Compensation and Benefit Study

MARCH 19, 2019



Agenda

▶ Introduction of Compensation and Benefit Survey by Town Staff

Presentation of the Compensation and Benefit Study by Evergreen Consulting

Decision Points for Town Council Discussion & Next Steps

Introduction Compensation and Benefit Survey

- ▶ In November 2018, the Town began their engagement with Evergreen Consulting to conduct the study.
- Several factors in addition to market concerns, including concerns with turnover and compression, led to the decision by Town Council to conduct a Town-wide Compensation and Benefit Study.

Presentation of Final Report



Solutions Summary from Evergreen & Impact to Taxable Value

| | | Option | Police | Fire | General | Total | Cost per \$1M of Taxable Value (5%) |
|---|----|--|-----------|------------------------|-------------|-------------|--|
| | A: | Bring Employees' Salaries to New Minimums | \$228,298 | \$10 | \$145,158 | \$373,467 | \$21 |
| | B: | Closest Step in Revised Pay Plan | \$60,277 | \$60,277 \$113,721 N/A | | \$173,998 | \$30 |
| | C: | Current Range Penetration | \$477,774 | \$364,882 | \$1,194,081 | \$2,036,736 | \$131 |
| | D: | Current Range Penetration - Capped at Midpoint | \$326,921 | \$250,204 | \$401,233 | \$978,359 | \$73 |
| | E: | Move Toward Market (3 Tier) & Closest Step in Revised Pay Plan | \$378,612 | \$461,220 | \$222,511 | \$1,062,343 | \$78 |
| _ | F: | Move Toward Market (2 Tier) & Closest Step in Revised Pay Plan | \$454,788 | \$484,572 | \$71,764 | \$1,011,124 | \$75 |

Cost for Firefighter Workweek Change

Firefighter / Paramedic

| | 30.7 | iodi workweek | 70 | iodi workweek |
|------------------|------|---------------|----|---------------|
| Annual Salary | \$ | 61,474.80 | \$ | 61,474.80 |
| Hourly | \$ | 23.4565 | \$ | 24.6293 |
| FICA | \$ | 4,702.82 | \$ | 4,702.82 |
| Health Insurance | \$ | 10,511.00 | \$ | 10,511.00 |
| Pension | \$ | 5,784.78 | \$ | 5,784.78 |
| Total | \$ | 82,473.40 | \$ | 82,473.40 |

50.4 hour workweek 48 hour workweek

Annual Cost for

3 positions \$ 247,420.19

Step plans presented by Evergreen Consulting include hourly rates based on workweek changes. (Current 2620.8 hours/year for 50.4 hour workweek to 2496 hours/year for 48 hour workweek)

Next Steps

- ► In preparation of April 1st Meeting:
 - One-on-one Meetings with Staff and Town Council;
 - ► Staff requests decision on specific elements today from Town Council in order to proceed with further detailed analysis.
- Project Team and Department Directors, will meet to review survey results and discuss potential market anomalies with Evergreen Consulting to ensure data validity.
- ► All solutions presented and budget impact will be discussed in detail on April 1, 2019. This includes compensation, retirement and other benefits.

Next Steps

- ▶ Staff requests decision on specific elements today from Town Council in order to proceed with further detailed analysis.
 - ☑ Market Placement
 - ☑ Pay Plan Structure (Merit, Step, or Hybrid)
 - Address Compression
 - ☑ Pay Progression
 - ☑ Retirement and Other Benefits

| Topic | Background and Question |
|------------------|--|
| Market Placement | Pay range placement has been historically based on the 75 th percentile (or top quartile) of the market. |
| | Does Town Council wish to maintain this practice or consider alternatives such as 50 th percentile (or average) of the market or otherwise? |

| | Option | Police | Fire | General | Total | Cost per \$1M of Taxable Value (5%) |
|------------|--|-----------|------|-----------|-----------|-------------------------------------|
| A : | Bring Employees' Salaries to New Minimums | \$228,298 | \$10 | \$145,158 | \$373,467 | \$21 |

| Topic | Background and Question |
|--|---|
| Pay Plan Structure (Merit, Step, or Hybrid) | Currently all employee groups are on pay system based on merit. |
| | Does the Town Council want to maintain this system, change to a 10-step plan for Police and Fire (as shown to be common in the market per the study), or pursue other alternatives, such as a hybrid merit step system? |

| | Option | Police | Fire | General | Total | Cost per \$1M of Taxable Value (5%) |
|----|-------------------------------------|----------|-----------|---------|-----------|--|
| В: | Closest Step in Revised Pay Plan | \$60,277 | \$113,721 | N/A | \$173,998 | \$30 |

