surviving spouse.

***Automatic Death After Retirement Pension***

If the member chooses the standard option, police officers who had attained normal retirement eligibility based on credited service as of May 1, 2012 are eligible for an automatic after death retirement pension. The benefit to surviving children shall be 25% of the retiree's pension payable to age 18, not to exceed an equal share of 75% of the retiree's pension. Payments to surviving children may be paid to age 25 if no spouse benefits are payable. The benefit to the surviving spouse shall be the difference, if any, between 75% of the retiree's pension and the aggregate amount paid to any surviving children.

Police officers who had not attained retirement eligibility as of May 1, 2012 shall have frozen accrued benefits as described in the preceding paragraph. New plan benefits accrue after April 30, 2012. Reduced optional forms of payment are available.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**Police Officers** (Continued)

Effective May 1, 2012 (Continued)

***Post-Retirement Cost-of-Living Adjustment***

Police officers that retired after September 30, 1968 and prior to October 1, 1990 receive an annual 1.0% increase computed on base benefit. Other adjustments have been made periodically. Police officers that retired after September 30, 1990 and before May 1, 2012 receive an annual 2.0% increase based on the total pension payable subsequent to an initial 3-year deferral period.

Police officers who had attained normal retirement eligibility based on credited service as of May 1, 2012 will receive an annual 2.0% increase based on pension benefits accrued, subject to an initial 3-year deferral period.

Police officers who had not attained retirement eligibility as of May 1, 2012 do not receive any cost-of-living adjustment for benefits derived from service accrued on or after May 1, 2012. Police officers who have accrued service as of April 30, 2012 will receive a 2.0% cost of living adjustment for benefits derived for service accrued to that date.

**Firefighters**

Prior to May 1, 2012

Firefighters were eligible for retirement after 20 or more years of service, regardless of age; or age 50 with 10 or more years of service; or, members with at least 10 years of credited service who retire after 9/30/90 are eligible when the individual's age plus credited service totals 65 years or more.

Firefighters' retirement benefits were determined by multiplying the Average Final Compensation (highest two consecutive years out of the last five), times the greater of 3.5% per year of credited service to a maximum of 25 years, or 2.0% per year of credited service to a maximum of 50 years.

A member of the Firefighters' Retirement System could elect to enter the Deferred Retirement Option Program ("DROP") within 7 years of the date the member first reaches normal retirement eligibility. The member receives 100% of their accrued benefit at the date of their election to participate in DROP.

Members who retired after September 30, 1968, and prior to October 1, 1990, received an annual 1% increase in their retirement benefit computed on the base benefit. Members who retired after September 30, 1990, received a 2% annual cost of living adjustment subsequent to an initial 3-year deferral period.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**Firefighters (Continued)**

Effective May 1, 2012

The Firefighters' Retirement System also provided certain disability, death, and other benefits, which are considered to be retirement benefits for funding and actuarial purposes. Eligible employees become fully vested after 10 years of credited service.

All employees working in excess of 1,040 hours per year were required to participate.

***Normal Retirement***

Firefighters shall be eligible for normal retirement after 20 or more years of service, regardless of age; or age 50 with 10 or more years of service; or, members with at least 10 years of credited service who retire after 9/30/90 are eligible when the individual's age plus credited service totals 65 years or more. Such Firefighters' retirement benefits are determined by multiplying the Average Final Compensation (highest two consecutive years out of the last five), times the greater of 3.5% per year of credited service to a maximum of 25 years, or 2.0% per year of credited service to a maximum of 50 years.

Firefighters shall be eligible for normal retirement upon attaining age 50, or 20 or more years of credited service without regard to age, and upon such retirement shall be eligible to receive the frozen accrued benefit based on credited service and Average Final Compensation on April 30, 2012 and the above formulas. Such members shall be eligible to receive the accrued benefit based on credited service on and after May 1, 2012 upon attaining age 56 with 10 or more years of credited service.

Non-bargaining unit firefighters: For credited service between May 1, 2012 and September 30, 2016, the benefit formula shall be the Average Final Compensation multiplied by 1.25% per year of credited service. For service on or after October 1, 2016 the benefit formula shall be the Average Final Compensation multiplied by 2.75% per year of credited service. Average Final Compensation after April 30, 2012 will be over a period increasing up to the final 5 years of credited service.

Bargaining unit firefighters: For credited service between May 1, 2012 and August 11, 2017, the benefit formula shall be the Average Final Compensation multiplied by 1.25% per year of credited service. For service on or after August 12, 2017 the benefit formula shall be the Average Final Compensation multiplied by 2.75% per year of credited service. Average Final Compensation after April 30, 2012 will be over a period increasing up to the final 5 years of credited service.

***DROP Retirement***

Firefighters may elect to enter the Deferred Retirement Option Program ("DROP") within 7 years of the date the member first reaches normal retirement eligibility. The member receives 100% of their accrued benefit at the date of their election to participate in DROP.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**Firefighters (Continued)**

Effective May 1, 2012 (Continued)

***Deferred Retirement (Vested Termination Benefit)***

Firefighters with 10 or more years of service are eligible for a deferred retirement benefit. The pension begins upon meeting the requirements for normal retirement. Contributions must be left on deposit in the Plan. Failure to do so results in forfeiture of the vested benefit. Frozen accrued benefits as of April 30, 2012 are vested immediately. The pension amount is computed as for normal retirement, based upon service and final average compensation at time of termination.

***Duty Disability Retirement***

There are no age or service requirements for duty disability for firefighters. The pension amount is computed as a regular retirement with additional service credit granted from date of disability to earliest normal retirement eligibility date. The minimum benefit is 60% of average final compensation.

***Non-Duty Disability Before Retirement***

Firefighters are eligible for non-duty disability benefits before retirement after 10 or more years of credited service. The pension amount is computed as for normal retirement. The minimum benefit is 30% of average final compensation.

***Duty Death Before Retirement***

There are no age or service requirements for duty death benefits before retirement for firefighters. The pension amount to each surviving child is 25% of the member's Average Final Compensation not to exceed 50% or equal share of 75% of the member's Average Final Compensation when there are 4 or more surviving children being paid. The widow shall receive a pension benefit of the difference, if any, between 75% of the member's Average Final Compensation and the aggregate amount paid to the children.

***Non-Duty Death Before Retirement***

Firefighters are eligible for non-duty death benefits before retirement after 10 or more years of credited service. The pension amount is computed as 75% of normal retirement benefit to a surviving spouse or equal shares of 75% of the normal retirement benefit to surviving unmarried children under age 18. Dependent payment continues not to exceed age 25 when no surviving spouse.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**Firefighters** (Continued)

Effective May 1, 2012 (Continued)

***Automatic Death After Retirement Pension***

If the member chooses the standard option, firefighters who had attained normal retirement eligibility based on credited service as of May 1, 2012 are eligible for an automatic after death retirement pension. The benefit to surviving children shall be 25% of the retiree's pension payable to age 18, not to exceed an equal share of 75% of the retiree's pension. Payments to surviving children may be paid to age 25 if no spouse benefits are payable. The benefit to the surviving spouse shall be the difference, if any, between 75% of the retiree's pension and the aggregate amount paid to any surviving children.

Firefighters who had not attained retirement eligibility as of May 1, 2012 shall have frozen accrued benefits as described in the preceding paragraph. New plan benefits accrue after April 30, 2012. Reduced optional forms of payment are available.

***Post-Retirement Cost-of-Living Adjustment***

Firefighters that retired after September 30, 1968 and prior to October 1, 1990 receive an annual 1.0% increase computed on base benefit. Other adjustments have been made periodically. Firefighters that retired after September 30, 1990 and before May 1, 2012 receive an annual 2.0% increase based on the total pension payable subsequent to an initial 3-year deferral period.

Firefighters who had attained normal retirement eligibility based on credited service as of May 1, 2012 will receive an annual 2.0% increase based on pension benefits accrued, subject to an initial 3-year deferral period.

Firefighters who had not attained retirement eligibility as of May 1, 2012 do not receive any cost-of-living adjustment for benefits derived from service accrued on or after May 1, 2012. Firefighters who have accrued service as of April 30, 2012 will receive a 2.0% cost of living adjustment for benefits derived for service accrued to that date.



TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**Firefighters** (Continued)

Effective May 1, 2012 (Continued)

**Share Accounts**

Effective October 1, 2003, the Town Council authorized the establishment of individual member Share accounts for fighters actively employed by the town. These accounts were funded annually using Chapter 175 monies that have not been otherwise committed for benefits for firefighter members. As of September 30, 2017, \$898,855 was held in Share accounts included in the Plan's net position.

On July 22, 2009, the Board adopted a resolution that permits the Plan participants to self-direct their Share accounts. The self-directed accounts are administered by the ICMA Retirement Corporation. As of September 30, 2017, the amount of self-directed investments held outside the Plan was \$2,467,004. Members are eligible to take distributions after separation from service. No new member accounts shall be established after May 1, 2012.

**Contributions**

The contribution requirements of Plan members and the Town are established and may be amended by the Town Council. Plan members are required to contribute a percentage of their annual covered salary as described in the table on the following page. The Town is required to contribute at an actuarially determined rate. Administrative expenses of the Plans are reimbursed on a retrospective basis by an addition to the Town's contribution rate.

The contribution rates for the fiscal year ended September 30, 2018, as a percentage of the employees' annual compensation, were as follows:

	<u>Member Contributions</u>	<u>Town Contributions</u>
General employees hired before 05/01/92	6.47%	24.44%
General employees 05/01/17 - 09/30/18	3.50%	24.44%
Lifeguards hired before 05/01/92	5.21%	103.25%
Lifeguards 05/01/17 - 09/30/18	3.50%	103.25%
Police officers	10.09%	76.87%
Firefighters - Non -Union 10/01/16 - 09/30/18	10.00%	86.06%
Firefighters - Union 08/12/17 - 09/30/18	10.00%	86.06%

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**Contributions** (Continued)

For the fiscal year ended September 30, 2018, the Town and its employees made the following contributions to the Plan:

<u>Employee Classification</u>	<u>Town Contributions</u>	<u>Employee Contributions</u>	<u>Total Contributions</u>
General employees and lifeguards	\$ 4,582,576	\$ 391,275	\$ 4,973,851
Police officers	4,214,624	388,770	4,603,394
Firefighters	5,282,052	481,911	5,763,963
	<u>\$ 14,079,252</u>	<u>\$ 1,261,956</u>	<u>\$ 15,341,208</u>

**Payable to the Retirement Plan**

At September 30, 2018, the Town had no payables for outstanding contributions to the Plan required for the fiscal year ended September 30, 2018.

**Investments**

Investments of the Plan are reported at fair value. Net appreciation in fair value of investments includes realized and unrealized gains and losses.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**Rate of Return**

The money weighted rate of return expresses investment performance, net of investment expenses, adjusted for the changing amounts actually invested. Inputs to the dollar-weighted rate of return valuation are determined on a monthly basis. For the year ended September 30, 2018, the annual money-weighted rate of return on Plan investments, net of investment expenses was 7.25%.

**Long-Term Expected Rate of Return**

The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of September 30, 2018 are summarized in the table on the following page.

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity funds	42.5%	7.50%
International equity funds	20.0%	8.50%
Domestic bonds	17.5%	2.50%
Real estate funds	10.0%	4.50%
Alternative assets	<u>10.0%</u>	6.42%
	<u>100.0%</u>	

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**Net Pension Liability - General Employees and Lifeguards**

The components of the net pension liability at September 30, 2018 were as follows:

Description	Total Pension Liability	Fiduciary Net Position	Net Pension Liability
Balance September 30, 2017	\$116,325,350	\$(81,764,036)	\$ 34,561,314
Changes due to:			
Service cost	977,761		977,761
Interest on total pension liability	8,198,739		8,198,739
Benefit changes	--		-
Difference between expected and actual experience	(222,903)		(222,903)
Assumption changes	1,280,204		1,280,204
Benefit payments	(8,931,671)	8,931,671	
Refunds	(73,812)	73,812	
Employer contributions		(4,582,576)	(4,582,576)
Employee contributions		(391,275)	(391,275)
Investment income		(6,397,526)	(6,397,526)
Investment expense		232,883	232,883
Administrative expense		159,812	159,812
Total changes	1,228,318	(1,973,199)	(744,881)
Balance September 30, 2018	<u>\$117,553,668</u>	<u>\$(83,737,235)</u>	<u>\$ 33,816,433</u>

In 2018 the investment return assumption decreased from 7.30% to 7.20% and the payroll growth rate assumption decreased from 3.00% to 2.75%.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**Net Pension Liability – Police Officers**

The components of the net pension liability at September 30, 2018 were as follows:

Description	Total Pension Liability	Fiduciary Net Position	Net Pension Liability
Balance September 30, 2017	\$ 98,384,612	\$ (66,045,558)	\$ 32,339,054
Changes due to:			
Service cost	643,300		643,300
Interest on total pension liability	7,014,540		7,014,540
Benefit changes			-
Difference between expected and actual experience	(95,342)		(95,342)
Assumption changes	1,137,472		1,137,472
Benefit payments	(5,223,687)	5,223,687	
Refunds	(29,648)	29,648	
Employer contributions		(4,214,624)	(4,214,624)
Employee contributions		(388,770)	(388,770)
Investment income		186,638	186,638
Investment expense		(5,127,108)	(5,127,108)
Administrative expense		128,077	128,077
Total changes	<u>3,446,635</u>	<u>(4,162,452)</u>	<u>(715,817)</u>
Balance September 30, 2018	<u>\$ 101,831,247</u>	<u>\$ (70,208,010)</u>	<u>\$ 31,623,237</u>

In 2018 the investment return assumption decreased from 7.30% to 7.20% and the payroll growth rate assumption decreased from 3.00% to 2.75%.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**Net Pension Liability - Firefighters**

The components of the net pension liability at September 30, 2018 were

Description	Total Pension Liability	Fiduciary Net Position	Net Pension Liability
Balance September 30, 2017	\$103,467,979	\$(62,013,134)	\$41,454,845
Changes due to:			
Service cost	621,134		621,134
Interest on total pension liability	7,336,841		7,336,841
Benefit changes	--		-
Difference between expected and actual experience	224,786		224,786
Assumption changes	1,202,733		1,202,733
Benefit payments	(6,500,328)	6,500,328	
Refunds	(47,423)	47,423	
Employer contributions		(5,282,052)	(5,282,052)
Employee contributions		(481,911)	(481,911)
Investment income		(4,868,111)	(4,868,111)
Investment expense		177,210	177,210
Administrative expense		121,607	121,607
Total changes	2,837,743	(3,785,506)	(947,763)
Balance September 30, 2018	<u>\$106,305,722</u>	<u>\$(65,798,640)</u>	<u>\$40,507,082</u>

In 2017 the investment return assumption decreased from 7.30% to 7.20% and the payroll growth rate assumption decreased from 3.00% to 2.75%.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**Discount Rate**

A single discount rate of 7.20% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on pension plan investments of 7.30%. The projection of cash flows used to determine this single discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate**

The following table presents the net pension liability of the Town calculated using the single discount rate of 7.2 percent as well as what the Town's net pension liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate.

Class of Employees	1% Decrease (6.20%)	Current Discount Rate (7.20%)	1% Increase (8.20%)
General employees	\$ 48,055,186	\$ 33,816,434	\$ 22,006,281
Police officers	44,404,006	31,633,236	21,199,068
Firefighters	54,083,409	40,507,081	29,519,167

**Deferred Outflows of Resources and Deferred Inflows of Resources and Pension Expense**

General Employees and Lifeguards

At September 30, 2018, the Town reported a net pension liability of \$33,816,434 for the general employees and lifeguards. The liability was measured as of September 30, 2018 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2017 updated to September 30, 2018.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**Deferred Outflows of Resources and Deferred Inflows of Resources and Pension Expense** (Continued)

General Employees and Lifeguards (Continued)

For the fiscal year ended September 30, 2018 the Town recognized a pension expense of \$6,802,666 for the general employees and lifeguards. In addition, the Town reported deferred outflows of resources related to the general employees and lifeguards from the following sources:

Description	Deferred Outflows Of Resources	Deferred Inflows Of Resources
Difference between expected and actual experience	\$ 872,463	\$ 179,197
Assumption changes	4,648,044	
Net difference between projected and actual earnings on pension plan investments	1,883,514	1,990,499
	<u>\$ 7,404,021</u>	<u>\$ 2,169,696</u>

The amounts reported as deferred outflows of resources will be recognized in pension expense as follows:

Fiscal Year Ending September 30	Amortization
2019	\$ 3,812,802
2020	1,073,437
2021	93,345
2022	234,010
2023	20,731
Thereafter	<u>\$ 5,234,325</u>



TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**Deferred Outflows of Resources and Deferred Inflows of Resources and Pension Expense** (Continued)

Police Officers

At September 30, 2018, the Town reported a net pension liability of \$31,633,236 for the police officers. The liability was measured as of September 30, 2017 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2017 updated to September 30, 2018.

For the fiscal year ended September 30, 2018 the Town recognized a pension expense of \$5,417,557 for the police officers. In addition, the Town reported deferred outflows of resources related to the police officers from the following sources:

Description	Deferred Outflows Of Resources	Deferred Inflows Of Resources
Difference between expected and actual experience	\$ 188,333	\$ 535,165
Assumption changes	2,331,416	
Net difference between projected and actual earnings on pension plan investments	1,508,018	1,448,079
	<u>\$ 4,027,767</u>	<u>\$ 1,983,244</u>

The amounts reported as deferred outflows of resources will be recognized in pension expense as follows:

Fiscal Year Ending September 30	Amortization
2019	\$ 2,458,804
2020	(196,596)
2021	(213,817)
2022	(3,868)
2023	
Thereafter	<u>\$ 2,044,523</u>

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**Deferred Outflows of Resources and Deferred Inflows of Resources and Pension Expense (Continued)**

Firefighters

At September 30, 2018, the Town reported a net pension liability of \$40,507,081 for the firefighters. The liability was measured as of September 30, 2018 and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of September 30, 2017 updated to September 30, 2018.

For the fiscal year ended September 30, 2018 the Town recognized a pension expense of \$7,017,104 for the firefighters. In addition, the Town reported deferred outflows of resources and deferred inflows of resources related to the firefighters from the following sources:

Description	Deferred Outflows Of Resources	Deferred Inflows Of Resources
Difference between expected and actual experience	\$ 1,854,039	\$ 71,767
Assumption changes	2,609,280	
Net difference between projected and actual earnings on pension plan investments	<u>1,410,836</u>	<u>1,401,958</u>
	<u><u>\$ 5,874,155</u></u>	<u><u>\$ 1,473,725</u></u>

The amounts reported as deferred outflows of resources will be recognized in pension expense as follows:

Fiscal Year Ending September 30	Amortization
2019	\$ 3,853,848
2020	630,121
2021	(11,089)
2022	27,550
2023	
Thereafter	<u><u>\$ 4,500,430</u></u>

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE J - TOWN OF PALM BEACH RETIREMENT SYSTEM (Continued)

**Significant Actuarial Assumptions**

The total pension liability was determined using the following actuarial assumptions:

Valuation date:	September 30, 2017
Measurement date:	September 30, 2018
Actuarial cost method:	Entry Age Normal
Single discount rate:	7.32%
Long-term expected investment rate of return:	7.20%
General inflation:	2.50%
Wage inflation:	2.75%
Salary increases:	3.50% including inflation
Mortality:	

The mortality tables used are the same as those used for the July 1, 2017 Pension Actuarial Valuation of the Florida Retirement System. These tables are based on the RP-2000 mortality tables with white and blue collar adjustments and with mortality improvements projected for healthy lives to all future years using Scale BB.

**Other Information:**

Effective as of September 30, 2018, the investment return assumption was lowered from 7.30% to 7.20%, and the payroll growth rate assumption was lowered to 2.75%.

NOTE K - PRESERVATION OF BENEFITS RETIREMENT PLAN

Plan Description: Effective November 1, 2017, the Town established the Preservation of Benefits Retirement Plan (the "POB"), a single employer defined benefit pension plan to provide payment of retirement income that would have been available to retired Town employees and their beneficiaries if the benefit provisions of the Town of Palm Beach Retirement Plan were to apply without the limitation in Section 415(b) of the Internal Revenue Code. All definitions, limitations, and exceptions set forth in or incorporated in Section 415 of the Internal Revenue Code are applicable to the POB. The annual benefit shall not exceed the lesser of \$160,000, or 100 percent of the retiree's average compensation for the highest three years of compensation while employed by the Town. If the annual benefit under the POB begins before age 62, or after age 65, the above limit shall be reduced or increased so that the limitation equals an annual benefit which is equivalent to a \$160,000 annual benefit beginning at age 62, or 65, respectively, as set forth in regulations prescribed by the United States Secretary of the Treasury.

The Preservation of Benefits Plan has no assets accumulated in a trust that meets the criteria in GASB Statement NO. 73, paragraph 4.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE K - PRESERVATION OF BENEFITS RETIREMENT PLAN (Continued)

As of September 30, 2018, membership of the Preservation of Benefits Retirement Plan consisted of the following:

Retirees receiving benefits	2
Active plan members	<u>    </u>
Total	<u>    2    </u>

Contributions: The Town is required to make contributions at an actuarially determined rate.

Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources:  
As of September 30, 2018, the Town reported a total pension liability of \$574,759 for the POB. The total pension liability was measured as of September 30, 2018 based on a September 30, 2017 actuarial valuation. The total pension liability was then rolled forward to the measurement date utilizing update procedures incorporating the actuarial assumptions. For the year ended September 30, 2018, the Town recognized pension expense of \$21,440. As of September 30, 2018, the Town did not report any deferred outflows of resources or deferred inflows of resources.

Sensitivity of the Total Pension Liability to Changes in the Discount Rate: The following table presents the total pension liability of the Town calculated using a single discount rate of 3.83% as well as what the Town's total pension liability would be if it were calculated using a discount rate one percentage point lower or one percentage point higher than the current rate.

<u>Discount Rate Sensitivity</u>	1% Decrease (2.83%)	Current Discount Rate (3.83%)	1% Increase (4.83%)
Total pension liability	\$ 646,604	\$ 574,759	\$ 514,950

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE K - PRESERVATION OF BENEFITS RETIREMENT PLAN (Continued)

Total Pension Liability: The components of the total pension liability at September 30, 2018 are as follows:

Description	Total Pension Liability
Balance September 30, 2017	\$ 566,280
Changes due to:	
Service cost	
Interest on the total pension liability	21,440
Benefit changes	
Difference between expected and actual experience	
Assumption changes	
Benefit payments	(12,961)
Total changes	<u>8,479</u>
Balance September 30, 2018	<u><u>\$ 574,759</u></u>

Actuarial Assumptions and Other Inputs: The total pension liability was determined using the following actuarial assumptions and other inputs:

Valuation date:	September 30, 2017
Measurement date:	September 30, 2018
Actuarial cost method:	Entry Age Normal
Inflation:	2.0%
The inflation rate was used for the assumed future annual increase in the Internal Revenue Code Section 415(b) dollar limit.	
Salary increase rate:	N/A
Discount rate:	3.83%
Retirement rate:	N/A
Mortality:	The mortality tables used are the same as those used in the July 1, 2017 Pension Actuarial Valuation of the Florida Retirement System for other than special risk members (General) and special risk members (Police). These tables are based on the RP-2000 mortality tables with white and blue collar adjustments and with mortality improvements projected for healthy lives to all future years using Scale BB.

The discount rate was determined from Fidelity's 20-Year Municipal General Obligation AA Index as of September 28, 2018. This is the rate for Fidelity's Fixed Income Market Data/Yield Curve/Data Municipal bonds with 20 years to maturity that include only federally tax-exempt municipal bonds. In describing this index, Fidelity notes that the municipal curves are constructed using option adjusted analytics of a diverse population of over 10,000 tax-exempt securities.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE L - SUMMARY OF PENSION DATA

The following table provides a summary of significant information related to defined benefit pension plans for the year ended September 30, 2018.