Sample: Standard 10-Step versus Merit Step for Police Officers, Using Existing FY19 Pay Range

POLICE OFFICER

| | STEP | Starting Pay 1 | FTO ¹ | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 |
|---|------------------|-------------------|------------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| | % Between Steps | | 1% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% |
| | \$ Between Steps | | \$ 0.26 | \$ 1.64 | \$ 1.74 | \$ 1.85 | \$ 1.97 | \$ 2.09 | \$ 2.22 | \$ 2.36 | \$ 2.51 | \$ 2.67 |
| _ | Hourly Rate | \$ 25.7254 | \$ 25.9827 | \$ 27.6205 | \$ 29.3617 | \$ 31.2126 | \$ 33.1802 | \$ 35.2718 | \$ 37.4952 | \$ 39.8589 | \$ 42.3715 | \$ 45.0425 |
| | Salary* | \$ 53,843.26 | \$ 54,381.69 | \$ 57,809.81 | \$ 61,454.02 | \$ 65,327.95 | \$ 69,446.10 | \$ 73,823.84 | \$ 78,477.54 | \$ 83,424.60 | \$ 88,683.52 | \$ 94,273.95 |

¹ FTO Step represents the 1% pay increase Police Officers receive upon compltion of their Field Training Officer progam as a new hire.

Sample: Standard 10-Step versus Merit Step for Police Officers, Using Existing FY19 Pay Range

MERIT STEP PLAN

POLICE OFFICER

| | | | | | | | | | | | | | | |
|---|--------------|------|------------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| CTT D | Starting Pay | | FTO ¹ | | | | _ | | _ | | | 40 | | 40 |
| STEP | 1 | | FIU | 2 | 3 | 4 | 5 | ь | / | 8 | 9 | 10 | 11 | 12 |
| Review Score of 3.0 - 3.49 M1 | | | 1% | 5.5000% | 5.5000% | 5.5000% | 5.5000% | 5.5000% | 5.5000% | 5.5000% | 5.5000% | 5.5000% | 5.5000% | 1.4879% |
| Hourly Rate | \$ 25.7254 | \$ | 25.9827 | \$ 27.4117 | \$ 28.9193 | \$ 30.5099 | \$ 32.1880 | \$ 33.9583 | \$ 35.8260 | \$ 37.7964 | \$ 39.8752 | \$ 42.0684 | \$ 44.3821 | \$ 45.0425 |
| Salary* | \$ 53,843.26 | 5 \$ | 54,381.69 | \$ 57,372.69 | \$ 60,528.19 | \$ 63,857.24 | \$ 67,369.38 | \$ 71,074.70 | \$ 74,983.81 | \$ 79,107.92 | \$ 83,458.85 | \$ 88,049.09 | \$ 92,891.79 | \$ 94,273.95 |
| Review Score of 3.5-4.0 ² M2 | | | 1% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | | |
| Hourly Rate | \$ 25.7254 | \$ | 25.9827 | \$ 27.6205 | \$ 29.3617 | \$ 31.2126 | \$ 33.1802 | \$ 35.2718 | \$ 37.4952 | \$ 39.8589 | \$ 42.3715 | \$ 45.0425 | | |
| Salary* | \$ 53,843.26 | 5 \$ | 54,381.69 | \$ 57,809.81 | \$ 61,454.02 | \$ 65,327.95 | \$ 69,446.10 | \$ 73,823.84 | \$ 78,477.54 | \$ 83,424.60 | \$ 88,683.52 | \$ 94,273.95 | | |
| Review Score of 4.01 or above M3 | | | 1% | 8.5000% | 8.5000% | 8.5000% | 8.5000% | 8.5000% | 8.5000% | 6.2577% | | - | - | |
| Hourly Rate | \$ 25.7254 | 1 \$ | 25.9827 | \$ 28.1912 | \$ 30.5874 | \$ 33.1874 | \$ 36.0083 | \$ 39.0690 | \$ 42.3899 | \$ 45.0425 | | | | |
| Salary* | 53 843 26 | 5 6 | 54 381 69 | \$ 59 004 14 | \$ 64 019 49 | \$ 69 461 15 | \$ 75 365 34 | \$ 81 771 40 | \$ 88 721 97 | \$ 94 273 95 | | | | |

¹ FTO Step represents the 1% pay increase Police Officers receive upon compltion of their Field Training Officer progam as a new hire.

² Average review score for a Police Officer is 3.72

Sample: Standard 10-Step versus Merit Step for Police Officers, Using Existing FY19 Pay Range

POLICE OFFICER

| STEP | Starting Pay 1 | FTO ¹ | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 |
|------------------|-------------------|------------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|-----------------|
| % Between Steps | | 1% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% |
| \$ Between Steps | | \$ 0.26 | \$ 1.64 | \$ 1.74 | \$ 1.85 | \$ 1.97 | \$ 2.09 | \$ 2.22 | \$ 2.36 | \$ 2.51 | \$ 2.67 |
| Hourly Rate | \$ 25.7254 | \$ 25.9827 | \$ 27.6205 | \$ 29.3617 | \$ 31.2126 | \$ 33.1802 | \$ 35.2718 | \$ 37.4952 | \$ 39.8589 | \$ 42.3715 | \$ 45.0425 |
| Salary* | \$ 53,843.26 | \$ 54,381.69 | \$ 57,809.81 | \$ 61,454.02 | \$ 65,327.95 | \$ 69,446.10 | \$ 73,823.84 | \$ 78,477.54 | \$ 83,424.60 | \$ 88,683.52 | \$ 94,273.95 |

¹ FTO Step represents the 1% pay increase Police Officers receive upon compltion of their Field Training Officer progam as a new hire.

MERIT STEP PLAN

POLICE OFFICER

| · • • • • • • • • • • • • • • • • • • • | | | | | | | | | | | | | | |
|---|--------------|------|------------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|--------------|
| | Starting Pay | | FT0 ¹ | | | | | | | | | | | |
| STEP | 1 | | FTO ¹ | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 | 11 | 12 |
| Review Score of 3.0 - 3.49 M1 | | | 1% | 5.5000% | 5.5000% | 5.5000% | 5.5000% | 5.5000% | 5.5000% | 5.5000% | 5.5000% | 5.5000% | 5.5000% | 1.4879% |
| Hourly Rate | \$ 25.725 | 4 \$ | 25.9827 | \$ 27.4117 | \$ 28.9193 | \$ 30.5099 | \$ 32.1880 | \$ 33.9583 | \$ 35.8260 | \$ 37.7964 | \$ 39.8752 | \$ 42.0684 | \$ 44.3821 | \$ 45.0425 |
| Salary* | \$ 53,843.2 | 6 \$ | 54,381.69 | \$ 57,372.69 | \$ 60,528.19 | \$ 63,857.24 | \$ 67,369.38 | \$ 71,074.70 | \$ 74,983.81 | \$ 79,107.92 | \$ 83,458.85 | \$ 88,049.09 | \$ 92,891.79 | \$ 94,273.95 |
| Review Score of 3.5-4.0 ² M2 | | | 1% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | 6.3038% | | |
| Hourly Rate | \$ 25.725 | 4 \$ | 25.9827 | \$ 27.6205 | \$ 29.3617 | \$ 31.2126 | \$ 33.1802 | \$ 35.2718 | \$ 37.4952 | \$ 39.8589 | \$ 42.3715 | \$ 45.0425 | | |
| Salary* | \$ 53,843.2 | 6 \$ | 54,381.69 | \$ 57,809.81 | \$ 61,454.02 | \$ 65,327.95 | \$ 69,446.10 | \$ 73,823.84 | \$ 78,477.54 | \$ 83,424.60 | \$ 88,683.52 | \$ 94,273.95 | | |
| Review Score of 4.01 or above M3 | | | 1% | 8.5000% | 8.5000% | 8.5000% | 8.5000% | 8.5000% | 8.5000% | 6.2577% | | | | |
| Hourly Rate | \$ 25.725 | 4 \$ | 25.9827 | \$ 28.1912 | \$ 30.5874 | \$ 33.1874 | \$ 36.0083 | \$ 39.0690 | \$ 42.3899 | \$ 45.0425 | | | | |
| Salary* | \$ 53,843.2 | 6 \$ | 54,381.69 | \$ 59,004.14 | \$ 64,019.49 | \$ 69,461.15 | \$ 75,365.34 | \$ 81,771.40 | \$ 88,721.97 | \$ 94,273.95 | | | | |