Description	General Employees & Lifeguards	Police Officers	Firefighters	Preservation of Benefits Plan	Total
Plan fiduciary net position	\$ 83,737,235	\$ 70,208,010	\$ 65,798,640	\$ -	\$219,743,885
Total pension liability	117,553,668	101,831,247	106,305,722	574,759	326,265,396
Net pension liability	33,816,433	31,623,237	40,507,082	574,759	106,521,511
Plan fiduciary net position as a percentage of the total pension liability	71.23%	68.95%	61.90%	0.00%	67.35%
Covered payroll	11,086,494	3,865,012	3,736,398	NA	18,687,904
Net pension liability as a percentage of covered payroll	305.02%	818.19%	1084.12%	NA	570.00%
Deferred outflows of resources	7,404,021	4,027,767	5,874,155		17,305,943
Deferred inflows of resources	2,169,696	1,983,244	1,473,725		5,626,665
Pension expense	6,802,666	5,417,557	7,017,104	21,440	19,258,767

NOTE M - DEFINED CONTRIBUTION PENSION PLAN

The Town established the Town of Palm Beach Defined Contribution Retirement Plan in the form of the ICMA Retirement Corporation Governmental Money Purchase Plan & Trust effective May 1, 2012 to provide benefits at retirement to the Town's employees. The Plan is a single-employer defined contribution pension plan administered by the ICMA Retirement Corporation. In a defined contribution plan, benefits depend solely on amounts contributed to the Plan plus investment earnings.

The Plan covers all employees working in excess of 1040 hours per year. Police officers and non-union firefighters, hired before May 1, 1992, were required to make mandatory pre-tax contributions equal to 2% of covered compensation until September 30, 2016. Union firefighters hired before May 1, 1992 were required to make mandatory pre-tax contributions equal to 2% of covered compensation until August 11, 2017.

General employees and lifeguards were required to make mandatory pre-tax contributions of 4% of covered compensation until April 30, 2017. Thereafter they are required to make mandatory pre-tax contributions of 3% of covered compensation. The Town is required to match mandatory contributions. Covered compensation includes base pay (inclusive of all leave time) but excludes overtime and bonuses. General employees and lifeguards are allowed to make voluntary contributions up to the maximum allowable under IRS Regulations. The Town is required to match up to 2% for voluntary contributions.

For the year ended September 30, 2018, the Town made the required contributions of \$467,833. Employees made the required contributions of \$322,100 and voluntary contributions of \$150,305.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE M - DEFINED CONTRIBUTION PENSION PLAN (Continued)

For the fiscal year ended September 30, 2018, the Town recognized pension expense of \$465,825 for the defined contribution plan, which included forfeitures of \$197,000. At September 30, 2018, the Town reported a payable in the amount of \$50,322 for outstanding contributions to the Plan for the fiscal year ended September 30, 2018.

The Town does not hold or administer resources of the Plan. Consequently, the Plan does not meet the requirements for inclusion in the Town's financial statements as a fiduciary fund. The Plan does not issue a stand-alone financial report. Plan provisions are established and may be amended only by the Town Council.

NOTE N - OTHER POSTEMPLOYMENT BENEFITS

Plan Description: The Town of Palm Beach Other Postemployment Benefits (OPEB) Plan is a single-employer, defined benefit postemployment healthcare plan that is administered by the Town and covers retired employees of the Town and their dependents. The Town Council has the authority to establish and amend benefit provisions of the Plan. The Plan does not issue a separate, publicly available financial report.

Benefits Provided: The Plan provides for the payment of a portion of the health insurance premiums for eligible retired employees.

Contributions: The contribution requirements of Plan members and the Town are established and may be amended by the Town Council. These contributions are neither mandated nor guaranteed. The Town has retained the right to unilaterally modify its payment for retiree health care benefits. Plan members receiving benefits contribute a percentage of the monthly insurance premium. Prior to January 1, 2010, retiree contributions were 50% of the actuarial premium. Effective January 1, 2010, the retiree contributions were changed to a sliding scale under which the retiree contribution varies depending on years of service and pension benefit. The retiree contributions vary from a minimum of 50% of the actuarial premium to the maximum amount allowed under Florida Statute 112.08.

The State of Florida prohibits the Town from separately rating retirees and active employees. The Town therefore charges both groups an equal, blended rate premium. Although both groups are charged the same blended rate premium, GAAP requires the actuarial figures to be calculated using age adjusted premiums approximating claim costs for retirees separate from active employees. The use of age adjusted premiums results in the addition of an implicit rate subsidy into the actuarial accrued liability. However, the Town has elected to contribute to the Plan at a rate that is based on an actuarial valuation prepared using the blended rate premium that is actually charged to the Plan.

The Plan recognized contributions of \$960,000 from the Town for the fiscal year ended September 30, 2018.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE N - OTHER POSTEMPLOYMENT BENEFITS (Continued)

Plan Membership: A summary of employees or beneficiaries covered by the Plan as of September 30, 2017 is as follows.

Active employees	322
Inactive employees currently receiving benefits	155
Inactive employees entitle to but not yet receiving benefits	
Total Plan participants	<u>477</u>

Discount Rate: The discount rate used to measure the total OPEB liability was 6.0%. The projection of cash flows used to determine the discount rate assumed that Town contributions will be made at rates equal to the actuarially determined contribution rates. Based on those assumptions, the OPEB Plan's fiduciary net position was projected to be available to make all projected OPEB payments for current and inactive employees. Therefore, the discount rate of 6.0% was applied to all periods of projected benefit payments to determine the total OPEB liability.

Long-Term Expected Rate of Return: The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan's target asset allocation as of September 30, 2017 are summarized in the table below.

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity funds	27.50%	7.50%
International equity funds	17.50%	8.50%
Domestic fixed income funds	20.00%	2.50%
Alternative assets	<u>35.00%</u>	6.23%
	<u>100.00%</u>	

**Rate of Return**

The money weighted rate of return expresses investment performance, net of investment expenses, adjusted for the changing amounts actually invested. Inputs to the dollar-weighted rate of return valuation are determined on a monthly basis. For the year ended September 30, 2018, the annual money-weighted rate of return on Plan investments, net of investment expenses was 6.22%.



TOWN OF PALM BEACH, FLORIDA

NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE N - OTHER POSTEMPLOYMENT BENEFITS (Continued)

Actuarial Assumptions and Other Inputs: The total OPEB liability was determined using the following actuarial assumptions and other inputs:

Valuation date:	September 30, 2018
Measurement date:	September 30, 2018
Actuarial cost method:	Entry Age Normal
Single discount rate:	6.0%
Salary increase rate:	3.5%
Long-term expected investment rate of return:	6.0%
Health care cost trend rates:	
	7.00% for 2019 decreasing to 6.75% for 2020 and gradually decreasing to an ultimate trend rate of 4.45%. The ultimate trend value includes 0.21% load for excise tax.
Years until ultimate trend rate:	22
Mortality:	
	Rates of mortality are the same as used in the July 1, 2016 actuarial valuation of the Florida Retirement System. The rates are taken from the RP-2000 Mortality Tables with experience based adjustments and generationally projected using improvement Scale BB. Adjustment factors are based on the results of a statewide experience study covering the period 2008 through 2013.
Retiree benefits:	
	Under age 65 retirees can elect either the PPO, POS, or HMO plan.
	Medicare eligible retirees can elect either the PPO or POS plan.
	Retirees are eligible for dental coverage.
	Retirees have the option of purchasing a term-life policy in the amount of \$10,000 at the rate of \$0.297 per thousand of coverage.
	Benefits are for the lifetime of the retiree and surviving spouse.
Plan participation of future retirees:	100% medical, 60% life insurance
Plan participation of future spouses:	100%
Assumption changes:	
	The mortality assumption was updated as noted above.
	The single discount rate was reduced from 7.0% to 6.0%.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE N - OTHER POSTEMPLOYMENT BENEFITS (Continued)

Net OPEB Liability: The components of the net OPEB liability as of September 30, 2018 were as follows:

Description	Total OPEB Liability	Fiduciary Net Position	Net OPEB Liability (Asset)
Balance September 30, 2017	\$ 27,963,573	\$(31,275,719)	\$ (3,312,146)
Changes due to:			
Service cost	455,909		455,909
Interest on total OPEB liability	1,945,718		1,945,718
Benefit changes			
Difference between expected and actual experience	(2,597,405)		(2,597,405)
Assumption changes	3,919,261		3,919,261
Benefit payments	(1,247,029)	1,247,029	
Employer contributions		(960,000)	(960,000)
Net investment income		(1,802,059)	(1,802,059)
Administrative expense		107,937	107,937
Total changes	2,476,454	(1,407,093)	1,069,361
Balance September 30, 2018	<u>\$ 30,440,027</u>	<u>\$(32,682,812)</u>	<u>\$ (2,242,785)</u>

TOWN OF PALM BEACH, FLORIDA

NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE N - OTHER POSTEMPLOYMENT BENEFITS (Continued)

Sensitivity of the Net OPEB Liability to Changes in the Discount Rate: The following table presents the net OPEB liability of the Town calculated using the single discount rate of 7.0% as well as what the Town net OPEB liability would be if it were calculated using a discount rate that is one percentage point lower or one percentage point higher than the current rate.

Discount Rate Sensitivity	1 % Decrease (5.0%)	Current Discount Rate (6.0%)	1 % Increase (7.0%)
Net OPEB Liability (Asset)	\$ 2,616,727	\$ (2,242,785)	\$ (6,162,047)

Sensitivity of the Net OPEB Liability to Changes in the Healthcare Trend Rates: The following table presents the net OPEB liability of the Town calculated using the single discount rate of 7.0% as well as what the Town net OPEB liability would be if it were calculated using a healthcare costs trends that are one percentage point lower or one percentage point higher than the current healthcare costs trend rates.

1 % Decrease	Healthcare Cost Trend Rates	1 % Increase
6 % for 2019 decreasing to 3.45 %	7 % for 2019 decreasing to 4.45 %	8 % for 2019 decreasing to 5.45 %
\$ (6,183,267)	\$ (2,242,785)	\$ 2,718,705

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE N - OTHER POSTEMPLOYMENT BENEFITS (Continued)

Deferred Outflows of Resources, Deferred Inflows of Resources, and OPEB Expense : At September 30, 2018, the Town reported a net OPEB asset of \$2,242,785. The asset was measured as of September 30, 2018 and the total OPEB liability used to calculate the net OPEB asset was determined by an actuarial valuation as of September 30, 2018. For the fiscal year ended September 30, 2018, the Town recognized an OPEB expense of \$589,304. In addition, the Town reported deferred inflows of resources related to OPEB from the following sources:

Description	Deferred Outflows Of Resources	Deferred Inflows Of Resources
Difference between expected and actual experience	\$	\$ 2,256,519
Assumption changes	3,367,252	
Net difference between projected and actual earnings on OPEB plan investments	298,734	
	<u>\$ 3,665,986</u>	<u>\$ 2,256,519</u>

Amounts reported as deferred inflows of resources will be recognized in OPEB expense as follows:

Fiscal Year Ending September 30	Amortization
2019	\$ 255,217
2020	255,217
2021	255,217
2022	255,215
2023	183,809
Thereafter	204,792
	<u>\$ 1,409,467</u>

Payable to the OPEB Plan: At September 30, 2018, the Town had no payables for outstanding contributions to the Plan required for the fiscal year ended September 30, 2018.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE N - OTHER POSTEMPLOYMENT BENEFITS (Continued)

The OPEB Trust Fund does not issue a separate financial report. The Trust Fund's financial statements are presented below.

**Statement of Plan Net Position  
September 30, 2018**

**Assets**

Equity in pooled cash and investments	\$ 444,788
Accounts receivable	449,502
Interest and dividends receivable	177
Investments	
Short term investment fund	1,014,302
Domestic equity funds	14,186,880
International equity funds	5,662,702
Private equity funds	444,407
Real estate funds	2,072,148
Alternative investments	2,371,295
Total assets	<u>33,183,857</u>

**Liabilities**

Accounts payable and accrued liabilities	<u>501,045</u>
Total liabilities	501,045

<b>Net position restricted for retiree health benefits</b>	<u><u>\$ 32,682,812</u></u>
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TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE N - OTHER POSTEMPLOYMENT BENEFITS (Continued)

**Statement of Changes in Plan Net Position  
Year Ended September 30, 2018**

**Additions**

Contributions	
Employer	\$ 960,000
Employee	1,387,920
Other	3,250
Total contributions	<u>2,351,170</u>
Investment income (loss)	
Net appreciation in fair value of investments	1,302,883
Interest and dividends	586,906
Total investment income	<u>1,889,789</u>
Less investment expense	<u>(87,730)</u>
Net investment income	1,802,059
Other income	<u>496,610</u>
Total additions	4,649,839

**Deductions**

Benefit payments	3,134,809
Administrative expense	106,592
Other	1,345
Total deductions	<u>3,242,746</u>

**Net increase** 1,407,093

Net position restricted for retiree health benefits – beginning of year 31,275,719

Net position restricted for retiree health benefits – end of year \$ 32,682,812

TOWN OF PALM BEACH, FLORIDA

NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE O - INSURANCE PROGRAM

The Town retains the risk of loss for certain claims related to general liability and property risks, group accident and health, and workers' compensation. These insurance activities are accounted for in the Internal Service Funds. The Internal Service Funds charge departments of the Town for insurance coverage based upon historical claims experience, insurance costs and relative share of total risk. A claims liability of approximately \$2,131,000 is included in accrued liabilities of the Internal Service Funds at September 30, 2018. This liability is based on the provisions of Governmental Accounting Standards Board Statement No. 10, which requires that a liability for claims be accrued if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Accordingly, the accrued liability for claims includes the estimated future liability on a case-by-case basis for all reported claims and an amount for claims incurred but not reported. The accrued claims liabilities at September 30, 2018 were determined by actuarial valuations performed by Wakely Consulting Group, LLC for group health and Glicksman Consulting, LLC. for general liability, workers' compensation, and property.

The Town's insurance program covers most risks insured by public entities. There are exposures to the Town that are either uninsured or uninsurable that pose a financial risk to the Town. The exposures consist of, but are not limited to, street lights, traffic lights, signs, roads, sidewalks, underground storm and sanitary sewers, seawalls, bulkheads, piling, docks, statues, living wall, clock tower, mold, beaches, shrubs, plants, acts of terrorism, and debris left from hurricanes. There is also a 5% deductible for named wind storms under the Town's property coverage which is not included in the 75% confidence level provided by the outside actuarial firm. Settled claims have exceeded commercial insurance coverage in the past three years.

The Town is a party to various claims, legal actions and complaints. In the opinion of Town management, all such matters are adequately covered by claim reserves under its insurance program or if not covered, are without merit or involve such minimal amounts that an unfavorable disposition would not have a material effect on the Town's financial position.

The insurance coverage and accrued claims liability of the Internal Service Funds at September 30, 2018 are summarized below and on the following pages.

**Group Accident and Health:** Certain employees and retirees of the Town contribute through payroll deductions or deductions from pension payments to the cost of group benefits. The remainder of the necessary funding is contributed by the Town based on an actuarially determined amount. As of September 30, 2018, these benefits covered 286 active employees, 166 retirees and 518 dependents. The Town retains the risk of loss up to \$100,000 per occurrence. Insurance coverage for claims in excess of these specific limits (aggregate reimbursement maximum per policy period is \$5,000,000) has been obtained from a commercial carrier. The Town makes available certain health insurance benefits for its retired employees and their dependents in accordance with State Statute. Retiree health care benefits are accounted for in the Town's OPEB plan.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE O - INSURANCE PROGRAM (Continued)

Other Liabilities: The Town retains the risk of loss for most exposures as follows:

- Property Liability - \$5,000 deductible per occurrence plus a 5% deductible per insured location for a “named” windstorm.
- General Liability - \$200,000/\$300,000 per occurrence.
- Law Enforcement Liability - \$100,000 per occurrence.
- Public Officials Liability - \$200,000 per occurrence.
- Employment Practices Liability - \$200,000 per occurrence.
- Automobile Liability - \$100,000 per occurrence.
- Workers’ Compensation – \$500,000 deductible per occurrence.
- Cyber Liability - \$25,000 per occurrence.
- An aggregate retention (loss fund) of \$1,100,000 is established each fiscal year for this purpose. The loss fund does not include property, wind, hailstorm, flood, or any uninsured or uninsurable asset.

Excess liability coverage is maintained above the Town’s retained risk of loss with commercial carriers as follows:

- Property Liability - \$42,620,210 for buildings and contents.
- General Liability - \$5,000,000 per occurrence and \$10,000,000 aggregate.
- Law Enforcement Liability - \$5,000,000 per occurrence \$10,000,000 aggregate.
- Public Officials Liability - \$5,000,000 per occurrence and \$5,000,000 aggregate.
- Employment Practices Liability - \$5,000,000 per occurrence and \$5,000,000 aggregate.
- Automobile Liability - \$5,000,000 per occurrence with no aggregate.
- Workers’ Compensation – statutory.
- Cyber Liability - \$1,000,000 per occurrence with no aggregate.



TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE O - INSURANCE PROGRAM (Continued)

Florida Statutes limit the Town's maximum loss for most liability claims to \$200,000 per person and \$300,000 per occurrence under the doctrine of sovereign immunity. However, under certain circumstances a plaintiff can seek to recover damages in excess of statutory limits by introducing a claims bill to the Florida Legislature. The limits addressed in the Florida Statutes do not apply to claims filed in Federal Courts.

The claims activity for the last two fiscal years is summarized as follows:

	Year Ended September 30, 2017	Year Ended September 30, 2018
Accrued claims liability at beginning of fiscal year	\$ 1,759,000	\$ 2,315,000
Current year claims and changes in estimates	4,824,000	3,784,000
Claim payments	(4,268,000)	(3,968,000)
Accrued claims liability at end of fiscal year	<u>\$ 2,315,000</u>	<u>\$ 2,131,000</u>

The accrued claims liability at September 30, 2018 consisted of \$249,000 for group health and accident claims and \$1,882,000 for other claims.

NOTE P - COMMITMENTS AND CONTINGENCIES

Contractual Commitments: The Town has various long-term contractual obligations for construction projects on which work has not been completed. The remaining commitments on these obligations were \$27.3 million at September 30, 2018.

Grants: Amounts received or receivable from grantor agencies are subject to audit and adjustment by those agencies, principally the Federal government and State of Florida. Any disallowed claims, including amounts already received, might constitute a liability of the Town for the return of those funds.

Encumbrances: At September 30, 2018, the following amounts were encumbered in the governmental funds:

Major Funds	
General Fund	\$ 965,038
Townwide Undergrounding Assessment Fund	7,839,422
Beach Restoration Project Fund	972,800
Total Major Funds	<u>9,777,260</u>
Non-Major Governmental Funds	18,281,327
Total Encumbrances	<u>\$ 28,058,587</u>

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE P - COMMITMENTS AND CONTINGENCIES (Continued)

Contingency: The Town is the defendant in a lawsuit that challenges the validity of special assessments issued by the Town for purposes of funding the Town's undergrounding of utility lines for failing to meet the requirements for the imposition of special assessments, including that the project does not provide special benefit to the assessed properties. The plaintiffs purport to seek injunctive and declaratory relief on behalf of themselves and all property owners whose property is subject to the special assessments. No motion for class certification has been filed by the named plaintiffs.

NOTE Q - LANDFILL CLOSURE AND POSTCLOSURE CARE COSTS

The Town currently operates two vegetative waste landfill sites, one on Skees Road and another on Okeechobee Boulevard. State and federal laws and regulations require that the Town place a final cover on these landfill sites when they stop accepting waste and to perform certain maintenance and monitoring functions at these sites for a minimum of thirty years after closure. Although the majority of closure and postclosure care costs will be paid only near or after the date that the operating landfills stop accepting waste, in accordance with GASB Statement No. 18, **Landfill Closure and Postclosure Care Costs**, the Town reports a portion of these closure and post closure care costs as an operating expense each fiscal year based on the landfill capacity used during the period.

As of September 30, 2018, the estimated liability for landfill closure and postclosure care costs were \$1,915,561 for the Skees Road site and \$1,348,112 for the Okeechobee Boulevard site for a total of \$3,263,673. This represents the cumulative amounts reported to date based on the use of 62.3% of the estimated capacity of the Skees Road site and 85.8% of the Okeechobee Boulevard site. The total liability is reported in the Governmental Activities in the entity-wide Statement of Net Position. The Town will recognize the remaining estimated costs of closure and postclosure care of \$1,161,481 for the Skees Road Site and \$223,114 for the Okeechobee Boulevard site as the remaining estimated capacity is filled. The landfills have remaining estimated lives of 42 years and 16 years for the Skees Road site and Okeechobee Boulevard site, respectively.

The estimated total current cost of the landfill closure and post closure care is \$3,077,042 for the Skees Road site and \$1,571,226 for the Okeechobee Boulevard site for a total of \$4,648,268. This is based on the amount that would be paid if all equipment, facilities, and services required to close, monitor, and maintain the landfills were acquired as of September 30, 2018. However, the actual cost of closure and postclosure may be higher due to inflation, changes in technology, or changes in landfill laws and regulations.

In accordance with Rule 62-701.630, Florida Administrative Code, the Town is required to prepare and submit alternate proof of financial assurance to the Florida Department of Environmental Protection on an annual basis showing that the Town has sufficient financial resources to cover, at a minimum, the costs of complying with all state landfill closing and long-term care requirements. The Town is in compliance with this requirement.

TOWN OF PALM BEACH, FLORIDA  
NOTES TO FINANCIAL STATEMENTS

September 30, 2018

NOTE R - DEFICIT FUND BALANCES OF INDIVIDUAL FUNDS

As of September 30, 2018, the Special Assessment Fund and Special Assessment Maintenance Fund had unassigned fund balance deficits in the amount of \$2,361,124 and \$153,944, respectively. The deficits were caused by expenditures for special assessment projects incurred prior to the collection of the assessments.

NOTE S - CHANGE IN ACCOUNTING PRINCIPLE

As discussed in Note A and K, the Town implemented Statement No. 73, **Accounting and Financial Reporting for Pensions and Related Assets That Are Not Within the Scope of GASB Statement 68, and Amendments to Certain Provisions of GASB Statements 67 and 68**, during the current fiscal year. This Statement requires employers participating in a single employer defined benefit pension plans that are not within the scope of **GASB Statement No. 68** to report their net pension liabilities and related pension amounts. The cumulative effect of applying this Statement has been reported as a restatement of the beginning net position of the governmental activities on the entity-wide financial statements. A reconciliation of the prior period ending net position to the current year beginning net position is as follows.

	Governmental Activities
Balance at September 30, 2017, as reported	\$ 86,081,020
Adjustment for adoption of GASB 73	(566,280)
Balance at September 30, 2017, as restated	<u>\$ 85,514,740</u>

NOTE T - SUBSEQUENT EVENT

On October 11, 2018, the Town issued General Obligation Bonds (Underground Utility Project) Series 2018 in the principal amount of \$56,040,000. The Bonds were issued for the purpose of (i) financing or refinancing a portion of the cost of acquiring, constructing, reconstructing and equipping of the Town's Underground Utility Project, (ii) retiring the Town's Public Improvement Commercial Paper Revenue Notes, Series 2017, and (iii) paying the costs of issuance with respect to the Bonds.