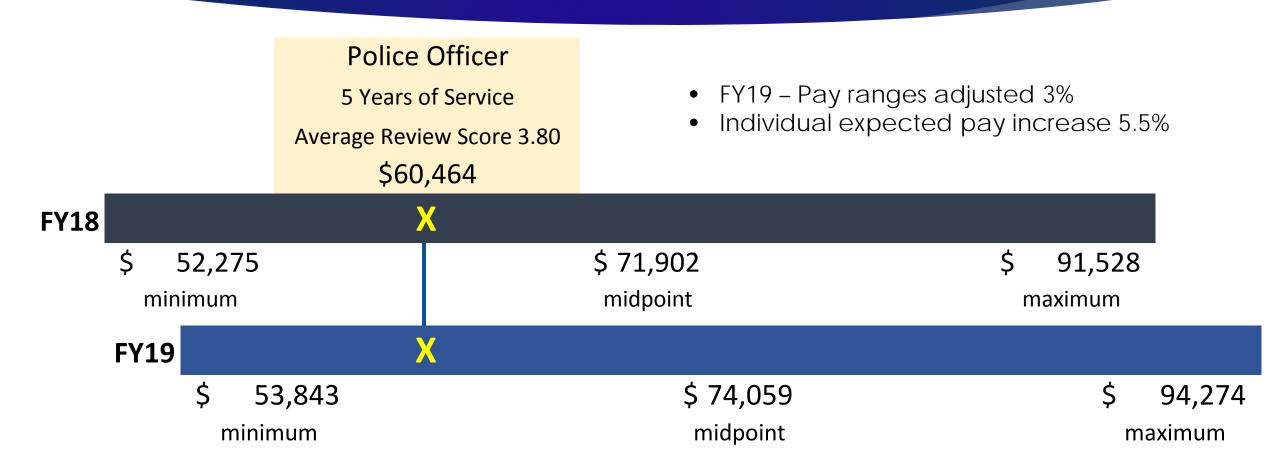
¹ FTO Step represents the 1% pay increase Police Officers receive upon compltion of their Field Training Officer progam as a new hire.

² Average review score for a Police Officer is 3.72

| Topic | Background and Question |
|------------------------|--|
| Address Compression | Four of the six solutions presented by the consultant address compression (C - F). |
| | Does Town Council wish to pursue models for addressing compression, or simply explore market range adjustments with no pay adjustments to address compression? |

| | Option | Police | Fire | General | Total | Cost per \$1M of Taxable Value (5%) |
|----|--|---------------------------------------|-------------------------------|-------------|-------------|-------------------------------------|
| C: | Current Range Penetration | \$477,774 \$364,882 \$1,194,081 \$2,0 | | \$2,036,736 | \$131 | |
| D: | Current Range Penetration - Capped at Midpoint | \$326,921 | \$326,921 \$250,204 \$401,233 | | \$978,359 | \$73 |
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| F: | Move Toward Market (2 Tier) & Closest Step in Revised Pay Plan | \$454,788 | \$484,572 | \$71,764 | \$1,011,124 | \$75 |

| Topic | Background and Question |
|-----------------|---|
| Pay Progression | Currently employee pay progresses thru a pay range based on merit only. In order to maintain pace with cost of living adjustments the pay ranges have annually been increased subject to budget approval. However, individual pay was not increased at the same rate as pay range adjustments resulting in pay compression. |
| | Does the Town Council want to consider pay progression options that would help to alleviate future pay compression? |