**REQUIRED SUPPLEMENTARY INFORMATION**

DRAFT 04-04-19

## TOWN OF PALM BEACH, FLORIDA

REQUIRED SUPPLEMENTARY INFORMATION  
BUDGETARY COMPARISON SCHEDULE - GENERAL FUND

Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
REVENUES				Positive
Taxes				(Negative)
Ad valorem	\$ 51,470,500	\$ 51,470,500	\$ 52,282,253	\$ 811,753
Local option gas tax	338,000	338,000	347,820	9,820
Franchise fees	2,275,000	2,275,000	2,249,067	(25,933)
Utility service	5,812,000	5,812,000	5,795,378	(16,622)
Business tax receipts	730,600	730,600	771,499	40,899
Total taxes	60,626,100	60,626,100	61,446,017	819,917
Fees and permits				
Building permits	6,471,875	6,471,875	8,739,628	2,267,753
Fees and other permits	527,500	527,500	600,080	72,580
Total fees and permits	6,999,375	6,999,375	9,339,708	2,340,333
Intergovernmental				
State shared revenue	1,025,200	1,025,200	1,002,841	(22,359)
Shared revenue-local	15,000	15,000	24,202	9,202
Total intergovernmental	1,040,200	1,040,200	1,027,043	(13,157)
Charges for services				
General government	39,750	39,750	42,094	2,344
Public safety	1,471,300	1,471,300	1,416,642	(54,658)
Physical environment	1,348,100	1,348,100	1,177,601	(170,499)
Transportation	1,084,500	1,084,500	1,127,253	42,753
Total charges for services	3,943,650	3,943,650	3,763,590	(180,060)
Fines and forfeitures	1,138,800	1,138,800	1,068,543	(70,257)
Investment earnings	581,858	581,858	702,261	120,403
Grant revenue	145,250	145,250	379,573	234,323
Miscellaneous				
Rents and royalties	36,000	36,000	34,840	(1,160)
Other miscellaneous	327,000	327,000	349,293	22,293
Total miscellaneous	363,000	363,000	384,133	21,133
Total revenues	74,838,233	74,838,233	78,110,868	3,272,635

TOWN OF PALM BEACH, FLORIDA

REQUIRED SUPPLEMENTARY INFORMATION  
BUDGETARY COMPARISON SCHEDULE - GENERAL FUND (CONTINUED)

Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
EXPENDITURES				Positive
				(Negative)
General government				
Town manager	\$ 2,464,376	\$ 2,789,094	\$ 3,017,003	\$ (227,909)
Human resources	892,580	898,242	662,869	235,373
Information systems	2,599,005	2,746,975	2,328,239	418,736
Town clerk	358,385	358,385	316,935	41,450
Finance	1,793,071	1,795,615	1,682,240	113,375
Planning, zoning and building	673,410	694,115	756,919	(62,804)
Permit issuance	1,431,560	1,492,980	1,191,769	301,211
Employee benefits	960,000	960,000	960,000	
Total general government	11,172,387	11,735,406	10,915,974	819,432
Public safety				
Inspection and compliance	1,427,808	1,465,591	1,333,182	132,409
Fire-rescue	13,633,445	13,654,507	13,044,762	609,745
Police	15,225,349	15,177,170	14,298,107	879,063
Emergency/disaster response	716,881	736,111	37,595	698,516
Total public safety	31,003,483	31,033,379	28,713,646	2,319,733
Physical environment				
Administration	1,025,426	1,222,932	1,112,872	110,060
Sewer and sanitation	8,852,127	9,104,215	8,869,746	234,469
Public works	2,965,753	3,080,910	2,432,555	648,355
Total physical environment	12,843,306	13,408,057	12,415,173	992,884
Transportation				
Streets and repairs	374,299	457,354	362,856	94,498
Traffic control	774,769	853,431	825,712	27,719
Total transportation	1,149,068	1,310,785	1,188,568	122,217
Culture and recreation				
Recreation	169,488	203,591	173,682	29,909
Library	335,008	335,008	335,008	
Parks and beaches	1,718,343	1,835,537	1,728,992	106,545
Total culture and recreation	2,222,839	2,374,136	2,237,682	136,454
Non-departmental	6,587,491	6,587,491	6,609,398	(21,907)
Total expenditures	64,978,574	66,449,254	62,080,441	4,368,813

(continued)

TOWN OF PALM BEACH, FLORIDA

REQUIRED SUPPLEMENTARY INFORMATION  
BUDGETARY COMPARISON SCHEDULE - GENERAL FUND (CONTINUED)

Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget Positive (Negative)
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers In	\$ 585,000	\$ 585,000	\$ 585,000	\$
Transfers Out	(15,510,655)	(15,510,655)	(15,510,655)	
	<u>(14,925,655)</u>	<u>(14,925,655)</u>	<u>(14,925,655)</u>	
Revenue and other sources under expenditures and other uses	<u>\$ (5,065,996)</u>	<u>\$ (6,536,676)</u>	1,104,772	<u>\$ 7,641,448</u>
Fund balances - beginning of year			<u>27,849,399</u>	
Fund balance - end of year			<u>\$ 28,954,171</u>	

TOWN OF PALM BEACH, FLORIDA

BUDGETARY COMPARISON SCHEDULE  
TOWNWIDE UNDERGROUNDING ASSESSMENT FUND

Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
<b>REVENUES</b>				
Investment earnings	\$ 6,000	\$ 6,000	\$ 3,214,928	\$ 3,208,928
Special assessments	5,080,000	5,080,000	12,922,367	7,842,367
Miscellaneous			378,298	378,298
Total revenues	<u>\$ 5,086,000</u>	<u>\$ 5,086,000</u>	<u>\$ 16,515,593</u>	<u>\$ 11,429,593</u>
<b>EXPENDITURES</b>				
Current				
Physical environment	\$ 140,300	\$ 18,240,151	\$ 9,567,711	\$ 8,672,440
Non-departmental	21,678,000	3,345,621		3,345,621
Debt service				
Interest and fiscal charges		232,528	232,528	
Total expenditures	<u>\$ 21,818,300</u>	<u>\$ 21,818,300</u>	<u>\$ 9,800,239</u>	<u>\$ 12,018,061</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Loan proceeds	\$ 20,000,000	\$ 20,000,000	\$	\$ (20,000,000)
Transfers in	1,130,000	1,130,000	1,130,000	
Transfers out	(12,750,000)	(12,750,000)		12,750,000
Total other financing sources (uses)	<u>\$ 8,380,000</u>	<u>\$ 8,380,000</u>	<u>\$ 1,130,000</u>	<u>\$ (7,250,000)</u>



TOWN OF PALM BEACH, FLORIDA

REQUIRED SUPPLEMENTARY INFORMATION  
NOTES TO BUDGETARY COMPARISON SCHEDULE

September 30, 2018

NOTE A - BUDGETARY ACCOUNTING

Budgets: Budgets are legally adopted for the General Fund, Townwide Undergrounding Assessment Fund, all Debt Service Funds, and all Capital Projects Funds. Special Revenue Funds are not budgeted because they are not legally required to do so, except for the Townwide Undergrounding Assessment Fund which the Town has elected to budget. All governmental fund budgets are prepared on the modified accrual basis of accounting. Formal budgetary integration is employed within the accounting system as a management control device. Appropriations are legally controlled at the departmental level and expenditures may not legally exceed appropriations at that level.

Under the Laws of the State of Florida and the Town Code, the Town Manager submits to the Mayor and Town Council, prior to July 31st, a proposed Annual Budget and Financial Plan for the fiscal year commencing the following October 1st. The Annual Budget and Financial Plan is prepared by fund, function and activity and includes all proposed expenditures and the means of financing them. Public hearings are conducted to obtain taxpayer comments. Prior to October 1st, the budget is legally enacted by the Town Council through passage of an ordinance.

Changes or amendments to increase or decrease the total amount of budgeted revenue or expenditures for a given fund must be approved by a majority vote of the Town Council; however, changes, amendments or transfers within the total revenue or expenditures for functions, activities or departments of a given fund may be approved by the Town Manager.

All budget amounts presented in the accompanying supplementary information reflect the original budget and the amended budget based on legally authorized revisions to the original budgets during the year. Unexpended appropriations lapse at year end.

Encumbrances: Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is employed as an extension of formal budgetary control. Encumbrances lapse at year end and become obligations of the subsequent year's budget. At September 30, 2017, the Town had commitments related to unperformed contracts, which have been re-appropriated in the 2017-2018 annual budget. These amounts are not included in the current year's expenditures as reported in these financial statements. The amended budget at September 30, 2018, includes \$1,470,680 of prior year encumbrances that were re-appropriated.

NOTE B - BUDGET AND ACTUAL COMPARISONS

A budgetary comparison schedule is required to be presented for the General Fund and each budgeted special revenue fund. For the year ended September 30, 2018, no departments had an excess of expenditures over appropriations.

## TOWN OF PALM BEACH, FLORIDA

## REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF CHANGES IN THE TOWN'S NET PENSION LIABILITY AND RELATED RATIOS

## GENERAL EMPLOYEES AND LIFEGUARDS RETIREMENT PLAN

Year Ended September 30, 2018

	2014	2015	2016	2017	2018
<b>Total Pension Liability</b>					
Service cost	\$ 733,095	\$ 739,734	\$ 636,740	\$ 750,112	\$ 977,761
Interest on the total pension liability	7,058,622	7,096,090	7,664,270	7,948,875	8,198,739
Benefit changes		39,572		1,932,700	
Differences between expected and actual experience		499,433	961,731	529,542	(222,903)
Assumption changes		7,152,240	2,296,388	1,253,789	1,280,204
Benefit payments	(5,289,162)	(9,215,159)	(6,476,789)	(6,243,450)	(8,931,671)
Refund	(16,118)	(70,488)	(37,241)	(20,235)	(73,812)
Net Change in Total Pension Liability	2,486,437	6,241,422	5,045,099	6,151,333	1,228,318
Total Pension Liability - Beginning	91,884,309	98,887,496	105,128,918	110,174,017	116,325,350
Prior Period Adjustment	4,516,750				
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 98,887,496</b>	<b>\$ 105,128,918</b>	<b>\$ 110,174,017</b>	<b>\$ 116,325,350</b>	<b>\$ 117,553,668</b>
<b>Plan Fiduciary Net Position</b>					
Employer contributions	\$ 2,018,621	\$ 2,008,406	\$ 2,210,609	\$ 3,531,685	\$ 4,582,576
Employee contributions	289,425	282,284	289,317	332,457	391,275
Pension plan investment income (loss)	5,799,299	(3,076,859)	5,708,914	8,813,057	6,397,527
Investment expense	(243,389)	(241,461)	(223,064)	(198,929)	(232,883)
Benefit payments	(5,289,162)	(9,215,159)	(6,476,789)	(6,243,450)	(8,931,672)
Refunds	(16,118)	(70,488)	(37,241)	(20,235)	(73,812)
Pension plan administrative expense	(162,070)	(175,900)	(175,570)	(166,261)	(159,813)
Net Change in Plan Fiduciary Net Position	2,396,606	(10,489,177)	1,296,176	6,048,324	1,973,198
Plan Fiduciary Net Position - Beginning	77,995,357	84,908,713	74,419,536	75,715,712	81,764,036
Prior Period Adjustment	4,516,750				
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 84,908,713</b>	<b>\$ 74,419,536</b>	<b>\$ 75,715,712</b>	<b>\$ 81,764,036</b>	<b>\$ 83,737,234</b>
<b>Net Pension Liability - Ending (a) - (b)</b>	<b>\$ 13,978,783</b>	<b>\$ 30,709,382</b>	<b>\$ 34,458,305</b>	<b>\$ 34,561,314</b>	<b>\$ 33,816,434</b>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	85.86%	70.79%	68.72%	70.29%	71.23%
Covered Payroll	\$ 9,689,419	\$ 10,075,310	\$ 9,856,405	\$ 10,714,252	\$ 11,086,494
County's Net Pension Liability as a Percentage of Covered Payroll	144.27%	304.80%	349.60%	322.57%	305.02%

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

Changes in Assumptions

In 2015 the assumed life expectancies increased substantially based on an experience study for the period from July 1, 2010 to June 30, 2014. In 2016 the investment return assumption decreased from 7.50% to 7.40% and the mandated mortality assumption changed to the same tables used in the Florida Retirement System actuarial valuation. The results for 2016 also reflect the impact of Ordinance 12-2016. In 2017 the investment return assumption decreased from 7.40% to 7.30% and the payroll growth rate assumption decreased from 3.50% to 3.00%. The results for 2017 also reflect the impact of Ordinance No. 07-2017 as measured in the Actuarial Impact Statement dated March 6, 2017 and the impact of Ordinance No. 20-2017 as measured in the Actuarial Impact Statement dated August 4, 2017. In 2018 the investment return assumption decreased from 7.30% to 7.20% and the payroll growth rate assumption decreased from 3.00% to 2.75%.

TOWN OF PALM BEACH, FLORIDA

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF TOWN CONTRIBUTIONS

GENERAL EMPLOYEES AND LIFEGUARDS RETIREMENT PLAN

Year Ended September 30, 2018

Fiscal Year Ended September 30	Actuarily Determined Contribution	Actual Contributions	Contribution Deficiency (Excess)	Covered Payroll	Actual Contribution as a % of Covered Payroll
2014	\$ 1,994,388	\$ 2,018,621	\$ (24,233)	\$ 9,698,419	20.81%
2015	\$ 2,013,723	\$ 2,008,406	\$ 5,317	\$ 10,075,310	19.93%
2016	\$ 2,066,276	\$ 2,210,609	\$ (144,333)	\$ 9,856,405	22.43%
2017	\$ 2,578,403	\$ 3,531,685	\$ (953,282)	\$ 10,714,252	32.96%
2018	\$ 3,063,127	\$ 4,582,576	\$ (1,519,449)	\$ 11,086,494	41.33%

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

TOWN OF PALM BEACH, FLORIDA

REQUIRED SUPPLEMENTARY INFORMATION

NOTES TO SCHEDULE OF CONTRIBUTIONS

GENERAL EMPLOYEES AND LIFEGUARDS RETIREMENT PLAN

For the Fiscal Year Ended September 30, 2018

**Actuarial Methods and Assumptions Used to Determine Contribution Rates for the Fiscal Year Ending September 30, 2018:**

Actuarially determined contribution rates are calculated as of September 30, which is 12 months prior to the beginning of the fiscal year for which contributions are reported. The fiscal year 2018 contribution rates were determined in the September 30, 2016 Actuarial Valuation Report dated February 15, 2017, as amended by the Actuarial Impact Statement dated May 6, 2017.

Valuation Date:	September 30, 2016
Actuarial Cost Method	Entry-age normal
Amortization Method	Level percent-of-payroll, closed
Remaining Amortization Period	15-30 years
Asset Valuation Method	5-year smoothed market
General Inflation	2.50%
Wage Inflation	3.50%
Investment Rate of Return	7.40%
Retirement Age	Age-based tables of rates specific to the type of eligibility condition.

Mortality The mortality tables used are the same as those used in the July 1, 2016 Pension Actuarial Valuation of the Florida Retirement System (FRS) for other than Special Risk members (General) and Special Risk members (Ocean Rescue). These tables are based on the RP-2000 mortality tables with white and blue collar adjustments and with mortality improvements projected for healthy lives to all future years using Scale BB.

**Other Information:**

Cost-of-Living Adjustment Members who retire after 09/30/68 and prior to 10/01/90 receive an annual 1.0% increase computed on the base benefit. Members who retire after 09/30/90 will be increased 2.0% annually based on total pension after a 3-year deferral period. Benefits accrued after 04/30/12 are not adjusted for those not eligible for normal retirement at 05/01/12. Other adjustments have been made periodically.

Changes in Assumptions The mortality tables were changed from the RP-2014 Employee and Healthy Annuitant Mortality Table for males and females since the previous valuation.

## TOWN OF PALM BEACH, FLORIDA

## REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF CHANGES IN THE TOWN'S NET PENSION LIABILITY AND RELATED RATIOS

## POLICE OFFICERS RETIREMENT PLAN

Year Ended September 30, 2018

	2014	2015	2016	2017	2018
<b>Total Pension Liability</b>					
Service cost	\$ 311,681	\$ 274,361	\$ 229,514	\$ 571,802	\$ 643,300
Interest on the total pension liability	6,321,297	6,343,197	6,571,902	6,940,855	7,014,540
Benefit changes		83,392	1,149,473		
Differences between expected and actual experience		637,285	489,883	(978,835)	(95,342)
Assumption changes		2,464,150	3,077,576	1,110,893	1,137,472
Benefit payments	(4,690,744)	(7,918,798)	(5,492,306)	(5,509,488)	(5,223,687)
Refund	(12,726)	(22,377)	(27,651)	(9,583)	(29,648)
Net Change in Total Pension Liability	1,929,508	1,861,210	5,998,391	2,125,644	3,446,635
Total Pension Liability - Beginning	82,415,628	88,409,367	90,270,577	96,268,968	98,394,612
Prior Period Adjustment	4,064,231				
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 88,409,367</b>	<b>\$ 90,270,577</b>	<b>\$ 96,268,968</b>	<b>\$ 98,394,612</b>	<b>\$ 101,841,247</b>
<b>Plan Fiduciary Net Position</b>					
Employer contributions	\$ 1,979,219	\$ 2,144,662	\$ 2,306,795	\$ 3,747,478	\$ 4,214,624
Employee contributions	108,250	98,530	122,231	368,777	388,770
Pension plan investment income (loss)	4,966,209	(2,464,621)	4,574,146	7,060,834	5,127,109
Investment expense	(193,228)	(193,415)	(178,714)	(159,377)	(186,638)
Benefit payments	(4,690,744)	(7,918,798)	(5,492,306)	(5,509,488)	(5,223,687)
Refunds	(12,726)	(22,377)	(27,651)	(9,583)	(29,648)
Pension plan administrative expense	(128,668)	(140,899)	(140,951)	(133,206)	(128,077)
Not Change in Plan Fiduciary Net Position	2,028,312	(8,496,918)	1,163,550	5,365,435	4,162,453
Plan Fiduciary Net Position - Beginning	61,920,948	68,013,491	59,516,573	60,680,123	66,045,558
Prior Period Adjustment	4,064,231				
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 68,013,491</b>	<b>\$ 59,516,573</b>	<b>\$ 60,680,123</b>	<b>\$ 66,045,558</b>	<b>\$ 70,208,011</b>
<b>Net Pension Liability - Ending (a) - (b)</b>	<b>\$ 20,395,876</b>	<b>\$ 30,754,004</b>	<b>\$ 35,588,845</b>	<b>\$ 32,349,054</b>	<b>\$ 31,633,236</b>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	76.93%	65.93%	63.03%	67.12%	68.94%
Covered Payroll	\$ 3,453,957	\$ 3,354,258	\$ 3,668,239	\$ 3,559,337	\$ 3,865,012
County's Net Pension Liability as a Percentage of Covered Payroll	590.51%	916.86%	970.19%	908.85%	818.45%

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

Changes in Assumptions

In 2015 the assumed life expectancies increased substantially based on an experience study for the period from July 1, 2010 to June 30, 2014. In 2016 the investment return assumption decreased from 7.50% to 7.40% and the mandated mortality assumption changed to the same tables used in the Florida Retirement System actuarial valuation. The results for 2016 also reflect the impact of Ordinance 12-2016. In 2017 the investment return assumption decreased from 7.40% to 7.30% and the payroll growth rate assumption decreased from 3.50% to 3.00%. The results for 2017 also reflect the impact of Ordinance No. 07-2017 as measured in the Actuarial Impact Statement dated March 6, 2017 and the impact of Ordinance No. 20-2017 as measured in the Actuarial Impact Statement dated August 4, 2017.

TOWN OF PALM BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF TOWN CONTRIBUTIONS  
POLICE OFFICERS RETIREMENT PLAN  
Year Ended September 30, 2018

Fiscal Year Ended September 30	Actuarily Determined Contribution	Actual Contributions	Contribution Deficiency (Excess)	Covered Payroll	Actual Contribution as a % of Covered Payroll
2014	\$ 1,881,949	\$ 1,979,219	\$ (97,270)	\$ 3,453,957	57.30%
2015	\$ 2,144,662	\$ 2,144,662		\$ 3,354,258	63.94%
2016	\$ 2,233,214	\$ 2,306,795	\$ (73,581)	\$ 3,668,239	62.89%
2017	\$ 2,642,757	\$ 3,747,478	\$ (1,104,721)	\$ 3,559,337	105.29%
2018	\$ 2,870,523	\$ 4,214,624	\$ (1,344,101)	\$ 3,865,012	109.05%

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

TOWN OF PALM BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
NOTES TO SCHEDULE OF CONTRIBUTIONS  
POLICE OFFICERS RETIREMENT PLAN  
For the Fiscal Year Ended September 30, 2018

**Actuarial Methods and Assumptions Used to Determine Contribution Rates for the Fiscal Year Ending September 30, 2018:**

Actuarially determined contribution rates are calculated as of September 30, which is 12 months prior to the beginning of the fiscal year for which contributions are reported. The fiscal year 2018 contribution rates were determined in the September 30, 2016 Actuarial Valuation Report dated February 15, 2017.

Valuation Date:	September 30, 2016
Actuarial Cost Method	Entry-age normal
Amortization Method	Level percent-of-payroll, closed
Remaining Amortization Period	10-30 years
Asset Valuation Method	5-year smoothed market
Inflation	2.50%
Wage Inflation	3.50%
Investment Rate of Return	7.40%
Retirement Age	Age-based table of rates that are specific to the type of eligibility condition.
Mortality	The mortality tables used are the same as those used in the July 1, 2016 Pension Actuarial Valuation of the Florida Retirement System (FRS) special risk members. These tables are based on the RP-2000 mortality tables with white and blue collar adjustments and with mortality improvements projected for healthy lives to all future years using Scale BB.

**Other Information:**

Cost-of-Living Adjustment	Members who retire after 09/30/68 and prior to 10/01/90 receive an annual 1.0% increase computed on the base benefit. Members after 09/30/90 will be increased 2.0% annually based on total pension after a 3-year deferral period. Benefits accrued after 04/30/12 are not adjusted for those not eligible for normal retirement at 05/01/12. Other adjustments have been made periodically.
Change in Assumptions	The mortality tables were changed from the RP-2014 Blue Collar Employee and Healthy Annuitant Mortality Table for males and females since the previous valuation.

## TOWN OF PALM BEACH, FLORIDA

## REQUIRED SUPPLEMENTARY INFORMATION

## SCHEDULE OF CHANGES IN THE TOWN'S NET PENSION LIABILITY AND RELATED RATIOS

## FIREFIGHTERS RETIREMENT PLAN

Year Ended September 30, 2018

	2014	2015	2016	2017	2018
<b>Total Pension Liability</b>					
Service cost	\$ 281,248	\$ 238,556	\$ 187,387	\$ 342,206	\$ 621,134
Interest on the total pension liability	6,324,999	6,396,715	6,601,468	6,927,564	7,336,841
Benefit changes		35,550	370,169	1,163,805	
Differences between expected and actual experience		(299,119)	1,133,752	3,372,587	224,786
Assumption changes		2,324,039	3,049,237	1,167,456	1,202,733
Benefit payments	(5,101,421)	(6,098,229)	(5,679,431)	(5,861,110)	(6,500,329)
Refund	(21,692)	(36,034)	(66,548)	(39,427)	(47,422)
Net Change in Total Pension Liability	1,483,134	2,561,478	5,596,034	7,073,081	2,837,743
Total Pension Liability - Beginning	82,218,000	88,237,386	90,798,864	96,394,898	103,467,979
Prior Period Adjustment	4,536,252				
<b>Total Pension Liability - Ending (a)</b>	<b>\$ 88,237,386</b>	<b>\$ 90,798,864</b>	<b>\$ 96,394,898</b>	<b>\$ 103,467,979</b>	<b>\$ 106,305,722</b>
<b>Plan Fiduciary Net Position</b>					
Employer contributions	\$ 2,071,503	\$ 2,269,117	\$ 2,359,519	\$ 3,607,922	\$ 5,282,052
Employee contributions	154,199	210,233	129,585	262,473	481,910
Pension plan investment income	4,308,313	(2,285,815)	4,346,954	6,706,324	4,868,113
Investment expense	(182,692)	(179,383)	(169,741)	(151,375)	(177,210)
Benefit payments (1)	(5,101,421)	(6,098,229)	(5,679,431)	(5,861,110)	(6,500,329)
Refunds	(21,692)	(36,034)	(66,548)	(39,427)	(47,422)
Pension plan administrative expense	(121,652)	(130,676)	(133,874)	(126,518)	(121,607)
Not Change in Plan Fiduciary Net Position	1,106,558	(6,250,787)	786,464	4,398,289	3,785,507
Plan Fiduciary Net Position - Beginning	57,436,358	63,079,168	56,828,381	57,614,845	62,013,134
Prior Period Adjustment	4,536,252				
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 63,079,168</b>	<b>\$ 56,828,381</b>	<b>\$ 57,614,845</b>	<b>\$ 62,013,134</b>	<b>\$ 65,798,641</b>
<b>Net Pension Liability - Ending (a) - (b)</b>	<b>\$ 25,158,218</b>	<b>\$ 33,970,483</b>	<b>\$ 38,780,053</b>	<b>\$ 41,454,845</b>	<b>\$ 40,507,081</b>
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	71.49%	62.59%	59.77%	59.93%	61.90%
Covered Payroll	\$ 3,671,337	\$ 3,403,307	\$ 3,242,811	\$ 3,457,670	\$ 3,736,398
County's Net Pension Liability as a Percentage of Covered Payroll	685.26%	998.16%	1195.88%	1198.92%	1084.12%

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

(1) Transfers from ICMA Shares included in benefit payments for 2015, 2016, and 2017.

#### Changes in Assumptions

In 2015 the assumed life expectancies increased substantially based on an experience study for the period from July 1, 2010 to June 30, 2014. In 2016 the investment return assumption decreased from 7.50% to 7.40% and the mandated mortality assumption changed to the same tables used in the Florida Retirement System actuarial valuation. The results for 2016 also reflect the impact of Ordinance 12-2016. In 2017 the investment return assumption decreased from 7.40% to 7.30% and the payroll growth rate assumption decreased from 3.50% to 3.00%. The results for 2017 also reflect the impact of Ordinance No. 07-2017 as measured in the Actuarial Impact Statement dated March 6, 2017 and the impact of Ordinance No. 20-2017 as measured in the Actuarial Impact Statement dated August 4, 2017. In 2018 the investment return assumption decreased from 7.30% to 7.20% and the payroll growth rate assumption decreased from 3.00% to 2.75%.



TOWN OF PALM BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF TOWN CONTRIBUTIONS  
FIREFIGHTERS RETIREMENT PLAN  
Year Ended September 30, 2018

Fiscal Year Ended September 30	Actuarily Determined Contribution	Actual Contributions	Contribution Deficiency (Excess)	Covered Payroll	Actual Contribution as a % of Covered Payroll
2014	\$ 2,040,491	\$ 2,071,503	\$ (31,012)	\$ 3,671,337	56.42%
2015	\$ 2,223,584	\$ 2,223,584		\$ 3,403,307	65.34%
2016	\$ 2,285,579	\$ 2,359,519	\$ (73,940)	\$ 3,242,811	72.76%
2017	\$ 2,629,230	\$ 3,607,922	\$ (978,692)	\$ 3,457,670	104.35%
2018	\$ 3,262,296	\$ 5,282,052	\$ (2,019,756)	\$ 3,736,398	141.37%

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

TOWN OF PALM BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
NOTES TO SCHEDULE FO CONTRIBUTIONS

FIREFIGHTERS RETIREMENT PLAN

Year Ended September 30, 2018

**Actuarial Methods and Assumptions Used to Determine Contribution Rates for the Fiscal Year Ending September 30, 2018:**

Actuarially determined contribution rates are calculated as of September 30, which is 12 months prior to the beginning of the fiscal year for which contributions are reported. The fiscal year 2018 contribution rates were determined in the September 30, 2016 Actuarial Valuation Report dated February 15, 2017, as amended by the Actuarial Impact Statement dated August 4, 2017.

Valuation Date:	September 30, 2016
Actuarial Cost Method	Entry-age normal
Amortization Method	Level percent-of-payroll, closed
Remaining Amortization Period	15-30 years
Asset Valuation Method	5-year smoothed market
Inflation	2.50%
Wage Inflation	3.50%
Investment Rate of Return	7.40%
Retirement Age	Age-based tables of rates that are specific to the type of eligibility condition.
Mortality	The mortality tables used are the same as those used in the July 1, 2016 Pension Actuarial Valuation of the Florida Retirement System (FRS) special risk members. These tables are based on the RP-2000 mortality tables with white and blue collar adjustments and with mortality improvements projected for healthy lives to all future years using Scale BB.

**Other Information:**

Cost-of-Living Adjustment      Members who retire after 09/30/68 and prior to 10/01/90 receive an annual 1.0% increase computed on the base benefit. Members after 09/30/90 will be increased 2.0% annually based on total pension after a 3-year deferral period. Benefits accrued after 04/30/12 are not adjusted for those not eligible for normal retirement at 05/01/12. Other adjustments have been made periodically.

Changes in Assumptions      The mortality tables were changed from the RP-2014 Blue Collar Employee and Healthy Annuitant Mortality Table for males and females since the previous valuation.

TOWN OF PALM BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF INVESTMENT RETURNS  
TOWN OF PALM BEACH RETIREMENT PLAN  
Year Ended September 30, 2018

Fiscal Year Ended September 30	Money Weighted Rate of Investment Return
2014	7.09%
2015	-4.22%
2016	7.80%
2017	11.20%
2018	7.25%

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

TOWN OF PALM BEACH, FLORIDA

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CHANGES IN THE TOWN'S TOTAL PENSION LIABILITY AND RELATED RATIOS

PRESERVATION OF BENEFITS RETIREMENT PLAN

Year Ended September 30, 2018

	2017	2018
<b>Total Pension Liability</b>		
Service cost	\$	\$
Interest on the total pension liability		21,440
Benefit changes		
Differences between expected and actual experience		
Assumption changes		
Benefit payments		(12,961)
Refund		
Net Change in Total Pension Liability		8,479
Total Pension Liability - Beginning		566,280
<b>Total Pension Liability - Ending</b>	<b>\$ 566,280</b>	<b>\$ 574,759</b>
Covered Payroll	NA	NA
Total Pension Liability as a Percentage of Covered Payroll	NA	NA

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

TOWN OF PALM BEACH, FLORIDA

REQUIRED SUPPLEMENTARY INFORMATION

SCHEDULE OF CHANGES IN THE TOWN'S NET OPEB LIABILITY AND RELATED RATIOS

OTHER POSTEMPLOYMENT BENEFITS PLAN

Year Ended September 30, 2018

	2017	2018
<b>Total OPEB Liability</b>		
Service cost	\$ 411,675	\$ 455,909
Interest on the total OPEB liability	1,865,625	1,945,718
Benefit changes		
Differences between expected and actual experience	(36,232)	(2,597,405)
Assumption changes		3,919,261
Benefit payments	(1,035,214)	(1,247,029)
Net Change in Total Pension Liability	1,205,854	2,476,454
Total OPEB Liability - Beginning	26,757,719	27,963,573
<b>Total OPEB Liability - Ending (a)</b>	<b>\$ 27,963,573</b>	<b>\$ 30,440,027</b>
<b>Plan Fiduciary Net Position</b>		
Employer contributions	\$ 1,339,000	\$ 960,000
Pension plan investment income (loss)	2,692,135	1,802,059
Benefit payments	(1,035,214)	(1,247,029)
Administrative expense	(121,385)	(106,592)
Other		(1,345)
Not Change in Plan Fiduciary Net Position	2,874,536	1,407,093
Plan Fiduciary Net Position - Beginning	28,401,183	31,275,719
<b>Plan Fiduciary Net Position - Ending (b)</b>	<b>\$ 31,275,719</b>	<b>\$ 32,682,812</b>
<b>Net OPEB Liability (Asset) - Ending (a) - (b)</b>	<b>\$ (3,312,146)</b>	<b>\$ (2,242,785)</b>
Plan Fiduciary Net Position as a Percentage of the Total OPEB Liability	111.84%	107.37%
Covered Employee Payroll	\$ 25,241,257	\$ 23,111,268
County's Net OPEB Liability (Asset) as a Percentage of Covered-Employee Payroll	-13.12%	-9.70%

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

Notes

**Changes in Assumptions**

In 2017 the mortality assumption has been updated from RP-2014 Mortality Fully Generational using Projection Scale MP-2015 to RP-2014 Mortality Fully Generational using Projection Scale MP-2016. In 2018 the Discount Rate and Investment Rate of Return was lowered from 7.0% to 6.0%. Mortality rates were revised to be the same as developed for the Florida Retirement System. Aging Factors were revised to be based on the nationwide study sponsored by the Society of Actuaries. Trend rates used for modeling future health care costs were revised to be based on a long-term model published by the Society of Actuaries. Participation rates were revised to reflect the recent experience.

TOWN OF PALM BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF TOWN CONTRIBUTIONS  
OTHER POSTEMPLOYMENT BENEFITS PLAN  
Year Ended September 30, 2018

Fiscal Year Ended September 30	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contribution	Contribution Deficiency (Excess)	Covered Employee Payroll	Actual Contribution as a % of Covered Employee Payroll
2017	\$ -	\$ 1,339,000	\$ (1,339,000)	\$ 25,241,257	5.30%
2018	\$ 216,729	\$ 960,000	\$ (743,271)	\$ 23,111,268	4.15%

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.

TOWN OF PALM BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
NOTES TO SCHEDULE OF CONTRIBUTIONS  
OTHER POST EMPLOYMENT BENEFITS PLAN  
For the Fiscal Year Ended September 30, 2018

**Actuarial Methods and Assumptions Used to Determine Contribution Rates for the Fiscal Year Ending September 30, 2018:**

The fiscal year 2018 contribution rates were determined in the October 1, 2017 Actuarial Valuation Report dated February 20, 2018.

Valuation Date:	September 30, 2017
Actuarial Cost Method	Entry Age Actuarial Cost Method
Discount Rate	7.00%
Wage Inflation	3.50%
Investment Rate of Return	7.00%
Health Care Cost Trend	7.5% in 2018 decreasing annually by 0.5% to an ultimate rate of 5.0%
Mortality	RP-2014 Mortality Fully Generational using Projection Scale MP-2016
Changes in Assumptions	The mortality assumption has been updated from RP-2014 Mortality Fully Generational using Projection Scale MP-2015 to RP-2014 Mortality Fully Generational using Projection Scale MP-2016. Other assumptions are consistent with those used in the prior valuation.

TOWN OF PALM BEACH, FLORIDA  
REQUIRED SUPPLEMENTARY INFORMATION  
SCHEDULE OF INVESTMENT RETURNS  
OTHER POSTEMPLOYMENT BENEFITS PLAN  
Year Ended September 30, 2018

Fiscal Year Ended September 30	Money Weighted Rate of Investment Return
2017	10.31%
2018	6.22%

This schedule is intended to show information for 10 years. However, until a full 10-year trend is compiled, information will be presented for those years for which information is available.



**OTHER SUPPLEMENTARY INFORMATION**

DRAFT 04-04-19

**COMBINING AND INDIVIDUAL FUND  
FINANCIAL STATEMENTS AND SCHEDULES**

DRAFT 04-04-19

**BUDGETARY COMPARISON SCHEDULES  
MAJOR CAPITAL PROJECTS FUNDS**

TOWN OF PALM BEACH, FLORIDA

BUDGETARY COMPARISON SCHEDULE  
BEACH RESTORATION PROJECT FUND

Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
<b>REVENUES</b>				
Investment earnings	\$ 270,000	\$ 270,000	\$ 181,246	\$ (88,754)
Grant revenue	6,400,000	6,400,000	7,112,416	712,416
Total revenues	<u>\$ 6,670,000</u>	<u>\$ 6,670,000</u>	<u>\$ 7,293,662</u>	<u>\$ 623,662</u>
<b>EXPENDITURES</b>				
Current				
Physical environment	\$ 258,326	\$ 12,490,748	\$ 2,963,280	\$ 9,527,468
Non-departmental	16,174,911	3,942,489		3,942,489
Total expenditures	<u>\$ 16,433,237</u>	<u>\$ 16,433,237</u>	<u>\$ 2,963,280</u>	<u>\$ 13,469,957</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	\$ 7,410,300	\$ 7,410,300	\$ 7,410,300	\$
Transfers out	(3,486,038)	(3,486,038)	(3,486,038)	
Total other financing sources (uses)	<u>\$ 3,924,262</u>	<u>\$ 3,924,262</u>	<u>\$ 3,924,262</u>	<u>\$</u>

## NONMAJOR GOVERNMENTAL FUNDS

### ***SPECIAL REVENUE FUNDS***

Special revenue funds are used to account for specific revenues that are legally restricted to expenditures for particular purposes. The Town reports the following nonmajor special revenue funds.

**State Forfeiture Fund** - To account for Law Enforcement Trust Fund monies.

**Federal Forfeiture Fund** - To account for Federal forfeiture receipts.

**Donation Fund** - To account for monies donated to the Town.

**Special Assessment Fund** - To account for revenue from Underground Utility and other Infrastructure Assessments.

**Special Assessment Maintenance Fund** - To account for revenue from Special Assessments.

**Townwide Undergrounding Assessment Fund** - To account for revenue from Townwide Undergrounding Special Assessments.

### ***DEBT SERVICE FUNDS***

Debt service funds are used to account for the accumulation of resources for, and the payment of debt principal, interest, and related costs. The Town reports the following nonmajor debt service funds

**Series 2010A/2013/2016A Debt Service Fund**

**Series 2010B/2016B Debt Service Fund**

### ***CAPITAL PROJECTS FUNDS***

Capital projects funds are used to account for financial resources to be used for the acquisition or construction of major capital facilities. The Town reports the following nonmajor capital projects funds.

**Capital Improvement Fund**

**Worth Avenue Assessment Fund**

**CIP 2013 Bond Fund**

TOWN OF PALM BEACH, FLORIDA

COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS

September 30, 2018

	Special Revenue				
	State Forfeiture Fund	Federal Forfeiture Fund	Donation Fund	Special Assessment Fund	Special Assessment Maintenance Fund
<b>ASSETS</b>					
Investments	\$	\$	\$	\$	\$
Equity in pooled cash and investments	27,774	142	1,944,319		
Accounts receivable			1,374		
Interest receivable					
Due from other governments					
Prepaid items					
Equity in pooled cash and investments - restricted					
Total assets	<u>\$ 27,774</u>	<u>\$ 142</u>	<u>\$ 1,945,693</u>	<u>\$</u>	<u>\$</u>
<b>LIABILITIES AND FUND BALANCES</b>					
<b>LIABILITIES</b>					
Accounts and contracts payable	\$	\$	\$ 279,494	\$	\$ 5,617
Due to other funds					
Advance from other funds				2,361,124	148,327
Payable from restricted assets					
Total liabilities	<u></u>	<u></u>	<u>279,494</u>	<u>2,361,124</u>	<u>153,944</u>
<b>FUND BALANCES</b>					
Restricted for:					
Crime prevention	27,774	142			
Special projects			1,666,199		
Capital projects					
Debt service					
Worth avenue					
Assigned to:					
Capital projects					
Unassigned				(2,361,124)	(153,944)
Total fund balances	<u>27,774</u>	<u>142</u>	<u>1,666,199</u>	<u>(2,361,124)</u>	<u>(153,944)</u>
Total liabilities and fund balances	<u>\$ 27,774</u>	<u>\$ 142</u>	<u>\$ 1,945,693</u>	<u>\$</u>	<u>\$</u>

Debt Service		Capital Projects			Total Nonmajor Governmental Funds
2010A/ 2013/2016A Debt Service Fund	2010B/2016B Debt Service Fund	Capital Improvement Fund	Worth Avenue Assessment Fund	CIP 2013 Bond Fund	
\$ 1,565,644	\$ 156,411	\$ 7,465,619	\$ 359,515	\$ 8,135,581 1,705,893	\$ 8,135,581 13,225,317
		3,289			1,374
		39,064			3,289
604	604				39,064
		92,463		72,483	1,208
					164,946
<u>\$ 1,566,248</u>	<u>\$ 157,015</u>	<u>\$ 7,600,435</u>	<u>\$ 359,515</u>	<u>\$ 9,913,957</u>	<u>\$ 21,570,779</u>
\$	\$	\$ 131,419	\$ 13,834	\$ 2,320,147 234,753	\$ 2,750,511 234,753
					2,509,451
		92,463		72,483	164,946
		223,882	13,834	2,627,383	5,659,661
1,566,248	157,015		345,681	7,286,574	27,916 1,666,199 7,286,574 1,723,263 345,681
		7,376,553			7,376,553 (2,515,068)
<u>1,566,248</u>	<u>157,015</u>	<u>7,376,553</u>	<u>345,681</u>	<u>7,286,574</u>	<u>15,911,118</u>
<u>\$ 1,566,248</u>	<u>\$ 157,015</u>	<u>\$ 7,600,435</u>	<u>\$ 359,515</u>	<u>\$ 9,913,957</u>	<u>\$ 21,570,779</u>

## TOWN OF PALM BEACH, FLORIDA

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS

Year Ended September 30, 2018

	Special Revenue				
	State Forfeiture Fund	Federal Forfeiture Fund	Donation Fund	Special Assessment Fund	Special Assessment Maintenance Fund
<b>REVENUES</b>					
Intergovernmental	\$	\$	\$	\$	\$
Fines and forfeitures	249				
Investment earnings	447	69		9	
Contributions			560,675		
Special assessments				467,241	
Miscellaneous					
Total revenues	696	69	560,675	467,250	
<b>EXPENDITURES</b>					
Current					
General government			53,053		
Public safety			293,275		
Physical environment			666,600	540,847	
Transportation					
Economic Environment					36,008
Culture and recreation			13,937		
Capital outlay	14,118	23,569	886,308		
Debt service					
Principal retirement					
Interest and fiscal charges					
Total expenditures	14,118	23,569	1,913,173	540,847	36,008
Revenue over (under) expenditures	(13,422)	(23,500)	(1,352,498)	(73,597)	(36,008)
<b>OTHER FINANCING SOURCES (USES)</b>					
Transfers in					
Transfers out					
Total other financing sources (uses)					
Net change in fund balances	(13,422)	(23,500)	(1,352,498)	(73,597)	(36,008)
Fund balances - beginning of year	41,196	23,642	3,018,697	(2,287,527)	(117,936)
Fund balances - end of year	\$ 27,774	\$ 142	\$ 1,666,199	\$ (2,361,124)	\$ (153,944)



Debt Service		Capital Projects			Total Nonmajor Governmental Funds
2010A/ 2013/2016A Debt Service Fund	2010B/2016B Debt Service Fund	Capital Improvement Fund	Worth Avenue Assessment Fund	CIP 2013 Bond Fund	
\$	\$	\$ 576,792	\$	\$	\$ 576,792
					249
2,511	251	16,176	8,192	170,755	198,410
			5,000		565,675
	747,876		230,625		1,445,742
		21,000			21,000
2,511	748,127	613,968	243,817	170,755	2,807,868
		30,612		2,658	86,323
		6,323		138,058	437,656
		437,331		144,888	1,789,666
		3,789			3,789
			251,722		287,730
					13,937
		386,387		7,444,349	8,754,731
2,240,000	310,000				2,550,000
4,682,871	400,082				5,082,953
6,922,871	710,082	864,442	251,722	7,729,953	19,006,785
(6,920,360)	38,045	(250,474)	(7,905)	(7,559,198)	(16,198,917)
6,916,632		1,988,024		2,750,000	11,654,656
		(1,000,000)			(1,000,000)
6,916,632		988,024		2,750,000	10,654,656
(3,728)	38,045	737,550	(7,905)	(4,809,198)	(5,544,261)
1,569,976	118,970	6,639,003	353,586	12,095,772	21,455,379
\$ 1,566,248	\$ 157,015	\$ 7,376,553	\$ 345,681	\$ 7,286,574	\$ 15,911,118

TOWN OF PALM BEACH, FLORIDA

BUDGETARY COMPARISON SCHEDULE  
 SERIES 2010A/2013/2016A DEBT SERVICE FUND

Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
<b>REVENUES</b>				
Investment earnings	\$	\$	\$ 2,511	\$ 2,511
Total revenues	\$	\$	\$ 2,511	\$ 2,511
<b>EXPENDITURES</b>				
Debt service				
Principal retirement	\$ 2,240,000	\$ 2,240,000	\$ 2,240,000	\$
Interest and fiscal charges	4,691,633	4,691,633	4,682,871	8,762
Total expenditures	\$ 6,931,633	\$ 6,931,633	\$ 6,922,871	\$ 8,762
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	\$ 6,916,632	\$ 6,916,632	\$ 6,916,632	\$
Total other financing sources (uses)	\$ 6,916,632	\$ 6,916,632	\$ 6,916,632	\$

TOWN OF PALM BEACH, FLORIDA

BUDGETARY COMPARISON SCHEDULE  
SERIES 2010B/2016B DEBT SERVICE FUND

Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
<b>REVENUES</b>				
Investment earnings	\$ 100	\$ 100	\$ 251	\$ 151
Special assessments	709,900	709,900	747,876	37,976
Total revenues	<u>\$ 710,000</u>	<u>\$ 710,000</u>	<u>\$ 748,127</u>	<u>\$ 38,127</u>
<b>EXPENDITURES</b>				
Debt service				
Principal retirement	\$ 310,000	\$ 310,000	\$ 310,000	\$
Interest and fiscal charges	403,213	403,213	400,082	3,131
Total expenditures	<u>\$ 713,213</u>	<u>\$ 713,213</u>	<u>\$ 710,082</u>	<u>\$ 3,131</u>

TOWN OF PALM BEACH, FLORIDA

BUDGETARY COMPARISON SCHEDULE  
CAPITAL IMPROVEMENT FUND

Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget
				Positive
				(Negative)
<b>REVENUES</b>				
Intergovernmental	\$ 500,000	\$ 500,000	\$ 576,792	\$ 76,792
Investment earnings	56,976	56,976	16,176	(40,800)
Miscellaneous	800,000	800,000	21,000	(779,000)
Total revenues	<u>\$ 1,356,976</u>	<u>\$ 1,356,976</u>	<u>\$ 613,968</u>	<u>\$ (743,008)</u>
<b>EXPENDITURES</b>				
Current				
General government	\$	\$ 66,814	\$ 50,922	\$ 15,892
Public safety		6,323	6,323	
Physical environment		934,761	645,258	289,503
Transportation		308,103	161,939	146,164
Non-departmental	8,091,454	6,775,453		6,775,453
Total expenditures	<u>\$ 8,091,454</u>	<u>\$ 8,091,454</u>	<u>\$ 864,442</u>	<u>\$ 7,227,012</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	\$ 1,988,024	\$ 1,988,024	\$ 1,988,024	\$
Transfers out	(1,000,000)	(1,000,000)	(1,000,000)	
Total other financing sources (uses)	<u>\$ 988,024</u>	<u>\$ 988,024</u>	<u>\$ 988,024</u>	<u>\$</u>

TOWN OF PALM BEACH, FLORIDA

BUDGETARY COMPARISON SCHEDULE  
WORTH AVENUE ASSESSMENT FUND

Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance with
	Original	Final	Amounts	Final Budget Positive (Negative)
<b>REVENUES</b>				
Investment earnings	\$ 700	\$ 700	\$ 8,192	\$ 7,492
Contributions	5,000	5,000	5,000	
Special assessments	258,638	258,638	230,625	(28,013)
Total revenues	<u>\$ 264,338</u>	<u>\$ 264,338</u>	<u>\$ 243,817</u>	<u>\$ (20,521)</u>
<b>EXPENDITURES</b>				
Current				
Economic environment	\$ 328,638	\$ 328,638	\$ 251,722	\$ 76,916
Total expenditures	<u>\$ 328,638</u>	<u>\$ 328,638</u>	<u>\$ 251,722</u>	<u>\$ 76,916</u>

## TOWN OF PALM BEACH, FLORIDA

BUDGETARY COMPARISON SCHEDULE  
CIP 2013 BOND FUND

Year Ended September 30, 2018

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final	Amounts	Positive (Negative)
<b>REVENUES</b>				
Investment earnings	\$ 50,000	\$ 50,000	\$ 170,755	\$ 120,755
Total revenues	<u>\$ 50,000</u>	<u>\$ 50,000</u>	<u>\$ 170,755</u>	<u>\$ 120,755</u>
<b>EXPENDITURES</b>				
Current				
General government	\$	\$ 404,900	\$ 142,229	\$ 262,671
Physical environment		11,365,561	6,241,238	5,124,323
Transportation		2,752,214	1,177,784	1,574,430
Culture and recreation		601,788	30,644	571,144
Non-departmental	17,618,507	2,346,915		2,346,915
Total expenditures	<u>\$ 17,618,507</u>	<u>\$ 17,618,507</u>	<u>\$ 7,729,953</u>	<u>\$ 9,888,554</u>
<b>OTHER FINANCING SOURCES (USES)</b>				
Transfers in	\$ 2,750,000	\$ 2,750,000	\$ 2,750,000	\$
Total other financing sources (uses)	<u>\$ 2,750,000</u>	<u>\$ 2,750,000</u>	<u>\$ 2,750,000</u>	<u>\$</u>

## INTERNAL SERVICE FUNDS

Internal service funds are used to account for the financing of goods or services provided by one department or agency to other departments or agencies of the government and to other government units, on a cost reimbursement basis. The Town reports the following internal service funds.