| Topic | Background and Question |
|----------------------------------|---|
| Retirement and Other Benefits | Based on information presented in the Evergreen Solutions final report, and estimates provided by GRS (as enclosed): |
| | Does the Town Council want to consider other changes to retirement or other benefits that may require cost estimates? |

| Ranking | Defined Benefit Formula Multiplier | Max % | Eligibility for Unreduced Service Pension | Vested Eligibility | Final Average Pay Period | Annual Retiree Cola | Normal Married Form of Benefit | Employee Contribution |
|---------|--|----------|---|-----------------------|-----------------------------|--------------------------------|-----------------------------------|--------------------------|
| 1 | PBG 3.5% | J None | PB 20 & Out/ 50 & 10/ Rule of 65 | BB 5 Years | BR 2 Years | FRS 3% | PB 75% JS | FRS None |
| 2 | BB 3.5% | WPB None | J 55 & 10/ Age 60 / Rule of 65 | G 6 Years | PB 2 Years | PBC 3% | WPB 66% JS | PBC None |
| 3 | BR 3.5% + Sppl | LW None | PBG 20 & Out/ 52 & 10 | FRS 6 Years | RB 2 Years | G 3% | DB 60% JS | NPB 2.00% |
| 4 | PB 3.5% | RB None | BB 20 & Out/ 55 & 10/ 50 & 15 | PPC 6 ars | V 2 Y | 3%/2% | PBG 10 YCL | G 4.00% |
| 5 | TMR 3.0 | G None | 20 & Oı 5 & 10 | - jar. | DB 3 Years | WPB CPI | BB 10 YCL | T 5.00% |
| 6 | DB 3.0% | NPB None | B & c 55 & 10 | PBG 5 Year Partial | J 3 Years | NPB CPI | BR 10 YCL | DB 6.00% |
| 7 | J 3.0% | PBG 100% | LW 20 & Out/ 55 & 10/ Rule of 75 | PB 10 Years | WPB 3 Years | PB 1% / 2% Deferred 3 Years | J 10 YCL | PB 6.98% |
| 8 | LW 3.0% | BB 100% | RB 20 & Out/ 55 & 10 | TMR 10 Years | TMR 5 Years | TMR 2% at 65 | LW 10 YCL | TMR 6.98% |
| 9 | RB 3.0% | T 100% | WPB 25 & Out/ 55 & 10/ 50 & 20 | DCA 10 Years | DCA 5 years | DB 1% | RB 10 YCL | DCA 6.98% |
| 10 | FRS 3.0% | FRS 100% | G 25 & Out/ 55 & 6 | BR 10 Years | PBG 5 Years | PBG Plan Gain | G 10 YCL | BB 7% |

Police Officers & Firefighters Benefits Supplemental Valuation prepared by GRS

Proposed provisions considered in the valuation changes the normal retirement eligibly conditions, adding a service element to eligibility as follows:

- Age 56 with at least 10 years of service or 25 years of service regardless of age;
- Age 56 with at least 10 years of service or 30 years of service regardless of age.

| | POLICE C | OFFICERS | FIREFIGHTERS | |
|-----------------------------|------------|-----------|--------------|-----------|
| | 25 & Out | 30 & Out | 25 & Out | 30 & Out |
| Change in UAAL | \$ 176,434 | \$ 40,687 | \$ 371,420 | \$ 45,290 |
| Change in Funded Ratio | (0.1)% | 0 % | (0.2) % | 0 % |
| Change in Town Contribution | \$55,117 | \$13,416 | \$70,522 | \$10,848 |

Next Steps

- ► In preparation of April 1st Meeting:
 - One-on-one Meetings with Staff and Town Council;
 - Staff requests decision on specific elements today from Town Council in order to proceed with further detailed analysis.
- Project Team and Department Directors, will meet to review survey results and discuss potential market anomalies with Evergreen Consulting to ensure data validity.
- All solutions presented and budget impact will be discussed in detail on April 1, 2019. This includes compensation, retirement and other benefits.