**Property, Liability and Workers Compensation Insurance Fund** - To account for the Town's property, liability, and workers compensation insurance activities.

**Group Health Insurance Fund** - To account for the Town's health insurance activities.

**Equipment Replacement Fund** - To account for the accumulation of financial resources to be used for the acquisition of major capital equipment and vehicles.

## TOWN OF PALM BEACH, FLORIDA

COMBINING STATEMENT OF NET POSITION  
INTERNAL SERVICE FUNDS

September 30, 2018

	Property, Liability and Workers Compensation Insurance Fund	Group Health Insurance Fund	Equipment Replacement Fund	Total
<b>ASSETS</b>				
Current assets				
Cash and cash equivalents	\$ 20,000	\$ 73,996	\$	\$ 93,996
Equity in pooled cash and investments	7,034,654	6,323,898	13,844,487	27,203,039
Accounts receivable			6,130	6,130
Interest receivable	7,973	4,083	30,231	42,287
Prepaid expenses		22,400		22,400
Total current assets	7,062,627	6,424,377	13,880,848	27,367,852
Noncurrent assets				
Capital assets				
Construction in progress			1,064,873	1,064,873
Equipment	63,600		21,768,712	21,832,312
Accumulated depreciation	(39,004)		(11,912,970)	(11,951,974)
Total capital assets, net of accumulated depreciation	24,596		10,920,615	10,945,211
Advance to other funds			2,509,451	2,509,451
Total noncurrent assets	24,596		13,430,066	13,454,662
Total assets	7,087,223	6,424,377	27,310,914	40,822,514
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
Pension related items	75,521	39,982		115,503
<b>LIABILITIES</b>				
Current liabilities				
Accounts payable	77,076	574,079	6,212	657,367
Accrued liabilities	1,883,603	249,965		2,133,568
Capital lease			44,552	44,552
Compensated absences payable	603	749		1,352
Total current liabilities	1,961,282	824,793	50,764	2,836,839
Noncurrent liability				
Capital lease			139,940	139,940
Compensated absences payable	26,559	3,662		30,221
Net pension liability	344,928	182,609		527,537
Total noncurrent liabilities	371,487	186,271	139,940	697,698
Total liabilities	2,332,769	1,011,064	190,704	3,534,537
<b>DEFERRED INFLOWS OF RESOURCES</b>				
Pension related items	22,131	11,716		33,847
<b>NET POSITION</b>				
Net investment in capital assets	24,596		10,729,911	10,754,507
Unrestricted	4,783,248	5,441,579	16,390,299	26,615,126
Total net position	\$ 4,807,844	\$ 5,441,579	\$ 27,120,210	\$ 37,369,633



## TOWN OF PALM BEACH, FLORIDA

COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES IN FUND NET POSITION  
INTERNAL SERVICE FUNDS

Year Ended September 30, 2018

	Property, Liability and Workers Compensation Insurance Fund	Group Health Insurance Fund	Equipment Replacement Fund	Total
<b>OPERATING REVENUES</b>				
Charges for services	\$ 1,828,475	\$ 4,813,038	\$ 2,419,185	\$ 9,060,698
Other		2,939		2,939
Total operating revenues	<u>1,828,475</u>	<u>4,815,977</u>	<u>2,419,185</u>	<u>9,063,637</u>
<b>OPERATING EXPENSES</b>				
Personal services	265,763	72,459		338,222
Contractual services	20,603	60,542		81,145
Insurance	836,281	982,152		1,818,433
Claims	1,198,556	2,973,775		4,172,331
Claims adjustment	(206,778)	23,000		(183,778)
Depreciation	2,758		1,675,908	1,678,666
Other	399,367	6,478	5,174	411,019
Total operating expenses	<u>2,516,550</u>	<u>4,118,406</u>	<u>1,681,082</u>	<u>8,316,038</u>
Operating income (loss)	(688,075)	697,571	738,103	747,599
<b>NONOPERATING REVENUE (EXPENSE)</b>				
Investment earnings	31,966	54,581	83,738	170,285
Insurance recoveries	185,754	84,604		270,358
Interest and fiscal charges			(4,767)	(4,767)
Gain/(Loss) on disposal of assets			138,625	138,625
Total nonoperating revenue (expense)	<u>217,720</u>	<u>139,185</u>	<u>217,596</u>	<u>574,501</u>
Income before capital contributions	(470,355)	836,756	955,699	1,322,100
Capital contributions			356,041	356,041
Transfers out	<u>(2,300,000)</u>	<u>(2,300,000)</u>		<u>(4,600,000)</u>
Change in net position	(2,770,355)	(1,463,244)	1,311,740	(2,921,859)
Net position - beginning of year	<u>7,578,199</u>	<u>6,904,823</u>	<u>25,808,470</u>	<u>40,291,492</u>
Net position - end of year	<u>\$ 4,807,844</u>	<u>\$ 5,441,579</u>	<u>\$ 27,120,210</u>	<u>\$ 37,369,633</u>

## TOWN OF PALM BEACH, FLORIDA

COMBINING STATEMENT OF CASH FLOWS  
INTERNAL SERVICE FUNDS

Year Ended September 30, 2018

	Property, Liability and Workers Compensation Insurance Fund	Group Health Insurance Fund	Equipment Replacement Fund	Total
<b>OPERATING ACTIVITIES</b>				
Receipts from interfund services provided	\$ 1,828,475	\$ 4,813,038	\$ 2,148,608	\$ 8,790,121
Payments to employees	(138,360)	(83,060)		(221,420)
Payments to suppliers	(2,276,695)	(3,930,899)	(5,174)	(6,212,768)
Payments to other funds	(18,497)			(18,497)
Other receipts		2,939		2,939
Net cash provided by (used in) operating activities	(605,077)	802,018	2,143,434	2,340,375
<b>NONCAPITAL FINANCING ACTIVITIES</b>				
Insurance recoveries	185,754	84,604		270,358
Net cash provided by (used in) non capital financing activities	185,754	84,604		270,358
<b>CAPITAL AND RELATED FINANCING ACTIVITIES</b>				
Acquisition of property and equipment			(2,178,633)	(2,178,633)
Proceeds from sale of assets			223,765	223,765
Lease payment paid			(43,545)	(43,545)
Lease interest paid			(4,767)	(4,767)
Transfers to other funds	(2,300,000)	(2,300,000)		(4,600,000)
Net cash provided by (used in) capital and related financing activities	(2,300,000)	(2,300,000)	(2,003,180)	(6,603,180)
<b>INVESTING ACTIVITIES</b>				
Investment earnings received	31,164	54,497	56,523	142,184
Net cash provided by (used in) investing activities	31,164	54,497	56,523	142,184
Net increase (decrease) in cash and cash equivalents	(2,688,159)	(1,358,881)	196,777	(3,850,263)
Cash and cash equivalents - beginning of year	9,742,813	7,756,775	13,647,710	31,147,298
Cash and cash equivalents - end of year	\$ 7,054,654	\$ 6,397,894	\$ 13,844,487	\$ 27,297,035
<b>Reconciliation of operating income to net cash provided by operating activities:</b>				
Operating income (loss)	\$ (688,075)	\$ 697,571	\$ 738,103	\$ 747,599
Adjustments to reconcile operating income to net cash provided by operating activities:				
Depreciation	2,758		1,675,908	1,678,666
Changes in operating assets and liabilities:				
(Increase) decrease in advance to other funds			(270,577)	(270,577)
(Increase) decrease in prepaid expenses	121,394	1,192		122,586
(Increase) decrease in deferred outflows - pension	(20)	27,012		26,992
Increase (decrease) in accounts payable	56,718	90,856		147,574
Increase (decrease) in accrued liabilities	(206,842)	22,871		(183,971)
Increase (decrease) in net pension liability	99,543	(35,127)		64,416
Increase (decrease) in compensated absences payable	4,602	1,265		5,867
Increase (decrease) in deferred inflows - pension	4,845	(3,622)		1,223
Net cash provided by (used in) operating activities	\$ (605,077)	\$ 802,018	\$ 2,143,434	\$ 2,340,375
<b>NONCASH ACTIVITY</b>				
Donated capital assets	\$	\$	\$ 356,041	\$ 356,041
Insurance claims adjustment	\$ (206,778)	\$ 23,000	\$	\$ (183,778)

## FIDUCIARY FUNDS

### ***TRUST FUNDS***

Trust funds are used to account for resources that are required to be held in trust for others. The Town reports the following employee benefit trust funds.

**General Employees' Pension Trust Fund** - To account for the accumulation of resources to be used for retirement benefits payable to eligible Town general employees and lifeguards.

**Police Officers' Pension Trust Fund** - To account for the accumulation of resources to be used for retirement benefits payable to eligible Town police employees.

**Firefighters' Pension Trust Fund** - To account for the accumulation of resources to be used for retirement benefits payable to eligible Town fire-rescue employees.

**OPEB Trust Fund** - To account for the accumulation of resources to be used for Town retiree health care benefits.

## TOWN OF PALM BEACH, FLORIDA

COMBINING STATEMENT OF PLAN NET POSITION  
TRUST FUNDS

September 30, 2018

	General Employees' Pension Trust Fund	Police Officers' Pension Trust Fund	Firefighters' Pension Trust Fund	OPEB Trust Fund	Total
<b>ASSETS</b>					
Cash and cash equivalents	\$ 225,501	\$ 189,067	\$ 177,193	\$	\$ 591,761
Equity in pooled cash and investments				444,788	444,788
Accounts receivable				449,502	449,502
Interest and dividends receivable	53,111	44,530	41,733	177	139,551
Due from broker for securities sold	286,740	240,412	225,313		752,465
Prepaid expenses and other assets	4,597	3,854	3,612		12,063
Investments, at fair value					
Short term investment fund	1,545,139	1,295,494	1,214,131	1,014,302	5,069,066
Fixed income securities	9,042,219	7,581,290	7,105,151	6,537,656	30,266,316
Common stock	8,426,247	7,064,839	6,621,136		22,112,222
Domestic equity funds	21,545,698	18,064,611	16,930,075	14,186,880	70,727,264
International equity funds	19,431,996	16,292,415	15,269,180	5,662,702	56,656,293
Hedge funds	6,455,688	5,412,658	5,072,719		16,941,065
Private equity funds	8,099,766	6,791,106	6,364,595	444,407	21,699,874
Real estate funds	9,241,971	7,748,768	7,262,112	2,072,148	26,324,999
Alternative investments				2,371,295	2,371,295
Total assets	84,358,673	70,729,044	66,286,950	33,183,857	254,558,524
<b>LIABILITIES</b>					
Accounts payable and other accrued liabilities	44,790	37,554	35,195	501,045	618,584
Due to Town of Palm Beach	576,648	483,480	453,115		1,513,243
Total liabilities	621,438	521,034	488,310	501,045	2,131,827
<b>NET POSITION RESTRICTED FOR FOR PENSION AND RETIREE HEALTH BENEFITS</b>					
	\$ 83,737,235	\$ 70,208,010	\$ 65,798,640	\$ 32,682,812	\$ 252,426,697

## TOWN OF PALM BEACH, FLORIDA

COMBINING STATEMENT OF CHANGES IN PLAN NET POSITION  
TRUST FUNDS

Year Ended September 30, 2018

	General Employees' Pension Trust Fund	Police Officers' Pension Trust Fund	Firefighters' Pension Trust Fund	OPEB Trust Fund	Total
<b>ADDITIONS</b>					
Contributions					
Employer	\$ 4,582,576	\$ 4,214,624	\$ 5,282,052	\$ 960,000	\$ 15,039,252
Employee	391,275	388,770	481,911	1,387,920	2,649,876
Other				3,250	3,250
Total contributions	4,973,851	4,603,394	5,763,963	2,351,170	17,692,378
Investment income (loss)					
Net appreciation (depreciation) in fair value of investments	5,966,390	4,781,587	4,540,044	1,302,883	16,590,904
Interest and dividends	404,406	324,099	307,728	586,906	1,623,139
Other	26,730	21,422	20,339		68,491
Total investment income	6,397,526	5,127,108	4,868,111	1,889,789	18,282,534
Less investment expense	(232,883)	(186,638)	(177,210)	(87,730)	(684,461)
Net investment income	6,164,643	4,940,470	4,690,901	1,802,059	17,598,073
Other income				496,610	496,610
Total additions	11,138,494	9,543,864	10,454,864	4,649,839	35,787,061
<b>DEDUCTIONS</b>					
Benefit payments	6,417,313	5,223,687	5,431,904	3,134,809	20,207,713
Share distributions			99,729		99,729
DROP distributions	2,514,358		968,695		3,483,053
Refunds of participants' contributions	73,812	29,648	47,423		150,883
Administrative expense	159,812	128,077	121,607	106,592	516,088
Other				1,345	1,345
Total deductions	9,165,295	5,381,412	6,669,358	3,242,746	24,458,811
Net increase (decrease)	1,973,199	4,162,452	3,785,506	1,407,093	11,328,250
Net position restricted for pension and retiree health benefits - beginning of year	81,764,036	66,045,558	62,013,134	31,275,719	241,098,447
<b>NET POSITION RESTRICTED FOR PENSION AND RETIREE HEALTH BENEFITS - END OF YEAR</b>	<b>\$ 83,737,235</b>	<b>\$ 70,208,010</b>	<b>\$ 65,798,640</b>	<b>\$ 32,682,812</b>	<b>\$ 252,426,697</b>

## **DEBT SERVICE REQUIREMENTS**

DRAFT 04-04-19

TOWN OF PALM BEACH, FLORIDA

SUMMARY SCHEDULE OF DEBT SERVICE REQUIREMENTS  
PRINCIPAL AND INTEREST TO MATURITY

September 30, 2018

<b>Fiscal Year Ending September 30</b>	<b>Revenue and Refunding Bonds Series 2010A</b>	<b>Revenue Bonds Series 2010B</b>	<b>Revenue Bonds Series 2013</b>	<b>Revenue Refunding Bonds Series 2016A</b>	<b>Revenue Refunding Bonds Series 2016B</b>	<b>Total</b>
2019	\$ 1,571,894	\$ 335,525	\$ 3,588,038	\$ 1,764,250	\$ 373,238	\$ 7,632,945
2020	1,569,044	335,363	3,582,038	1,764,250	373,238	7,623,933
2021	362,794		3,578,413	2,929,375	722,913	7,593,495
2022	360,669		3,581,788	2,928,125	722,113	7,592,695
2023	358,293		3,586,788	2,928,750	721,012	7,594,843
2024	360,544		3,583,412	2,926,125	724,537	7,594,618
2025	362,294		3,581,662	2,930,000	722,688	7,596,644
2026	358,669		3,581,288	2,930,125	720,538	7,590,620
2027	359,669		3,586,912	2,926,500	713,888	7,586,969
2028	361,022		3,583,413	2,924,000	717,262	7,585,697
2029	361,875		3,584,863	2,927,250	714,512	7,588,500
2030	361,375		3,580,700	2,930,875	720,513	7,593,463
2031	360,375		3,582,325	2,924,875	715,263	7,582,838
2032	358,875		3,584,281	2,933,875	713,888	7,590,919
2033	356,875		3,583,250	2,943,400	723,263	7,606,788
2034	359,250		3,584,500	2,944,400	728,394	7,616,544
2035	360,875		3,585,125	2,936,900	732,644	7,615,544
2036	356,875		3,584,875	2,950,500	716,631	7,608,881
2037	357,250		3,583,500	2,945,000	722,081	7,607,831
2038	356,875		3,580,750	2,950,400	723,493	7,611,518
2039	355,750		3,581,250	2,951,400	728,838	7,617,238
2040	358,750		3,584,500	2,952,900	728,113	7,624,263
2041			3,585,125			3,585,125
2042			3,582,875			3,582,875
2043			3,582,375			3,582,375
	<u>\$ 10,329,892</u>	<u>\$ 670,888</u>	<u>\$ 89,584,046</u>	<u>\$ 62,243,275</u>	<u>\$ 15,179,060</u>	<u>\$ 178,007,161</u>

TOWN OF PALM BEACH, FLORIDA

DEBT SERVICE REQUIREMENTS  
PUBLIC IMPROVEMENT REVENUE AND REFUNDING BONDS, SERIES 2010A

September 30, 2018

<b>Fiscal Year Ending September 30</b>	<b>Rate</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>	<b>Principal Balance Outstanding End of Year</b>
2019	4.000%	\$ 1,255,000	\$ 316,894	\$ 1,571,894	\$ 5,870,000
2020	5.000%	1,310,000	259,044	1,569,044	4,560,000
2021	5.000%	140,000	222,794	362,794	4,420,000
2022	5.000%	145,000	215,669	360,669	4,275,000
2023	5.000%	150,000	208,293	358,293	4,125,000
2024	5.000%	160,000	200,544	360,544	3,965,000
2025	5.000%	170,000	192,294	362,294	3,795,000
2026	5.000%	175,000	183,669	358,669	3,620,000
2027	5.000%	185,000	174,669	359,669	3,435,000
2028	4.125%	195,000	166,022	361,022	3,240,000
2029	5.000%	205,000	156,875	361,875	3,035,000
2030	5.000%	215,000	146,375	361,375	2,820,000
2031	5.000%	225,000	135,375	360,375	2,595,000
2032	5.000%	235,000	123,875	358,875	2,360,000
2033	5.000%	245,000	111,875	356,875	2,115,000
2034	5.000%	260,000	99,250	359,250	1,855,000
2035	5.000%	275,000	85,875	360,875	1,580,000
2036	5.000%	285,000	71,875	356,875	1,295,000
2037	5.000%	300,000	57,250	357,250	995,000
2038	5.000%	315,000	41,875	356,875	680,000
2039	5.000%	330,000	25,750	355,750	350,000
2040	5.000%	350,000	8,750	358,750	
		<u>\$ 7,125,000</u>	<u>\$ 3,204,892</u>	<u>\$ 10,329,892</u>	



TOWN OF PALM BEACH, FLORIDA

DEBT SERVICE REQUIREMENTS  
PUBLIC IMPROVEMENT REVENUE BONDS, SERIES 2010B

September 30, 2018

<b>Fiscal Year Ending September 30</b>	<b>Rate</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>	<b>Principal Balance Outstanding End of Year</b>
2019	3.000%	\$ 320,000	\$ 15,525	\$ 335,525	\$ 330,000
2020	3.250%	330,000	5,363	335,363	
		<u>\$ 650,000</u>	<u>\$ 20,888</u>	<u>\$ 670,888</u>	

TOWN OF PALM BEACH, FLORIDA

DEBT SERVICE REQUIREMENTS  
PUBLIC IMPROVEMENT REVENUE BONDS, SERIES 2013

September 30, 2018

<b>Fiscal Year Ending September 30</b>	<b>Rate</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>	<b>Principal Balance Outstanding End of Year</b>
2019	5.000%	\$ 1,095,000	\$ 2,493,038	\$ 3,588,038	\$ 50,640,000
2020	5.000%	1,145,000	2,437,038	3,582,038	49,495,000
2021	5.000%	1,200,000	2,378,413	3,578,413	48,295,000
2022	5.000%	1,265,000	2,316,788	3,581,788	47,030,000
2023	5.000%	1,335,000	2,251,788	3,586,788	45,695,000
2024	5.000%	1,400,000	2,183,412	3,583,412	44,295,000
2025	5.000%	1,470,000	2,111,662	3,581,662	42,825,000
2026	5.000%	1,545,000	2,036,288	3,581,288	41,280,000
2027	5.000%	1,630,000	1,956,912	3,586,912	39,650,000
2028	5.000%	1,710,000	1,873,413	3,583,413	37,940,000
2029	4.000%	1,790,000	1,794,863	3,584,863	36,150,000
2030	4.125%	1,860,000	1,720,700	3,580,700	34,290,000
2031	4.125%	1,940,000	1,642,325	3,582,325	32,350,000
2032	4.250%	2,025,000	1,559,281	3,584,281	30,325,000
2033	5.000%	2,120,000	1,463,250	3,583,250	28,205,000
2034	5.000%	2,230,000	1,354,500	3,584,500	25,975,000
2035	5.000%	2,345,000	1,240,125	3,585,125	23,630,000
2036	5.000%	2,465,000	1,119,875	3,584,875	21,165,000
2037	5.000%	2,590,000	993,500	3,583,500	18,575,000
2038	5.000%	2,720,000	860,750	3,580,750	15,855,000
2039	5.000%	2,860,000	721,250	3,581,250	12,995,000
2040	5.000%	3,010,000	574,500	3,584,500	9,985,000
2041	5.000%	3,165,000	420,125	3,585,125	6,820,000
2042	5.000%	3,325,000	257,875	3,582,875	3,495,000
2043	5.000%	3,495,000	87,375	3,582,375	
		<u>\$ 51,735,000</u>	<u>\$ 37,849,046</u>	<u>\$ 89,584,046</u>	

TOWN OF PALM BEACH, FLORIDA

DEBT SERVICE REQUIREMENTS  
PUBLIC IMPROVEMENT REVENUE REFUNDING BONDS, SERIES 2016A

September 30, 2018

<b>Fiscal Year Ending September 30</b>	<b>Rate</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>	<b>Principal Balance Outstanding End of Year</b>
2019		\$	\$ 1,764,250	\$ 1,764,250	\$ 39,320,000
2020			1,764,250	1,764,250	39,320,000
2021	5.000%	1,195,000	1,734,375	2,929,375	38,125,000
2022	5.000%	1,255,000	1,673,125	2,928,125	36,870,000
2023	5.000%	1,320,000	1,608,750	2,928,750	35,550,000
2024	5.000%	1,385,000	1,541,125	2,926,125	34,165,000
2025	5.000%	1,460,000	1,470,000	2,930,000	32,705,000
2026	5.000%	1,535,000	1,395,125	2,930,125	31,170,000
2027	5.000%	1,610,000	1,316,500	2,926,500	29,560,000
2028	5.000%	1,690,000	1,234,000	2,924,000	27,870,000
2029	5.000%	1,780,000	1,147,250	2,927,250	26,090,000
2030	5.000%	1,875,000	1,055,875	2,930,875	24,215,000
2031	5.000%	1,965,000	959,875	2,924,875	22,250,000
2032	5.000%	2,075,000	858,875	2,933,875	20,175,000
2033	4.000%	2,180,000	763,400	2,943,400	17,995,000
2034	4.000%	2,270,000	674,400	2,944,400	15,725,000
2035	4.000%	2,355,000	581,900	2,936,900	13,370,000
2036	4.000%	2,465,000	485,500	2,950,500	10,905,000
2037	4.000%	2,560,000	385,000	2,945,000	8,345,000
2038	4.000%	2,670,000	280,400	2,950,400	5,675,000
2039	4.000%	2,780,000	171,400	2,951,400	2,895,000
2040	4.000%	2,895,000	57,900	2,952,900	
		<u>\$ 39,320,000</u>	<u>\$ 22,923,275</u>	<u>\$ 62,243,275</u>	

TOWN OF PALM BEACH, FLORIDA

DEBT SERVICE REQUIREMENTS  
PUBLIC IMPROVEMENT REVENUE REFUNDING BONDS, SERIES 2016B

September 30, 2018

<b>Fiscal Year Ending September 30</b>	<b>Rate</b>	<b>Principal</b>	<b>Interest</b>	<b>Total</b>	<b>Principal Balance Outstanding End of Year</b>
2019		\$	\$ 373,238	\$ 373,238	\$ 10,255,000
2020			373,238	373,238	10,255,000
2021	3.000%	355,000	367,913	722,913	9,900,000
2022	3.000%	365,000	357,113	722,113	9,535,000
2023	3.000%	375,000	346,012	721,012	9,160,000
2024	3.000%	390,000	334,537	724,537	8,770,000
2025	3.000%	400,000	322,688	722,688	8,370,000
2026	3.000%	410,000	310,538	720,538	7,960,000
2027	5.000%	420,000	293,888	713,888	7,540,000
2028	5.000%	445,000	272,262	717,262	7,095,000
2029	5.000%	465,000	249,512	714,512	6,630,000
2030	5.000%	495,000	225,513	720,513	6,135,000
2031	5.000%	515,000	200,263	715,263	5,620,000
2032	5.000%	540,000	173,888	713,888	5,080,000
2033	2.500%	570,000	153,263	723,263	4,510,000
2034	2.625%	590,000	138,394	728,394	3,920,000
2035	2.625%	610,000	122,644	732,644	3,310,000
2036	2.625%	610,000	106,631	716,631	2,700,000
2037	3.636%	635,000	87,081	722,081	2,065,000
2038	3.650%	660,000	63,493	723,493	1,405,000
2039	3.656%	690,000	38,838	728,838	715,000
2040	3.668%	715,000	13,113	728,113	
		<u>\$ 10,255,000</u>	<u>\$ 4,924,060</u>	<u>\$ 15,179,060</u>	

## STATISTICAL SECTION

This part of the Town of Palm Beach, Florida's comprehensive annual financial report presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the Town of Palm Beach, Florida's overall financial health.

Contents	Page
Financial Trends <i>These schedules contain trend information to help the reader understand how the Town's financial performance and well-being have changed over time.</i>	154
Revenue Capacity <i>These schedules contain information to help the reader assess the Town's most significant local source, the property tax.</i>	160
Debt Capacity <i>These schedules present information to help the reader assess the affordability of the Town's current levels of outstanding debt and the Town's ability to issue additional debt in the future.</i>	167
Demographic and Economic Information <i>These schedules offer demographic and economic indicators to help the reader understand the environment within which the Town's financial activities take place and to help make comparisons over time and with other governments.</i>	172
Operating Information <i>These schedules contain information about the Town's operations and resources to help the reader understand how the information in the Town's report relates to the services the Town provides and the activities it performs.</i>	174

Sources: Unless otherwise noted, the information in these schedules is derived from the comprehensive annual financial reports for the relevant year.

**Town of Palm Beach, Florida**

**Net Position by Component**

**Last Ten Fiscal Years**

**Accrual Basis of Accounting**

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Governmental activities</b>										
Net investment in capital assets	\$ 80,983,936	\$ 89,404,386	\$ 80,099,513	\$ 76,021,164	\$ 71,962,534	\$ 55,346,920	\$ 74,251,960	\$ 84,762,756	\$ 79,461,477	\$ 78,478,304
Restricted	611,489	45,184,112	40,290,335	24,015,235	14,124,806	50,785,559	37,801,235	24,489,710	19,393,986	18,595,941
Unrestricted	91,088,326	36,551,306	39,732,216	63,300,047	80,060,626	62,431,435	(52,411)	1,629,162	(12,774,443)	78,677,788
<b>Total governmental activities net position</b>	<b>\$ 172,683,751</b>	<b>\$ 171,139,804</b>	<b>\$ 160,122,064</b>	<b>\$ 163,336,446</b>	<b>\$ 166,147,966</b>	<b>\$ 168,563,914</b>	<b>\$ 112,000,784</b>	<b>\$ 110,881,628</b>	<b>\$ 86,081,020</b>	<b>\$ 175,752,033</b>
<b>Business-type activities</b>										
Net investment in capital assets	\$ 17,120,652	\$ 17,020,243	\$ 16,521,594	\$ 16,029,772	\$ 17,243,929	\$ 17,740,802	\$ 17,072,347	\$ 16,498,309	\$ 15,898,227	\$ 15,674,570
Restricted	0	0	0	0	0	0	0	0	248,211	1,418,272
Unrestricted	2,955,244	2,891,749	3,300,496	3,701,370	3,783,232	4,720,586	4,303,456	5,132,473	6,314,816	12,730,501
<b>Total business-type activities net position</b>	<b>\$ 20,075,896</b>	<b>\$ 19,911,992</b>	<b>\$ 19,822,090</b>	<b>\$ 19,731,142</b>	<b>\$ 21,027,161</b>	<b>\$ 22,461,388</b>	<b>\$ 21,375,803</b>	<b>\$ 21,630,782</b>	<b>\$ 22,461,254</b>	<b>\$ 29,823,343</b>
<b>Primary government</b>										
Net investment in capital assets	\$ 98,104,588	\$ 106,424,629	\$ 96,621,107	\$ 92,050,936	\$ 89,206,463	\$ 73,087,722	\$ 91,324,307	\$ 101,261,065	\$ 95,359,704	\$ 94,152,874
Restricted	611,489	45,184,112	40,290,335	24,015,235	14,124,806	50,785,559	37,801,235	24,489,710	19,642,197	20,014,213
Unrestricted	94,043,570	39,443,055	43,032,712	67,001,417	83,843,858	67,152,021	4,251,045	6,761,635	(6,459,627)	91,408,289
<b>Total primary government net position</b>	<b>\$ 192,759,647</b>	<b>\$ 191,051,796</b>	<b>\$ 179,944,154</b>	<b>\$ 183,067,588</b>	<b>\$ 187,175,127</b>	<b>\$ 191,025,302</b>	<b>\$ 133,376,587</b>	<b>\$ 132,512,410</b>	<b>\$ 108,542,274</b>	<b>\$ 205,575,376</b>

# Town of Palm Beach, Florida

## Changes in Net Position

### Last Ten Fiscal Years

#### Accrual Basis of Accounting

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Expenses</b>										
Governmental activities:										
General government	\$ 11,687,399	\$ 13,535,702	\$ 11,580,425	\$ 10,569,463	\$ 11,141,575	\$ 10,303,043	\$ 14,710,957	\$ 16,342,132	\$ 21,186,486	\$ 20,374,698
Public safety	30,755,445	29,321,521	29,833,142	24,321,116	24,466,050	26,082,520	29,315,807	35,197,465	33,354,806	30,733,272
Physical environment	17,536,687	16,553,051	23,071,088	17,471,774	18,157,640	18,044,387	21,525,593	23,361,401	27,174,801	35,577,802
Transportation	1,206,068	898,456	1,459,738	1,427,144	1,691,225	1,407,173	1,070,730	1,049,791	1,051,542	1,441,311
Economic Environment	0	0	2,369,146	331,806	189,158	196,888	232,490	248,223	307,619	287,730
Culture and recreation	1,796,409	3,293,395	1,642,346	1,488,135	1,624,839	1,841,595	1,912,995	1,915,433	2,127,041	2,188,395
Interest on long-term debt	741,244	2,081,998	3,163,237	3,078,046	3,013,531	5,017,586	5,463,859	5,275,112	4,930,514	4,882,965
Debt issue cost	0	0	0	0	0	330,638	0	0	0	0
<b>Total governmental activities expenses</b>	<b>63,723,252</b>	<b>65,684,123</b>	<b>73,119,122</b>	<b>58,687,484</b>	<b>60,284,018</b>	<b>63,223,830</b>	<b>74,232,431</b>	<b>83,389,557</b>	<b>90,132,809</b>	<b>95,486,173</b>
Business-type activities:										
Leisure services	3,666,342	3,774,682	3,661,337	3,582,227	3,749,068	4,066,532	4,432,739	4,931,600	4,889,532	5,147,932
<b>Total business-type activities expenses</b>	<b>3,666,342</b>	<b>3,774,682</b>	<b>3,661,337</b>	<b>3,582,227</b>	<b>3,749,068</b>	<b>4,066,532</b>	<b>4,432,739</b>	<b>4,931,600</b>	<b>4,889,532</b>	<b>5,147,932</b>
<b>Total primary government expenses</b>	<b>\$ 67,389,594</b>	<b>\$ 69,458,805</b>	<b>\$ 76,780,459</b>	<b>\$ 62,269,711</b>	<b>\$ 64,033,086</b>	<b>\$ 67,290,362</b>	<b>\$ 78,665,170</b>	<b>\$ 88,321,157</b>	<b>\$ 95,022,341</b>	<b>\$ 100,634,105</b>
<b>Program Revenues</b>										
Governmental activities:										
Charges for services:										
General government	\$ 5,035,126	\$ 4,239,229	\$ 5,879,837	\$ 6,024,307	\$ 7,070,796	\$ 7,483,722	\$ 10,116,770	\$ 9,498,005	\$ 7,098,034	\$ 9,416,642
Public safety	2,464,558	2,023,808	2,716,885	3,107,463	2,971,320	3,441,046	2,810,616	3,012,132	2,123,886	2,485,185
Physical environment	1,131,884	1,098,951	1,219,036	1,260,317	1,277,457	2,148,675	2,500,197	2,198,314	2,273,362	92,365,478
Transportation	650,537	1,268,087	1,841,501	1,920,292	1,904,822	1,293,534	1,321,912	1,395,121	1,369,271	1,456,196
Culture and recreation	61,388	37,381	55,017	0	0	0	0	0	0	0
Operating grants and contributions:										
General government	39,649	576,737	68,200	96,850	153,274	148,023	95,052	65,083	102,302	201,224
Public safety	842,282	322,706	145,364	148,133	199,641	217,125	443,902	212,299	684,874	387,517
Physical environment	319,781	0	5,000	5,000	30,000	8,080	302,474	2,569,518	5,040	149,604
Transportation	42,347	9	0	0	0	0	3,077	0	0	220,304
Culture and recreation	39,894	3,526	5,865	881	2,338	3,708	10,574	3,819	59,542	6,348
Capital grants and contributions:										
General government	0	4,421	120,895	239,000	500	16,073	360,593	1,000,000	0	47,122
Public safety	1,885,000	103,102	379,170	304,651	155,592	106,020	114,740	106,303	9,467	18,368
Physical environment	2,490	396,979	3,512,898	35,321	83,454	520,770	377,689	759,024	1,107,657	13,327,684
Transportation	0	0	7,192	0	0	0	0	0	0	0
Culture and recreation	445,251	10,962	0	187,634	0	0	213,500	350,000	2,021,868	5,067
<b>Total governmental activities program revenues</b>	<b>12,960,187</b>	<b>10,085,898</b>	<b>15,956,860</b>	<b>13,329,849</b>	<b>13,849,194</b>	<b>15,386,776</b>	<b>18,671,096</b>	<b>21,169,618</b>	<b>16,855,303</b>	<b>120,086,739</b>
Business-type activities:										
Charges for services:										
Leisure Services Fund	4,160,010	4,350,130	4,308,462	4,383,799	4,555,849	5,278,444	5,809,804	6,110,187	6,332,330	6,868,410
Operating grants and contributions	0	0	0	0	0	0	0	0	0	0
Capital grants and contributions	1,830,934	6,500	0	3,000	1,835,801	0	25,000	0	132,530	1,761,358
<b>Total business-type activities program revenues</b>	<b>5,990,944</b>	<b>4,356,630</b>	<b>4,308,462</b>	<b>4,386,799</b>	<b>6,391,650</b>	<b>5,278,444</b>	<b>5,834,804</b>	<b>6,110,187</b>	<b>6,464,860</b>	<b>8,629,768</b>
<b>Total primary government program revenues</b>	<b>\$ 18,951,131</b>	<b>\$ 14,442,528</b>	<b>\$ 20,265,322</b>	<b>\$ 17,716,648</b>	<b>\$ 20,240,844</b>	<b>\$ 20,665,220</b>	<b>\$ 24,505,900</b>	<b>\$ 27,279,805</b>	<b>\$ 23,320,163</b>	<b>\$ 128,716,507</b>
<b>Net (expense)/revenue</b>										
Governmental activities	\$ (50,763,065)	\$ (55,598,225)	\$ (57,162,262)	\$ (45,357,635)	\$ (46,434,824)	\$ (47,837,054)	\$ (55,561,335)	\$ (62,219,939)	\$ (73,277,506)	\$ 24,600,566
Business-type activities	2,324,602	581,948	647,125	804,572	2,642,582	1,211,912	1,402,065	1,178,587	1,575,328	3,481,836
<b>Total primary government net expense</b>	<b>\$ (48,438,463)</b>	<b>\$ (55,016,277)</b>	<b>\$ (56,515,137)</b>	<b>\$ (44,553,063)</b>	<b>\$ (43,792,242)</b>	<b>\$ (46,625,142)</b>	<b>\$ (54,159,270)</b>	<b>\$ (61,041,352)</b>	<b>\$ (71,702,178)</b>	<b>\$ 28,082,402</b>

# Town of Palm Beach, Florida

## Changes in Net Position (continued)

Last Ten Fiscal Years

Accrual Basis of Accounting

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>General Revenues and Other Changes in Net Position</b>										
Governmental activities:										
Taxes:										
Property taxes	\$ 42,887,217	\$ 41,508,570	\$ 36,635,343	\$ 36,662,916	\$ 37,473,107	\$ 39,110,926	\$ 43,869,888	\$ 47,882,187	\$ 50,195,981	\$ 52,282,253
Local option gas tax	324,077	321,246	301,900	301,240	299,081	310,290	329,481	338,120	352,281	347,820
Infrastructure surtax	0	0	0	0	0	0	0	0	350,847	576,792
Franchise fees	2,454,232	2,152,817	2,204,718	2,040,443	2,036,065	2,172,540	2,168,171	2,132,019	2,305,715	2,249,067
Utility service taxes	4,608,088	4,885,696	4,847,146	4,954,671	5,098,715	5,463,267	5,558,660	5,591,219	5,695,690	5,795,378
Business tax receipts	726,239	716,018	694,373	669,095	666,788	702,711	682,428	723,649	713,710	771,499
Intergovernmental, unrestricted	1,190,409	905,276	937,865	838,855	875,467	939,801	945,915	980,977	958,373	987,807
Investment earnings	2,728,147	2,061,399	940,069	660,689	129,845	1,486,459	1,460,232	1,952,317	2,062,752	5,383,592
Miscellaneous	280,004	232,309	2,054,027	1,025,368	1,654,276	891,628	1,007,465	191,090	376,602	788,898
Insurance Recoveries	0	0	0	0	0	0	0	320,105	354,723	270,358
Transfers	550,000	550,000	764,338	1,418,740	1,013,000	(207,700)	1,087,200	989,100	870,967	(3,816,737)
<b>Total governmental activities</b>	<b>55,748,413</b>	<b>53,333,331</b>	<b>49,379,779</b>	<b>48,572,017</b>	<b>49,246,344</b>	<b>50,869,922</b>	<b>57,109,440</b>	<b>61,100,783</b>	<b>64,237,641</b>	<b>65,636,727</b>
Business-type activities										
Investment earnings	67,711	26,142	27,311	28,718	1,840	14,615	17,024	65,492	40,651	63,516
Miscellaneous	0	0	0	0	0	0	4,168	0	0	0
Transfers	(550,000)	(550,000)	(764,338)	(924,238)	(1,013,000)	207,700	(1,087,200)	(989,100)	(870,967)	3,816,737
<b>Total business-type activities</b>	<b>(482,289)</b>	<b>(523,858)</b>	<b>(737,027)</b>	<b>(895,520)</b>	<b>(1,011,160)</b>	<b>222,315</b>	<b>(1,066,008)</b>	<b>(923,608)</b>	<b>(830,316)</b>	<b>3,880,253</b>
<b>Total primary government</b>	<b>\$ 55,266,124</b>	<b>\$ 52,809,473</b>	<b>\$ 48,642,752</b>	<b>\$ 47,676,497</b>	<b>\$ 48,235,184</b>	<b>\$ 51,092,237</b>	<b>\$ 56,043,432</b>	<b>\$ 60,177,175</b>	<b>\$ 63,407,325</b>	<b>\$ 69,516,980</b>
<b>Changes in Net Position</b>										
Governmental activities	\$ 4,985,348	\$ (2,264,894)	\$ (7,782,483)	\$ 3,214,382	\$ 2,811,520	\$ 3,032,868	\$ 1,548,105	\$ (1,119,156)	\$ (9,039,865)	\$ 90,237,293
Business-type activities	1,842,313	58,090	(89,902)	(90,948)	1,631,422	1,434,227	336,057	254,979	745,012	7,362,089
<b>Total primary government</b>	<b>\$ 6,827,661</b>	<b>\$ (2,206,804)</b>	<b>\$ (7,872,385)</b>	<b>\$ 3,123,434</b>	<b>\$ 4,442,942</b>	<b>\$ 4,467,095</b>	<b>\$ 1,884,162</b>	<b>\$ (864,177)</b>	<b>\$ (8,294,853)</b>	<b>\$ 97,599,382</b>



# Town of Palm Beach, Florida

## Fund Balances of Governmental Funds

### Last Ten Fiscal Years

#### Modified Accrual Basis of Accounting

	Fiscal Year Pre-GASB 54							
	2009	2010						
<b>General Fund</b>								
Reserved	\$ 478,285	\$ 512,860						
Unreserved	30,304,216	26,919,376						
Total General Fund	<u>\$ 30,782,501</u>	<u>\$ 27,432,236</u>						
<b>All other governmental funds</b>								
Reserved	\$ 3,645,534	\$ 18,579,324						
Unreserved, reported in:								
Special Revenue Funds	0	598,762						
Capital Projects funds	18,107,668	42,765,725						
Debt Service Funds	291,518	147,236						
Total all other governmental funds	<u>\$ 22,044,720</u>	<u>\$ 62,091,047</u>						
<b>Fiscal Year Post-GASB 54</b>								
	2011	2012	2013	2014	2015	2016	2017	2018
<b>General Fund</b>								
<b>Non Spendable:</b>								
Non Spendable	567,775	527,146	534,374	520,247	510,044	487,341	385,786	425,502
<b>Spendable:</b>								
Restricted	0	0	0	0	0	0	0	0
Committed	4,196,183	3,315,135	3,390,226	3,456,532	3,168,789	3,061,180	3,210,518	3,129,714
Assigned	2,802,668	2,956,588	6,265,157	2,486,676	2,621,024	5,480,500	6,536,676	2,335,827
Unassigned	18,155,941	21,424,261	20,043,760	22,298,680	22,267,051	21,615,082	17,716,419	23,063,128
<b>Total General Fund</b>	<u>\$ 25,722,567</u>	<u>\$ 28,223,130</u>	<u>\$ 30,233,517</u>	<u>\$ 28,762,135</u>	<u>\$ 28,566,908</u>	<u>\$ 30,644,103</u>	<u>\$ 27,849,399</u>	<u>\$ 28,954,171</u>
<b>All other governmental funds</b>								
<b>Non Spendable:</b>								
Non Spendable	0	0	0	0	0	0	0	0
<b>Spendable:</b>								
Restricted	40,902,673	24,015,235	14,124,806	50,785,559	37,587,735	24,703,210	17,535,776	17,722,369
Committed	0	0	0	0	0	0	0	0
Assigned	13,645,491	17,919,125	21,209,913	44,233,613	30,085,768	19,316,913	25,987,032	35,293,163
Unassigned	(254,148)	(455,669)	(961,325)	(2,004,706)	(1,558,223)	(1,864,970)	(3,578,081)	(2,515,068)
<b>Total All Other Governmental Funds</b>	<u>\$ 54,294,016</u>	<u>\$ 41,478,691</u>	<u>\$ 34,373,394</u>	<u>\$ 93,014,466</u>	<u>\$ 66,115,280</u>	<u>\$ 42,155,153</u>	<u>\$ 39,944,727</u>	<u>\$ 50,500,464</u>

**Town of Palm Beach, Florida**  
**Tax Revenues by Source, Governmental Funds**  
**Last Ten Fiscal Years**

<b>Fiscal Year</b>	<b>Property Taxes</b>	<b>Local Option Gas Tax</b>	<b>Franchise Fees</b>	<b>Utility Service Taxes</b>	<b>Business Tax Receipts (1)</b>	<b>Total</b>
<b>2009</b>	\$ 42,887,217	\$ 324,077	\$ 2,454,232	\$ 4,608,088	\$ 726,239	\$ 50,999,853
<b>2010</b>	41,508,570	321,246	2,152,817	4,931,205	716,018	49,629,856
<b>2011</b>	36,635,343	301,900	2,204,718	4,892,655	694,373	44,728,989
<b>2012</b>	36,662,916	301,240	2,040,443	4,973,633	669,095	44,647,327
<b>2013</b>	37,473,107	299,081	2,036,065	5,098,715	666,788	45,573,756
<b>2014</b>	39,110,926	310,290	2,172,540	5,463,267	702,711	47,759,734
<b>2015</b>	43,869,888	329,481	2,168,171	5,558,660	682,428	52,608,628
<b>2016</b>	47,882,187	338,120	2,132,019	5,591,219	723,649	56,667,194
<b>2017</b>	50,195,981	352,282	2,035,715	5,695,690	713,710	58,993,378
<b>2018</b>	52,282,254	347,820	2,217,998	5,795,377	771,499	61,414,948

Change:

2009-2018	21.9%	7.3%	-9.6%	25.8%	6.2%	20.4%
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**Town of Palm Beach, Florida**  
**Changes in Fund Balances of Governmental Funds**  
**Last Ten Fiscal Years**  
**Modified Accrual Basis of Accounting**

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Revenues</b>										
Taxes	\$ 50,999,853	\$ 49,629,856	\$ 44,728,989	\$ 44,647,327	\$ 45,573,756	\$ 47,759,734	\$ 52,608,628	\$ 56,667,194	\$ 59,263,377	\$ 61,446,017
Fees and permits	4,865,780	4,102,878	5,749,007	5,880,327	6,959,778	7,401,315	10,020,118	9,422,858	7,024,524	9,339,708
Intergovernmental	1,937,338	1,852,267	1,900,329	1,967,946	986,853	1,056,503	1,074,234	1,106,768	1,352,991	1,603,835
Charges for services	3,277,981	3,194,361	3,461,768	4,081,261	3,576,155	3,741,185	3,957,603	4,131,754	3,681,925	3,763,590
Fines and forfeitures	927,863	620,978	1,309,725	1,106,676	1,530,917	1,924,183	1,115,240	1,185,547	799,768	1,068,792
Contributions	0	795,161	222,646	459,050	71,066	421,366	736,770	1,946,658	3,294,902	565,675
Investment earnings	2,389,974	1,814,395	737,696	704,692	212,594	626,295	1,184,939	857,219	738,997	4,296,845
Grant revenue	792,662	83,306	3,678,245	771,909	362,568	358,805	490,367	3,120,771	69,735	7,491,989
Special Assessments	0	564,419	989,814	1,068,133	1,015,907	1,183,221	1,538,098	1,257,358	1,227,990	14,368,109
Miscellaneous	568,455	302,124	852,864	1,011,340	692,198	663,967	177,606	291,461	506,948	783,431
<b>Total revenues</b>	<b>65,759,906</b>	<b>62,959,745</b>	<b>63,631,083</b>	<b>61,698,661</b>	<b>60,981,792</b>	<b>65,136,574</b>	<b>72,903,603</b>	<b>79,987,588</b>	<b>77,961,157</b>	<b>104,727,991</b>
<b>Expenditures</b>										
General government	10,923,177	10,716,676	9,466,491	9,328,868	9,611,179	9,482,734	10,349,294	10,672,235	11,144,220	10,979,679
Public safety	31,367,667	30,556,992	30,511,290	25,095,341	24,045,416	25,803,242	26,328,383	28,298,011	29,168,148	29,049,008
Physical environment	13,252,050	11,576,185	17,281,410	11,676,641	12,580,551	12,848,052	16,836,864	14,953,923	18,042,161	24,718,387
Transportation	1,248,445	909,308	1,311,456	1,099,438	1,528,094	1,282,851	1,084,764	1,081,675	1,128,328	1,192,357
Economic Environment	0	0	2,369,146	331,806	189,158	196,888	232,490	248,223	307,619	287,730
Culture and recreation	1,858,634	1,640,889	1,642,083	1,508,402	1,649,498	1,870,601	1,931,194	1,938,661	2,186,244	2,251,619
Non-departmental	1,918,051	1,902,388	1,905,398	1,804,439	1,922,643	1,880,251	1,925,555	1,967,485	4,708,491	6,609,398
Capital outlay	11,429,915	23,045,739	4,662,208	16,389,104	11,161,869	11,573,533	34,409,565	35,114,632	10,032,899	10,897,086
Debt service										
Principal	3,875,000	4,020,000	1,372,838	2,885,619	1,290,000	1,320,000	2,260,000	2,340,000	2,445,000	2,550,000
Interest and other fiscal charge	650,150	1,336,179	3,260,692	3,190,196	3,111,294	4,524,027	5,727,107	5,642,453	4,674,144	5,315,481
Bond issue costs	24,303	701,133	27,341	0	0	330,638	0	403,895	0	0
Payment to refunded bond escrow agent								622,861		
<b>Total expenditures</b>	<b>76,547,392</b>	<b>86,405,489</b>	<b>73,810,353</b>	<b>73,309,854</b>	<b>67,089,702</b>	<b>71,112,817</b>	<b>101,085,216</b>	<b>103,284,054</b>	<b>83,837,254</b>	<b>93,850,745</b>
Revenues over (under) expenditures	(10,787,486)	(23,445,744)	(10,179,270)	(11,611,193)	(6,107,910)	(5,976,243)	(28,181,613)	(23,296,466)	(5,876,097)	10,877,246
<b>Other financing sources (uses)</b>										
Transfers in	10,606,800	10,758,475	11,309,406	11,774,938	11,257,899	32,693,862	23,861,850	19,884,368	18,484,704	20,779,956
Transfers out	(10,056,800)	(10,208,475)	(10,554,963)	(10,973,009)	(10,244,899)	(28,042,649)	(22,774,650)	(18,895,268)	(17,613,737)	(19,996,693)
Proceeds from sale of capital asset	0	1,047,156	0	0	0	0	0	0	0	0
Insurance recoveries	0	0	0	494,502	0	0	0	0	0	0
Bonds/Notes proceeds	395,004	74,578,567	0	0	0	58,494,720	0	58,432,064	0	0
Retirement of bonds/notes	0	(10,589,028)	0	0	0	0	0	0	0	0
Payment to refunded bond escrow	0	(5,835,971)	0	0	0	0	0	(58,007,630)	0	0
Proceeds of refunding note	0	0	0	0	0	0	0	0	0	0
<b>Total other financing sources (uses)</b>	<b>945,004</b>	<b>59,750,724</b>	<b>754,443</b>	<b>1,296,431</b>	<b>1,013,000</b>	<b>63,145,933</b>	<b>1,087,200</b>	<b>1,413,534</b>	<b>870,967</b>	<b>783,263</b>
Net change in fund balances	\$ (9,842,482)	\$ 36,304,980	\$ (9,424,827)	\$ (10,314,762)	\$ (5,094,910)	\$ 57,169,690	\$ (27,094,413)	\$ (21,882,932)	\$ (5,005,130)	\$ 11,660,509
Debt service as a percentage of non-capital expenditures	6.99%	9.39%	6.77%	10.67%	7.86%	10.39%	11.94%	12.24%	9.57%	9.40%

**Town of Palm Beach, Florida**

**Historic and Projected General Fund Non-Ad Valorem Revenues**

**Last Ten Fiscal Years Actual and Next Year Budgeted**

	Actual FY2009	Actual FY2010	Actual FY2011	Actual FY2012	Actual FY2013	Actual FY2014	Actual FY2015	Actual FY2016	Actual FY2017	Actual FY2018	Budget FY2019
Franchise Fees	\$ 2,454,232	\$ 2,152,817	\$ 2,204,718	\$ 2,040,444	\$ 2,036,065	\$ 2,172,540	\$ 2,168,171	\$ 2,132,019	\$ 2,305,715	\$ 2,249,067	\$ 2,290,000
Utility Service Tax	4,608,088	4,931,205	4,892,655	4,973,633	5,397,796	5,463,267	5,558,660	5,591,219	5,695,690	5,795,377	5,955,000
Business Tax Receipts	726,238	716,018	694,373	669,095	666,788	702,711	682,429	723,649	713,710	771,499	750,000
Building Permits	4,701,645	3,934,213	5,535,510	5,514,911	6,500,256	6,919,361	9,508,851	8,791,344	6,490,797	8,739,628	6,944,000
Other License Fees & Permits	164,135	168,665	213,497	365,417	459,522	481,955	511,268	631,514	533,727	600,080	650,108
State Shared Revenue (1)	1,081,727	978,259	1,058,101	954,387	930,906	988,578	1,040,960	1,053,691	957,861	1,002,841	1,028,500
Local Shared Revenue	39,997	46,223	29,536	20,781	42,813	25,795	15,040	24,199	19,598	24,202	15,000
General Government	27,618	33,650	42,628	39,000	41,412	39,658	39,052	37,228	38,618	42,094	86,600
Public Safety	1,539,385	1,429,333	1,419,660	2,001,026	1,440,533	1,516,863	1,711,089	1,837,295	1,324,118	1,416,643	1,408,000
Physical Environment	1,131,884	1,098,950	1,219,035	1,260,317	1,264,060	1,226,434	1,192,087	1,179,500	1,277,199	1,177,602	1,361,108
Transportation	579,292	632,425	780,444	780,917	830,150	958,230	1,015,373	1,077,731	1,041,990	1,127,251	1,127,800
Fines & Forfeitures	1,152,807	594,473	1,297,226	1,106,435	1,530,787	1,924,183	1,099,526	1,174,837	799,768	1,068,444	1,171,000
Culture and Recreation	0	0	0	0	0	0	0	0	0	0	412,050
Contributions	0	0	0	0	0	0	0	0	0	0	0
Investment Earnings	1,923,224	1,168,997	495,649	495,311	32,425	383,727	597,586	490,102	421,514	702,261	828,000
Rents & Royalties	44,291	102,702	88,202	104,980	69,606	42,749	57,599	37,919	34,892	34,840	36,964
Sale of Capital Assets	0	1,047,156	5,874	1,392	0	353,100	0	0	0	0	0
Miscellaneous Other	158,625	188,634	671,609	577,151	500,152	253,347	110,637	245,143	435,258	349,337	348,000
<b>Total Non-Ad Valorem Revenues</b>	<b>\$ 20,333,188</b>	<b>\$ 19,223,721</b>	<b>\$ 20,648,717</b>	<b>\$ 20,905,195</b>	<b>\$ 21,743,271</b>	<b>\$ 23,452,498</b>	<b>\$ 25,308,328</b>	<b>\$ 25,027,390</b>	<b>\$ 22,090,455</b>	<b>\$ 25,101,164</b>	<b>\$ 24,412,130</b>

(1) Excludes 8th cent motor fuel tax and fuel tax refund.

## **Description of Certain Major Sources of Non-Ad Valorem Revenues As Defined in Bond Document (Unaudited)**

### **Franchise Fees**

Public utilities operating within the Town of Palm Beach, Florida must pay the Town a franchise fee in return for the right to do business within the Town and for the right to use public rights-of-way. Franchise agreements currently in effect include: Florida Public Utilities, Florida Power & Light, BellSouth Telecommunications, and Comcast Cable.

### **Utility Service Tax**

The Town levies a utility tax on the purchase of electricity, metered or bottled gas, water service and telecommunication services. The Town levies this tax at the state allowed maximum of 10% for all services.

### **Business Tax Receipts**

Any person engaging in or managing any business, occupation or profession within the limits of the Town of Palm Beach must obtain a business license. All licenses must be secured at the time the business begins operation and are renewed thereafter each October 1. The fee for each license is based on the business in which the entity is engaged.

### **Building Permits**

Building permit fees include all building, electrical, mechanical and plumbing permits as well as architectural fees, variance application fees, and landmark application fees. Building permit fees were reduced in FY2008 and FY2017.

### **Other License Fees and Permits**

These revenues include, right of way permits, parking permits and registrations.

### **State Shared Revenue**

Revenues that are distributed from the State of Florida to the Town of Palm Beach, Florida are included in this line item. A portion of this revenue is State Revenue Sharing. The current structure of the revenue sharing program has three revenue sources for municipalities: Sales & Use Tax, one-cent Municipal Gas Tax and the State Alternative Fuel Decal Users Fee. Of these sources, the one-cent Municipal Gas Tax (Local Option Gas Tax) is restricted to expenditures for roads and has not been included in the **Historic and Projected Non Ad Valorem Revenue** Chart. Also included in the State Shared Revenue sections are the following distributions from the State of Florida: Alcoholic Beverage License and Sales Tax.

### **Local Shared Revenue**

Local shared revenue includes a portion of the Palm Beach County Occupational License fees and a 911 equipment reimbursement.

### **General Government Revenues**

These revenues include charges for copies, meeting tapes, lien search fees, microfiche, certification of copies and sales of maps and code books.

### **Public Safety Revenue**

Public Safety Revenue includes special detail pay for police and fire officers, EMS transport fees, burglar alarm registration and false alarm fees, police ID cards, and Direct Connect Alarm fees. In FY2006 new fire inspection fees were approved by the Town Council. In FY2008, fees were increased for false alarm charges.

### **Physical Environment Revenue**

Physical Environment Revenue includes solid waste collection fees, (collected through a non-ad valorem assessment), recycling fees and beach cleaning fees.

### **Transportation**

Revenues include parking meter and permit collections. In FY2011, parking meter fees were increased.

### **Fines and Forfeitures**

Fines and penalties received from traffic violations, parking meter violations, right-of-way violations, and code compliance fines.

### **Contributions**

Contributions represent donations by citizens and businesses for various Town projects.

### **Investment Earnings**

Represents interest earnings on cash, cash equivalents, and investments.

### **Rents and Royalties**

Represents revenue from the rental of public property, pay phone and vending machine commissions.

### **Sale of Capital Assets**

Revenue represents proceeds from the sale of capital assets. Revenue in FY10, FY13 and FY14 represents proceeds from the sale of Town owned property.

### **Miscellaneous Other Revenue**

Revenues include a fee paid to the Town for the administration of Kreusler Park parking lot, fees associated with charitable solicitations, a rebate for Town towing, State highway lighting maintenance, insurance proceeds for hurricane damage and other miscellaneous revenues.

### **Outstanding Town Indebtedness**

The Town does not have any general obligation bonds outstanding as of September 30, 2017. In February, 2010, the Town issued Public Improvement Revenue and Refunding Bonds, Series 2010A in the principal amount of \$57,035,000, which refunded with the Series 2003B bonds, and the 2008 Revenue Note and financed a portion of the Town's 20 year capital improvement program. The 2010A bonds are special obligations of the Town payable solely from and secured solely by non-ad valorem revenue and any unused debt proceeds and related investment income. The Town also issued 2010B Worth Avenue Commercial District Project bonds in the principal amount of \$14,770,000. The Town imposed a capital special assessment against real property in the Worth Avenue Commercial District to pay the cost of the Worth Avenue projects. The assessments will be security for the 2010B bonds. In December 2013, the Town issued Public Improvement Revenue Bonds in the principal amount of \$55,590,000 to finance a portion of the Town's 20 year capital improvement program. The 2013 bonds are special obligations of the Town payable solely from and secured solely by non-ad valorem revenue. In September 2016, the Town issued Public Improvement Revenue Refunding Bonds, Series 2016A in the principal amount of \$39,320,000, which refunded a portion of the Series 2010A Bonds. The Town also issued Public Improvement Revenue Refunding Bonds, Series 2016B in the principal amount of \$10,255,000, which refunded a portion of the Series 2010B Bonds.

## Town of Palm Beach, Florida

### Assessed Value and Actual Value of Taxable Property

#### Last Ten Fiscal Years

Fiscal Year	Residential Property	Commercial Property	Industrial Property	Other Property	Less: Tax-exempt Property	Total Taxable Value	Total Direct Tax Rate	Total Assessed Value	Assessed Value as a % of Actual Value
2009	\$ 16,567,814,740	\$ 1,144,245,693	\$ 1,283,286	\$ 319,200,545	\$ (4,347,624,821)	\$ 13,684,919,443	3.2512	\$ 17,911,648,549	76%
2010	15,424,701,553	1,055,167,871	1,995,000	411,729,501	(3,796,459,546)	13,097,134,379	3.2512	16,893,593,925	78%
2011	12,548,944,226	926,346,754	1,995,000	365,999,807	(2,312,807,898)	11,530,477,889	3.2512	12,043,094,460	96%
2012	12,455,771,607	917,204,438	1,795,500	348,994,178	(2,213,575,366)	11,510,190,357	3.2512	12,013,987,648	96%
2013	12,889,708,323	915,763,620	1,795,500	364,349,859	(2,365,784,414)	11,805,832,888	3.2512	12,288,707,603	96%
2014	13,830,680,923	943,455,273	1,795,500	368,781,059	(2,772,972,410)	12,371,740,345	3.2468	12,862,947,349	96%
2015	15,403,086,966	1,160,442,899	1,885,275	326,783,978	(3,631,110,871)	13,261,088,247	3.4058	13,728,091,553	97%
2016	17,428,504,556	1,270,937,024	1,885,275	341,777,143	(4,533,683,531)	14,509,420,467	3.3779	14,987,210,512	97%
2017	19,293,989,329	1,389,277,926	1,108,283	360,821,288	(5,286,783,579)	15,758,413,247	3.2706	16,253,191,394	97%
2018	19,863,333,751	1,559,628,992	0	385,867,603	(5,019,966,708)	16,788,863,638	3.2037	17,291,500,785	97%

Assessed value is an annual determination of the just or fair market value of the property, or the value of the homestead property as limited pursuant to State law.

Taxable value is the assessed value of property minus the amount of any applicable exemption provided under State law.

Property in Palm Beach County is reassessed every three years on average by the Palm Beach County Property Appraiser.

**Town of Palm Beach, Florida**  
**Direct and Overlapping Property Tax Rates**  
**Last Ten Fiscal Years**

Fiscal Year	Town Direct Rates			Overlapping Rates			Total All
	General Fund	Debt Service	Total Direct	School District	Palm Beach County	Special Taxing Districts	
2008	3.3637	0.0000	3.3637	7.3560	3.9813	2.1308	16.8318
2009	3.2512	0.0000	3.2512	7.2510	3.9656	2.2569	16.7247
2010	3.2512	0.0000	3.2512	7.9830	4.5614	2.4934	18.2890
2011	3.2512	0.0000	3.2512	8.1540	4.9960	2.5549	18.9561
2012	3.2512	0.0000	3.2512	8.1800	4.9925	2.3433	18.7670
2013	3.2512	0.0000	3.2512	7.7780	4.9902	2.3154	18.3348
2014	3.2468	0.0000	3.2468	7.5860	4.9852	2.2280	18.0460
2015	3.4058	0.0000	3.4058	7.5940	4.9729	2.1732	18.1459
2016	3.3779	0.0000	3.3779	7.5120	4.9277	2.0974	17.9150
2017	3.2706	0.0000	3.2706	7.0700	4.9142	1.9453	17.2001
2018	3.2037	0.0000	3.2037	6.7690	4.9023	1.7818	16.6568

Tax rate limits	- Ten mills per Florida Statute 200.81 (one mill equals \$1 per \$1,000 of assessed valuation).
Scope of tax rate limit	- No municipality shall levy ad valorem taxes for real and tangible personal property in excess of ten mills of the assessed value, except for special benefits and debt service on obligations issued with the approval of those taxpayers subject to ad valorem taxes.
Taxes assessed	- January 1
Taxes due	- March 31
Taxes delinquent	- April 1
Discount allowed	- 4% November; 3% December; 2% January; 1% February
Penalties for delinquent	- 2.5% after April 1, increase .5% each ten days; maximum 5%
Tax collector	- Palm Beach County
Tax collector's commission	- None



## Town of Palm Beach, Florida

### Principal Property Tax Payers

September 30, 2018 and Nine Years Ago

	2018				2009			
	Taxable Assessed Value	Taxes Paid	Rank	Percentage of Town Taxable Assessed Value	Taxable Assessed Value	Taxes Paid	Rank	Percentage of Town Taxable Assessed Value
The Breaker's	\$ 346,927,137	1,111,450	1	2.05%	\$ 271,108,504	\$ 881,428	1	1.98%
Blossom Way Holdings LLC	116,444,387	373,053	2	0.69%				
Nelson Peltz	109,414,380	350,531	3	0.65%	95,328,725	309,933	2	0.70%
Wilson 150 Worth Avenue LLC	82,051,098	262,867	4	0.49%				
JV Associates PB LLC	86,879,247	278,335	5	0.51%	66,000,000	214,579	3	0.48%
700 North Lake LLC	77,624,137	248,684	6	0.46%	54,094,071	175,871	6	0.40%
60 Blossom Way Trust	60,408,271	193,530	7	0.36%				
James H Clark	59,983,960	192,171	8	0.35%				
Paul Tudor Jones II	58,881,379	188,638	9	0.35%				
Sydell Miller	56,195,277	180,033	10	0.33%	48,670,656	158,238	8	0.36%
County Road Property LLC					65,018,718	211,389	4	0.48%
Dwight Schar					59,250,386	192,635	5	0.43%
Sidney Spiegel					44,528,394	144,771	7	0.33%
The Everglades Club					41,377,527	134,527	9	0.30%
Edward Falcone					39,574,840	128,666	10	0.29%
Totals	<u>\$ 1,054,809,273</u>	<u>\$ 3,379,292</u>		<u>6.24%</u>	<u>\$ 784,951,821</u>	<u>\$ 2,552,035</u>		<u>5.74%</u>

Source: Palm Beach County Property Appraiser

## Town of Palm Beach, Florida

### Property Tax Levies and Collections

#### Last Ten Fiscal Years

Fiscal Year	Net Tax Levy*	Current Tax Collections	Percent of Levy Collected	Delinquent Tax Collections	Total Property Tax Collections	Collections as a Percent of Current Levy
2009	44,766,064	42,684,473	95.35%	202,744	42,887,217	95.80%
2010	43,506,736	41,076,426	94.41%	432,144	41,508,570	95.41%
2011	38,073,972	36,634,834	96.22%	509	36,635,343	96.22%
2012	37,421,931	36,636,311	97.90%	26,605	36,662,916	97.97%
2013	38,449,282	37,376,601	97.21%	96,506	37,473,107	97.46%
2014	40,168,565	39,067,303	97.26%	43,623	39,110,926	97.37%
2015	45,709,498	43,979,362	96.21%	9,128	43,988,490	96.23%
2016	49,611,524	47,733,340	96.21%	193,117	47,926,457	96.60%
2017	52,099,146	50,080,658	96.13%	115,323	50,195,981	96.35%
2018	54,179,433	52,170,789	96.29%	146,687	52,317,476	96.56%

Note: All property taxes are assessed and collected by the Palm Beach County Tax Collector without charge to the Town. Collections are distributed in full as collected.

\* Tax levy, net of allowance for discounts.

## Town of Palm Beach, Florida

### Ratios of Outstanding Debt by Type

Last Ten Fiscal Years

Governmental Activities								
Fiscal Year	General Obligation Bonds	Revenue Refunding Bonds	Revenue Bonds/Notes	Loan Payable ECR	Capital Leases	Total Primary Government	Percentage of Personal Income	Per Capita
2009	\$ -	\$ 3,885,000	\$ 15,445,000	\$ 753,889	\$ -	\$ 20,083,889	1.59%	2,081
2010	-	-	73,739,987	648,762	-	74,388,749	6.96%	9,115
2011	-	-	72,383,598	540,924	-	72,924,522	6.67%	8,736
2012	-	-	69,517,815	-	-	69,517,815	6.35%	8,318
2013	-	-	68,137,765	-	-	68,137,765	6.65%	8,342
2014	-	-	125,139,203	-	-	125,139,203	12.20%	15,317
2015	-	-	123,042,406	-	-	123,042,406	12.19%	15,302
2016	-	-	125,798,878	-	-	125,798,878	14.83%	15,647
2017	-	-	122,721,163	-	228,037	122,949,200	14.57%	14,829
2018	-	-	119,397,705	-	184,492	119,582,197	12.99%	14,416

**Note:** Details about the Town's outstanding debt can be found in the notes to the financial statements.

## Town of Palm Beach, Florida

### *Ratios of General Bonded Debt Outstanding*

#### *Last Ten Fiscal Years*

<b>Fiscal Year</b>	<b>General Obligation Bonds</b>	<b>Less: Amounts Available in Debt Service Fund</b>	<b>Total</b>	<b>Percentage of Assessed Value of Taxable Property</b>	<b>Per Capita</b>
<b>2009</b>	\$ 0	\$ 0	\$ 0	N/A	\$ 0
<b>2010</b>	0	0	0	N/A	0
<b>2011</b>	0	0	0	N/A	0
<b>2012</b>	0	0	0	N/A	0
<b>2013</b>	0	0	0	N/A	0
<b>2014</b>	0	0	0	N/A	0
<b>2015</b>	0	0	0	N/A	0
<b>2016</b>	0	0	0	N/A	0
<b>2017</b>	0	0	0	N/A	0
<b>2018</b>	0	0	0	N/A	0

**Note:** For each fiscal year ending September 30, property is valued as of January 1st of the preceding calendar year.

General Obligation Bonds were retired in 2005

**Town of Palm Beach, Florida**  
**Direct and Overlapping Governmental Activities Debt**  
**September 30, 2018**

	<b>Total Outstanding</b>	<b>Percentage Applicable to Town of Palm Beach<sup>(1)</sup></b>	<b>Amount Applicable to Town of Palm Beach</b>
Direct:			
Town of Palm Beach	\$ 109,085,000	100.00%	\$ 109,085,000
Overlapping:			
Palm Beach County	\$ 1,010,556,160	10.10%	102,076,116
Palm Beach County School District	1,535,730,000	10.10%	155,123,842
Total overlapping debt	2,546,286,160		257,199,958
<b>Total direct and overlapping debt payable from ad valorem taxes</b>	<b>\$ 2,655,371,160</b>		<b>\$ 366,284,958</b>
Estimated population			8,295
Total direct and overlapping debt per capita			\$ 44,157

<sup>(1)</sup> Based on 2017 ratio of assessed taxable values.

Source: Finance Department, Town of Palm Beach, Florida  
Palm Beach County Property Appraiser  
School Board of Palm Beach County

Note: The percentage of overlapping debt applicable is estimated using taxable assessed property values. Applicable percentages were estimated by determining the portion of the Town's taxable assessed value that is within the County's boundaries and multiplying it by the County and School Board General Obligation Debt outstanding.

**Town of Palm Beach, Florida****Legal Debt Margin Information****Last Ten Fiscal Years**

	<u>2009</u>	<u>2010</u>	<u>2011</u>	<u>2012</u>	<u>2013</u>	<u>2014</u>	<u>2015</u>	<u>2016</u>	<u>2017</u>	<u>2018</u>
Debt limit	\$ 895,582,427	\$ 844,679,696	\$ 602,154,723	\$ 600,699,382	\$ 614,435,380	\$ 643,147,367	\$ 686,404,578	\$ 749,360,526	\$ 812,659,570	\$ 864,575,039
Total net debt applicable to limit	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>	<u>0</u>
Legal debt margin	<u>\$ 895,582,427</u>	<u>\$ 844,679,696</u>	<u>\$ 602,154,723</u>	<u>\$ 600,699,382</u>	<u>\$ 614,435,380</u>	<u>\$ 643,147,367</u>	<u>\$ 686,404,578</u>	<u>\$ 749,360,526</u>	<u>\$ 812,659,570</u>	<u>\$ 864,575,039</u>
Total net debt applicable to the limit as a percentage of debt limit	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>	<u>0.00%</u>

The Town of Palm Beach has a 5% general obligation debt limit as a percent of taxable value per Section 7.02 of the Town Charter.

## Town of Palm Beach, Florida

### *Pledged Revenue Coverage*

#### *Last Ten Fiscal Years*

Fiscal Year	Non-Ad Valorem Revenue Available for Debt Coverage		Current Debt Service			Current Coverage
			Principal	Interest	Total	
2008	\$	21,549,401	\$ 3,720,000	\$ 612,163	\$ 4,332,163	4.97
2009		20,333,188	3,875,000	648,649	4,523,649	4.49
2010		19,223,721	4,020,000	1,331,915	5,351,915	3.59
2011		20,648,717	1,265,000	3,149,663	4,414,663	4.68
2012		20,905,195	2,775,000	3,165,134	5,940,134	3.52
2013		21,743,271	1,290,000	3,111,294	4,401,294	4.94
2014		23,452,498	1,320,000	4,524,027	5,844,027	4.01
2015		25,308,328	2,260,000	5,722,457	7,982,457	3.17
2016		25,027,390	2,340,000	5,636,404	7,976,404	3.14
2017		22,090,455	2,445,000	4,664,860	7,109,860	3.11
2018		25,101,164	2,670,000	4,962,945	7,632,945	3.29

The Town's revenue bonds and note are special obligations of the Town payable solely from and secured solely by non-ad valorem revenue and any unused debt proceeds and related investment income. Footnote G describes the Town's current bond status.

## Town of Palm Beach, Florida

### Demographic and Economic Statistics

#### Last Ten Fiscal Years

Fiscal Year	Population <sup>(1)</sup>	Estimated Total Personal Income	Per Capita Personal Income <sup>(2)</sup>	Median Age <sup>(2)</sup>	Education Level in Years of Schooling	School Enrollment <sup>(3)</sup>	Unemployment Rate <sup>(4)</sup>
2008	9,797	1,282,339,127	130,891	66.6	N/A	468	7.5%
2009	9,650	1,263,098,150	130,891	66.6	N/A	455	9.5%
2010	8,161	1,068,201,451	130,891	68.7	N/A	477	10.8%
2011	8,348	1,092,678,068	130,891	68.7	N/A	415	9.7%
2012	8,358	1,093,986,978	130,891	68.7	N/A	406	9.2%
2013	8,168	1,025,386,216	125,537	68.7	N/A	414	7.1%
2014	8,170	1,025,637,290	125,537	68.7	N/A	476	6.0%
2015	8,295	1,041,329,415	125,537	68.7	N/A	406	5.0%
2016	8,040	848,437,080	105,527	67.6	N/A	420	5.1%
2017	8,291	843,609,250	101,750	67.9	N/A	362	4.1%
2018	8,295	920,421,495	110,961	68.5	N/A	386	3.1%

#### Data Sources:

(1) The population for 2010 was obtained from the U.S. Census Bureau. All remaining populations were obtained from the University of Florida, Bureau of Economic Business Administration.

(2) U.S. Census Bureau

(3) Palm Beach County School District

(4) Business Development Board of Palm Beach County. Data is for the West Palm Beach to Boca Raton metropolitan area.



## Town of Palm Beach, Florida

### Principal Employers

September 30, 2017 and Nine Years Ago

Employer	2017			2009		
	Employees <sup>(1)</sup>	Rank	Percentage of Total Town Employment	Employees <sup>(1)</sup>	Rank	Percentage of Total Town Employment
Breakers Palm Beach Inc	1,909	1	10.63%	2,581	1	17.09%
Four Seasons	390	2	2.17%	420	2	2.78%
Everglades Club	290	3	1.62%	360	5	2.38%
Mar-a-Lago Club	275	4	1.53%			
Tory Burch	190	5	1.06%			
Bath and Tennis Club	150	6	0.84%			
Sea and Sand	130	7	0.72%			
Colony Palm Beach	128	8	0.71%			
Palm Beach Country Club	114	9	0.63%			
Palm Beach Day Academy	103	10	0.57%			
Town of Palm Beach				410	3	2.71%
Ocean Grand				400	4	2.65%
Gunster, Yoakley & Stewart				253	6	1.68%
Testa's				221	7	1.46%
Publix				208	8	1.38%
Café Boulard/Mar-a-Lago				200	9	1.32%
Coldwell Banker/Century 21				194	10	1.28%
Totals	<u>3,679</u>		<u>20.49%</u>	<u>5,247</u>		<u>34.74%</u>

Source: (1) Florida Department of Economic Opportunity (DEO), Bureau of Labor Market Statistics

## Town of Palm Beach, Florida

### Full-time Equivalent Town Government Employees by Function / Program

#### Last Ten Fiscal Years

	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
General Government	84.5	82.43	73.46	75.05	74.85	75.62	78.87	82.23	82.33	83.46
Public Safety										
Building Official	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00	1.00
Land Development	10.90	12.35	12.35	11.85	11.35	10.85	10.85	13.15	13.15	13.15
Police Officers	78.00	77.00	71.00	71.00	70.00	70.00	70.00	70.00	69.00	69.00
Firefighters	80.00	79.00	74.00	71.50	69.00	66.00	66.00	64.00	64.00	70.00
Civilian Police/Fire	59.70	54.45	48.25	46.25	47.25	45.25	45.25	45.25	46.25	45.75
Physical Environment										
Sanitation	44.24	41.51	37.06	37.06	38.05	38.23	38.23	38.23	38.22	38.18
Storm Sewer Maintenance	17.66	17.51	16.94	17.44	17.01	17.77	17.77	17.76	17.86	17.96
Transportation										
Roads and Streets	5.61	5.70	5.79	5.79	6.86	5.67	5.67	5.92	5.76	6.14
Culture and Recreation										
Recreation	28.78	29.03	27.48	25.71	18.58	18.55	26.04	27.55	25.30	25.23
<b>Total</b>	<b>410.39</b>	<b>399.98</b>	<b>367.33</b>	<b>362.65</b>	<b>353.95</b>	<b>348.94</b>	<b>359.68</b>	<b>365.09</b>	<b>362.87</b>	<b>369.87</b>

**Town of Palm Beach, Florida**  
**Operating Indicators by Function / Program**  
**Last Ten Fiscal Years**

Function	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Public Safety</b>										
<b>Police</b>										
Physical arrests	2,120	2,033	1,703	1,404	1,985	1,718	1,828	1,919	1,784	2,114
Parking violations	13,514	12,178	15,936	14,485	13,434	16,691	16,258	17,221	10,901	12,158
Traffic violations	4,989	4,799	4,293	3,529	3,266	2,708	2,874	3,028	2,671	2,636
<b>Fire</b>										
Number of fire calls	1,175	1,092	1,147	1,003	928	943	900	867	1,157	957
Number of EMS Calls	1,319	1,372	1,464	1,603	1,478	1,691	1,717	1,577	1,593	1,675
<b>Physical Environment</b>										
<b>Sanitation</b>										
Refuse collected (tons)	9,877	9,341	8,452	8,443	9,175	9,186	8,904	8,869	8,857	9,126
Recyclables collected (tons)	1,579	1,642	1,645	1,624	1,576	1,646	1,655	1,623	1,471	1,502
<b>Transportation</b>										
<b>Roads and Streets</b>										
Street resurfacing (miles)	6	5	6	17	5	0	0	3	0	0
Pot holes repaired	72	67	75	26	35	34	30	31	40	29
<b>Culture and Recreation</b>										
<b>Recreation Department</b>										
Youth athletic participants	3,278	2,395	3,164	3,209	2,097	1,723	2,365	1,967	2,133	1,516
Camp program participants	10,626	10,031	11,525	10,862	11,143	11,127	10,192	10,064	10,405	9,628
Youth enrichment participants	6,759	4,475	3,613	2,879	2,515	1,757	1,144	1,331	2,075	1,411
Adult Enrichment/Fitness participants	3,447	2,250	2,259	2,287	2,483	1,922	1,599	1,575	1,760	1,599
Special Events Offered	5	4	3	3	3	3	3	3	2	2
Special Events participants	1,950	1,515	1,275	1,250	1,225	1,290	1,190	1,200	1,240	1,300
Tennis Participants	29,766	26,328	25,603	27,474	24,746	25,961	26,712	26,618	26,525	26,824
Rounds of Golf	14,226	19,379	26,437	29,117	30,366	34,780	35,379	36,861	36,757	38,089
Range buckets sold	8,313	7,303	8,707	12,712	14,323	16,473	17,139	15,450	11,678	18,552
Annual Marina Leases	78	72	68	69	68	70	72	75	77	78
Seasonal Marina Leases	5	5	5	8	8	11	11	8	5	-
Total transient vessels	418	321	387	396	318	374	356	367	288	285

Sources: Town departments

**Town of Palm Beach, Florida**  
**Capital Asset Statistics by Function / Program**  
**Last Ten Fiscal Years**

Function	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018
<b>Public Safety</b>										
<b>Police</b>										
Stations	1	1	1	1	1	1	1	1	1	1
Patrol Units	21	21	21	21	21	21	21	21	21	21
<b>Fire</b>										
Fire Stations	3	3	3	3	3	3	3	3	3	3
Fire Trucks	7	7	7	7	7	7	6	6	5	4
ALS Rescue Vehicles	5	5	5	5	5	5	5	5	5	5
<b>Physical Environment</b>										
<b>Sanitation</b>										
Garbage Trucks	17	17	17	17	16	16	16	16	16	16
Trash Trucks	12	12	12	12	12	12	12	12	12	12
<b>Transportation</b>										
<b>Roads and Streets</b>										
Street lights	972	972	985	991	991	991	991	991	991	991
Lane miles	103	103	103	103	103	103	103	103	103	103
<b>Culture and Recreation</b>										
<b>Recreation Department</b>										
Basketball courts	1	1	1	1	1	1	1	1	1	1
Multi-purpose fields	1	1	1	1	1	1	1	1	1	1
Tennis courts	13	13	13	13	13	13	13	13	13	13
Dock slips	88	88	88	88	88	88	88	88	88	88
Golf courses	1	1	1	1	1	1	1	1	1	1
Playgrounds	1	1	1	1	1	1	1	1	1	1
Recreation centers	1	1	1	1	1	1	1	1	1	1
Tennis pro-shops	2	2	2	2	2	2	2	2	2	2
Parks	11	11	11	11	11	11	11	11	11	11

Sources: Town departments

Note: Data is not available for general government.

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL  
OVER FINANCIAL REPORTING AND ON COMPLIANCE AND  
OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH  
**GOVERNMENT AUDITING STANDARDS**

The Honorable Mayor and Members of the Town Council  
Town of Palm Beach, Florida

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in **Government Auditing Standards**, issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Palm Beach, Florida, as of and for the year ended September 30, 2018, and the related notes to the financial statements, which collectively comprise the Town of Palm Beach, Florida's basic financial statements and have issued our report thereon dated March XX, 2019. Our report includes a reference to other auditors who audited the financial statements of the Town of Palm Beach Retirement System, as described in our report on the Town of Palm Beach, Florida's financial statements. This report does not include the results of the other auditors' testing of internal control over financial reporting or compliance and other matters that are reported on separately by those auditors.

**Internal Control Over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town of Palm Beach, Florida's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Palm Beach, Florida's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Palm Beach, Florida's internal control.

A **deficiency in internal control** exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A **material weakness** is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A **significant deficiency** is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town of Palm Beach, Florida's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under ***Government Auditing Standards***.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

West Palm Beach, Florida  
March XX, 2019

INDEPENDENT AUDITOR'S REPORT ON COMPLIANCE  
FOR EACH MAJOR STATE PROJECT AND ON  
INTERNAL CONTROL OVER COMPLIANCE  
IN ACCORDANCE WITH CHAPTER 10.550,  
RULES OF THE AUDITOR GENERAL

The Honorable Mayor and Members of the Town Council  
Town of Palm Beach, Florida

**Report on Compliance for Each Major State Project**

We have audited the Town of Palm Beach, Florida's compliance with the types of compliance requirements described in the requirements described in the **Department of Financial Services'** State Projects Compliance Supplement that could have a direct and material effect on the Town of Palm Beach, Florida's major State project for the year ended September 30, 2018. The Town of Palm Beach, Florida's major State project is identified in the summary of auditor's results section of the accompanying Schedule of Findings and Questioned Costs.

**Management's Responsibility**

Management is responsible for compliance with State statutes, regulations, and the terms and conditions of its State awards applicable to its State project.

**Auditor's Responsibility**

Our responsibility is to express an opinion on compliance for the Town of Palm Beach, Florida's major State project based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in **Government Auditing Standards**, issued by the Comptroller General of the United States; and Chapter 10.550, Rules of the Auditor General. Those standards and Chapter 10.550, Rules of the Auditor General require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major State project occurred. An audit includes examining, on a test basis, evidence about the Town of Palm Beach, Florida's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance of the major State project. However, our audit does not provide a legal determination of the Town of Palm Beach, Florida's compliance.

### Opinion on Each State Project

In our opinion, the Town of Palm Beach, Florida complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major State project for the year ended September 30, 2018.

### Report on Internal Control over Compliance

Management of the Town of Palm Beach, Florida is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the Town of Palm Beach, Florida's internal control over compliance with the types of requirements that could have a direct and material effect on the major State project to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major State project and to test and report on internal control over compliance in accordance with Chapter 10.550, Rules of the Auditor General, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the Town of Palm Beach, Florida's internal control over compliance.

A **deficiency in internal control over compliance** exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a State project on a timely basis. A **material weakness in internal control over compliance** is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a State project will not be prevented, or detected and corrected, on a timely basis. A **significant deficiency in internal control over compliance** is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a State project that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of Chapter 10.550, Rules of the Auditor General. Accordingly, this report is not suitable for any other purpose.

West Palm Beach, Florida  
March XX, 2019



TOWN OF PALM BEACH, FLORIDA

SCHEDULE OF EXPENDITURES OF STATE FINANCIAL ASSISTANCE

Year Ended September 30, 2018

State Grantor/Program Title	CSFA Number	Agency or Pass-Through Number	State Expenditures	Transfers to Subrecipients
<u>Florida Department of Environmental Protection</u>				
Beach Management Funding Assistance Program	37.003	18PB1	\$ 6,529,783	\$
Beach Management Funding Assistance Program	37.003	18PB2	27,690	
Beach Management Funding Assistance Program	37.003	18PB3	132,000	
Beach Management Funding Assistance Program	37.003	19PB6	6,257,744	
Beach Management Funding Assistance Program	37.003	19PB12	572,134	
Beach Management Funding Assistance Program	37.003	19PB13	138,500	
Total Florida Department of Environmental Protection			<u>13,657,851</u>	
<u>Florida Department of Health</u>				
Passed through Palm Beach County				
County Grants Awards - Emergency Medical Services Grant	64.005	R2015-0891	23,325	
Total Florida Department of Health			<u>23,325</u>	
Total State Financial Assistance			<u>\$ 13,681,176</u>	<u>\$</u>

NOTE 1 - BASIS OF PRESENTATION

The accompanying schedule of expenditures of state financial assistance includes State grant activity of the Town of Palm Beach and is presented in accordance with the requirements of the Florida Single Audit Act. Therefore, some amounts presented in the schedule may differ from amounts presented in, or used in the preparation of the basic financial statements. Because the Schedule presents only a portion of the operations of the Town of Palm Beach it is not intended to and does not present the financial position, changes in financial position, or cash flows of the Town of Palm Beach.

NOTE 2 - SIGNIFICANT ACCOUNTING POLICIES

Expenditures are recognized on the accrual basis of accounting. Such expenditures are recognized following the cost principles contained in the Florida Department of Financial Services' State Projects Compliance Supplement, wherein certain types of expenditures are not allowed or are limited as to reimbursement. The Town of Palm Beach did not have any loan programs.

NOTE 3 - CONTINGENCIES

Amounts received or receivable from grantor agencies are subject to audit and adjustment by those agencies. Any disallowed claims, including amounts already received, might constitute a liability of the Town of Palm Beach for the return of those funds. In the opinion of management, all grant expenditures were in compliance with the terms of the grant agreement and applicable state laws and regulations.

TOWN OF PALM BEACH, FLORIDA

SCHEDULE OF FINDINGS AND QUESTIONED COSTS

September 30, 2018

**Section I—Summary of Auditor's Results**

**Financial Statements**

Type of auditor's report issued on whether the financial statements audited were prepared in accordance with GAAP:

Unmodified Opinion

Internal control over financial reporting:

- Material weakness identified? ☐ Yes ☒ No
- Reportable condition identified that is not considered to be a material weakness? ☐ Yes ☒ None reported

Noncompliance material to financial statements noted?

☐ Yes ☒ No

**State Financial Assistance**

Internal control over major projects:

- Material weakness identified? ☐ Yes ☒ No
- Reportable condition identified that is not considered to be a material weakness? ☐ Yes ☒ None reported

Type of auditor's report issued on compliance for major project:

Unmodified Opinion

Any audit findings disclosed that are required to be reported in accordance with section Chapter 10.550 Rules of the Auditor General?

☐ Yes ☒ No

**Identification of Major State Project**

CSFA Number

**Name of State Project**

37.003

Florida Department of Environmental Protection

- Beach Management Funding Assistance Program

Dollar threshold used to distinguish between type A and type B programs:

\$300,000

TOWN OF PALM BEACH, FLORIDA  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS

September 30, 2018

**Section II—Financial Statement Findings**

None

**Section III—State Projects Findings and Questioned Costs**

**Major State Project**

Florida Department of Environmental Protection

Beach Management Funding Assistance Program – CSFA 37.003

None

DRAFT 04-04-19

TOWN OF PALM BEACH, FLORIDA  
SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS  
September 30, 2018

**State Summary Schedule of Prior Audit Findings**

The Town was not required to have and did not have a single audit in the prior year.

DRAFT 04-04-19

MANAGEMENT LETTER IN ACCORDANCE WITH  
THE RULES OF THE AUDITOR GENERAL  
OF THE STATE OF FLORIDA

The Honorable Mayor and Members of the Town Council  
Town of Palm Beach, Florida

**Report on the Financial Statements**

We have audited the financial statements of the Town of Palm Beach, Florida, as of and for the fiscal year ended September 30, 2018, and have issued our report thereon dated March XX, 2019.

**Auditor's Responsibility**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in **Government Auditing Standards** issued by the Comptroller General of the United States; and Chapter 10.550 Rules of the Auditor General.

**Other Reporting Requirements**

We have issued our Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance and Other Matters Based on an Audit of the Financial Statements Performed in Accordance with **Government Auditing Standards** and Independent Accountant's Report on an examination conducted in accordance with **AICPA Professional Standards**, AT-C Section 315, regarding compliance requirements in accordance with Chapter 10.550, Rules of the Auditor General. Disclosures in those reports, which are dated March XX, 2019, should be considered in conjunction with this Management Letter.

**Prior Audit Findings**

Section 10.554(1)(i)1., Rules of the Auditor General, requires that we determine whether or not corrective actions have been taken to address findings and recommendations made in the preceding financial audit report. There were no findings or recommendations in the prior year that required corrective actions.

**Official Title and Legal Authority**

Section 10.554(1)(i)4., Rules of the Auditor General, requires that the name or official title and legal authority for the primary government and each component unit of the reporting entity be disclosed in this Management Letter, unless disclosed in the notes to the financial statements. This information is disclosed in Note A to the financial statements.

## **Financial Condition and Management**

Section 10.554(1)(i)5.a. and 10.556(7), Rules of the Auditor General, require us to apply appropriate procedures and communicate the results of our determination as to whether or not the Town of Palm Beach, Florida has met one or more of the conditions described in Section 218.503(1), Florida Statutes, and to identify the specific condition(s) met. In connection with our audit, we determined that the Town of Palm Beach, Florida did not meet any of the conditions described in Section 218.503(1), Florida Statutes.

Pursuant to Sections 10.554(1)(i)5.b. and 10.556(8), Rules of the Auditor General, we applied financial condition assessment procedures for the Town of Palm Beach, Florida. It is management's responsibility to monitor the Town of Palm Beach, Florida's financial condition, and our financial condition assessment was based in part on representations made by management and the review of financial information provided by same. Our assessment was done as of the fiscal year end. The results of our procedures did not disclose any matters that are required to be reported.

Section 10.554(1)(i)2., Rules of the Auditor General, requires that we communicate any recommendations to improve financial management. In connection with our audit, we did not have any such recommendations.

## **Special District Component Units**

Section 10.554(1)(i)5.c, Rules of the Auditor General, requires, if appropriate, that we communicate the failure of a special district that is a component unit of a county, municipality, or special district, to provide the financial information necessary for proper reporting of the component unit within the audited financial statements of the county, municipality, or special district in accordance with Section 218.39(3)(b), Florida Statutes. In connection with our audit, we did not note any special district component units that failed to provide the necessary information for proper reporting in accordance with Section 218.39(3)(b), Florida Statutes.

## **Additional Matters**

Section 10.554(1)(i)3., Rules of the Auditor General, requires us to communicate noncompliance with provisions of contracts or grant agreements, or abuse, that have occurred, or are likely to have occurred, that have an effect on the financial statements that is less than material but warrants the attention of those charged with governance. In connection with our audit, we did not note any such findings.

## **Single Audits**

For the year ended September 30, 2018, the Town expended less than \$750,000 of federal awards and more than \$750,000 of state financial assistance. The Town was required to have a state single audit but was not required to have a federal single audit.

## **Response to Management Letter**

There were no items that required a response by management.

## **Purpose of this Letter**

Our Management Letter is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and the Florida House of Representative, the Florida Auditor General, Federal and state awarding agencies, pass-through entities, management of the Town of Palm Beach, and members of the Town Council, and is not intended to be and should not be used by anyone other than these specified parties.

West Palm Beach, Florida  
March XX, 2019

INDEPENDENT ACCOUNTANT'S REPORT  
ON COMPLIANCE WITH SECTION 218.415,  
FLORIDA STATUTES

The Honorable Mayor and Members of the Town Council  
Town of Palm Beach, Florida

We have examined the Town of Palm Beach, Florida's compliance with Section 218.415, Florida Statutes during the year ended September 30, 2018. Management of the Town of Palm Beach, Florida is responsible for the Town of Palm Beach, Florida's compliance with the specified requirements. Our responsibility is to express an opinion on the Town of Palm Beach, Florida's compliance with the specified requirements based on our examination.

Our examination was conducted in accordance with attestation standards established by the American Institute of Certified Public Accountants. Those standards require that we plan and perform the examination to obtain reasonable assurance about whether the Town of Palm Beach, Florida complied, in all material respects, with the specified requirements referenced above. An examination involves performing procedures to obtain evidence about whether the Town of Palm Beach, Florida complied with the specified requirements. The nature, timing, and extent of the procedures selected depend on our judgement, including an assessment of the risk of material noncompliance, whether due to fraud or error. We believe that the evidence we obtained is sufficient and appropriate to provide a reasonable basis for our opinion.

Our examination does not provide a legal determination on the Town of Palm Beach, Florida's compliance with the specified requirements.

In our opinion, the Town of Palm Beach, Florida complied, in all material respects, with Section 218.415, Florida Statutes for the year ended September 30, 2018.

This report is intended solely for the information and use of the Legislative Auditing Committee, members of the Florida Senate and Florida House of Representatives, the Florida Auditor General, applicable management, and the Town Council, and is not intended to be and should not be used by anyone other than these specified parties.

West Palm Beach, Florida  
March XX, 2019